1 ENDORSED JOHN J. MEEHAN FILED ALAMEDA COUNTY 2 District Attorney County of Alameda 3 LAWRENCE C. BLAZER (Bar No. 95598) SEP 2 8 1995 Deputy District Attorney Consumer & Environmental Protection Division 4 RONALD G. OVERHOLT, Exec. Off/Clerk 7677 Oakport Street, Suite 400 5 By Phil Secane Oakland, CA 94621 (415) 569-9281 6 Attorneys for Plaintiff 7 8 9 SUPERIOR COURT OF THE STATE OF CALIFORNIA 10 COUNTY OF ALAMEDA 11 12 PEOPLE OF THE STATE OF CALIFORNIA, 13 Plaintiff, No. 116653 14 v. 15 SENTENCING MEMORANDUM 16 ROBERT DEPPER, STUART DEPPER, 17 Date: 10/6/95 Dept.: 5 Defendants. 18 19 20 21 22 23 24 25

OFFICE OF 29
DISTRICT ATTORNEY
ALAMEDA COUNTY 30

31

26

27

2						TAI	3LE	OF	CC	TIM	EN	TS												
3																								
4	I.	INTR	ODUCT	ION .	• •		•		•	٠	•	•	•	•		•	•	•	•	•	•	٠	٠	1
5	II.	FACT	s .				•		•	•	•	•	•	•	•	•	•	٠	٠	•	•	•	٠	1
6	III.	THE	CHARG	ES .	• •		•		•	•	•	•	•	•	•	•	•	•	•	•	•	٠	٠	ϵ
7	IV.	NEGO	TIATE	D DISE	POSIT	CION	•		•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	7
8		A.	Robe	rt Dep	per		•		•	•	•	•	•	•	٠	٠	٠	•	٠	٠	•	٠	٠	7
9		В.	Stua	rt Dep	per		•		•	•	•	•	•		•	•	•	•	•	•	•	•	•	8
10	v.	AGGR	AVATI	NG FAC	CTORS	· .	•		•	•	•	•	•	•		•	•	•	•	•	•		•	9
11		A.	Leak	ing ur	nder	grou	nd	tar	ıks	•	•	•	•		•	•	•	•		•	•		•	9
12		В.	Perc	hloret	hyle	ene				•	•	•	•	•	•	•	•	•	•	•	•	•	•	10
13		c.	Sewe	r Drai	ins				•	•		•	•	•			•	•	•	•	•		•	11
14		D.	Air	board					•	•	•		•	•			•		•	•	•	•	•	12
15		Ε.	Plea	sant H	iill		•		•	•	•	•	•		•				•	•	•		•	13
16		F.	Ongo	ing re	efusa	al t	0 0	omp	ly	•	•	•	•		•	•	•	•	•	•	•	•	•	13
17			1.	Site	inve	esti	gat	ior	١.	•	•	•	•		•	•	•	•	•	•	•		•	13
18			2.	Hazar				st	or	_														1 4
19				Recor					•	•	•	•	•	•	•	•	•	•	*	•	•	•	•	14
20	VI.			G RECO					•	•	•	•	•	•	٠	•	•	•	•	•	•	•	•	15
21				rcerat																		•		
22		В.		ronmer			_																	
23		c.		s																				
24		D.	Fine	s	• •	• •	•	•	•	٠	•	•	•	•	•	•	٠	•	•	•	•	٠	•	17
25																								
26																								
27																								

29 OFFICE OF 29
DISTRICT ATTORNEY
ALAMEDA COUNTY 30

28

I. INTRODUCTION

On August 4, 1995, the defendants Robert and Stuart Depper were convicted after entering no contest pleas to the environmental crime of unlawfully disposing of hazardous waste (Health and Safety Code § 25189.5(b)). Robert pled to two such counts as misdemeanors; Stuart pled to one felony count.

II. FACTS

The defendants, Robert Depper and Stuart Depper, are father and son. Robert owns and Stuart has operated a dry cleaning facility known as the Glovatorium located at 3815 Broadway in Oakland. In September 1990, Sgt. Alan Whitman of the Oakland Police Department spoke with a former employee of the Glovatorium, Nicholas Evans, who had earlier contacted the California Department of Health Services "Toxic Tips Line". Evans' initial "tip" was that Bob (Robert) Depper had dumped soil contaminated with dry cleaning solvent onto the ground at his home in Orinda.

Evans told Whitman that he had been employed by the Glovatorium as a maintenance man for several months, ending about seven months prior to the interview. He said that, while he was working there, dry cleaning waste filter powder was routinely dumped into the facility dumpster for pick-up by the trash company. He also said that dry cleaning fluids and waste water containing dry cleaning fluids were routinely allowed to flow into the sanitary sewer system through floor drains. This would

typically occur at the time of frequent spills in the "dry cleaning room". Evans had seen both defendants witness such spillage flowing into the floor drains.

Evans also said that the facility had several underground storage tanks for dry cleaning solvent, and that at least one was leaking, as it was continually filling with water. Stuart Depper told him that there was an underground creek running near the tank, and that, since it was filling with water, it needed to be pumped out every other day. Evans' job was to pump out, using a sump pump, the fluid from a well sunk into the ground near the tanks. This fluid would go through a pipe into a 55 gallon drum. Evans would then skim off the solvent floating on the top, reuse it, and throw the contaminated water beneath the solvent into the sewer drain. The foul smelling water was black and oily. Both defendants were aware of this regular procedure.

Depper to dig up, by hand, soil beneath a floor near the leaking underground tank, in the hopes of digging down to the end of the contamination. Fifteen drums were filled with the soil, which was literally dripping with solvent, before it was decided that, using this method, the perimeter of the contamination could not be reached. The concrete floor was replaced over the contamination and the open drums were placed in the "drying room" to hopefully evaporate (and illegally pollute the air).

Later, Evans was instructed by Robert Depper to place five of the drums in a company truck and take them to his home in Orinda.

There the contents of the drums were dumped in Depper's backyard. Evans also gave Sgt. Whitman the name of another former employee, Andrew Wilson, who was contacted and corroborated Evans' description of what had happened.

Having contacted the East Bay Municipal Utility District (EBMUD) and determined that the Glovatorium had illegally allowed dry cleaning waste into the sewers on prior occasions, Sgt. Whitman obtained two search warrants, which were served on October 15, 1990. At the Depper home in Orinda, soil consistent with that described by the employees was sampled. Laboratory results indicated the presence of chemicals similar to those within the At the Glovatorium, the monitoring well and sump Glovatorium. pump near the underground tanks was found exactly where the employees said they were. Samples from it exhibited practically pure solvent floating on top of contaminated ground water. A similar mixture was found in the drum beneath the pipe emanating from the well. Samples from the sewer drains showed high levels of dry cleaning wastes, primarily stoddard solvent (a hazardous waste). Samples from the dumpster (belonging to Oakland Scavenger) showed extremely high levels of toxic perchloroethylene (tetrachloroethylene or "perk") mingled with less exotic waste. When such a toxic carcinogen is illegally sent to a landfill (where it inevitably goes once placed into a conventional dumpster as here) rainwater leaches the poison into our drinking water The drums of contaminated soil described by Evans were found in the drying room.

28

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

In August, 1992, in response to complaints from neighbors that large dry cleaning machines were sitting unattended outside the Glovatorium, Sgt. Whitman and a hazardous waste specialist from the County Health Department went to the rear of the facility. There they found the machines which concerned the neighbors, discovering toxic perchloroethylene within them, on the sidewalk, and also inside the full dumpster sitting nearby.

Another search warrant was served on the facility on October 16, 1992. The probable cause included the fact that according to county records the defendants had done nothing, in spite of explicit instructions, about the underground tanks which were continuously polluting the groundwater beneath their facility.

Remarkably, the same conditions found during the service of the first search warrant still existed. The open floor drains were again contaminated with dry cleaning waste, (some was even dumped during the warrant service). These floor drains, which stuart Depper had assured EBMUD had been sealed, were not sealed in any way. Drums of hazardous waste were everywhere, much of it obviously stored beyond the 90-day limit, (some of the drums from 1989 were still there) and improperly labeled and sealed.

The underground tanks were still in place, apparently not in use any longer, but still leaking. Samples from the monitoring well again showed a solvent water mixture. This time a sample was actually extracted from one of the tanks, which also showed a solvent water mixture. In addition, a piece of concrete flooring near the tanks was removed, and samples of soil found beneath it

showed extensive contamination.

Members of the Bay Area Air Quality Management District (BAAQMD) found numerous violations of air quality regulations, including the storage of solvents and dry cleaning waste in open containers, the operation of dry cleaning machines which were leaking and dripping solvent, and the usage of an inadequate waste filtration system. This was extraordinary, given that the defendants had previously received a variety of violation notices for the exact same violations.

The defendants were each charged with six felony and three misdemeanor violations of the Hazardous Waste Control Act (Health and Safety Code sections 25100 et seq.). These included four violations of section 25189.5(b) (unlawfully disposing of hazardous wastes at non-permitted and unauthorized locations), one violation of section 25189.5(c) (unlawful transportation of hazardous waste), and one violation of section 25189.5(d) (unlawfully storing hazardous waste beyond the 90 day limit). The misdemeanors relate to inappropriate handling of the hazardous wastes thus stored.

The defendants were also charged with two felony violations of Water Code section 13387, for unlawfully dumping wastes into the sewer system in violation of federal pretreatment regulations. They were further charged with five misdemeanor violations of those regulations appurtenant to the Air Resources Division of the Health and Safety Code (Division 26 - Health and Safety Code sections 39000 et seq.).

OFFICE OF 29
DISTRICT ATTORNEY
ALAMEDA COUNTY 30

It should be noted for purposes of sentencing that the facility has remained in violation of a number of environmental laws until this very day, in spite of numerous requests by regulatory agencies that the defendants bring it into compliance. (See section V(F), infra).

III. THE CHARGES

- 1. H & S § 25189.5(b) (disposal of hazardous waste in Orinda 1990).
- 12 2. H & S § 25189.5(c) (transportation of hazardous waste to Orinda 1990).
- 3. H & S § 25189.5(b) (disposal of hazardous waste to dumpster 1990).
 - 4. Water Code § 13387(a)(4) (sewer discharge in violation of pretreatment standards 1990).
 - 5. H & S § 25189.5(b) (disposal of hazardous waste by allowing underground tanks to leak [4/90-4/93]).
 - 6. H & S § 25189.5(b) (disposal of hazardous waste into dumpster -1992).
 - 7. Water Code § 13387(a)(4) (sewer discharge in violation of pretreatment standards 1992).
 - 8. H & S § 25189.5(d) (storage of hazardous waste beyond 90 days -1992).
 - 9. Title 22 § 66262.34 (H & S § 25190) (inadequate labeling of hazardous waste).

- 10. Title 22 § 66264.173 (H & S § 25190) (storage of hazardous waste in open containers).
- 11. Title 22 § 66264.175 (H & S Code section 25190) (no secondary containment).
- 12. Regulation 8, Rule 17-301.2 of BAAQMD Rules and Regulations (H & S § 42400) (solvents and spent solvents in open containers).
- 13. Regulation 8, Rule 17-301.5 of BAAQMD Rules and Regulations (dry cleaning wastes in open containers [stoddard])
- 14. Regulation 8, Rule 27-301.7 of the BAAQMD Rules and Regulations (dry cleaning wastes in open containers [perchloroethylene]).
- 15. Regulation 8, Rule 17-301.1 of the BAAQMD Rules and Regulations (machines leaking solvent).
- 16. Regulation 8, Rule 17-303 of the BAAQMD Rules and Regulations (inadequate solvent filtration system).

IV. NEGOTIATED DISPOSITION

A. Robert Depper

Robert Depper pled no contest to Counts 5 and 6 of the Information, with the understanding that he will be placed on probation. The conditions of probation are to include the requirement that, as the owner of the facility formerly known as the Glovatorium, he will be responsible for financing and conducting a investigation to determine the full extent of the environmental contamination at the site. Once the extent of the

contamination is determined, he must undertake whatever remedial measures are necessary to clean up the site. The site investigation and cleanup will be overseen by the Local Oversight Program of the Alameda County Department of Environmental Health. The court has indicated that the minimum \$5000 fine for each offense (Health and Safety Code § 25192) will be stayed so that the money can be applied to the cleanup effort.

Robert will further be ordered to divulge all of his financial assets to his probation officer, so that the court can assess his ability to comply with the terms of probation. The recovery of costs incurred by regulatory agencies is left to the discretion of the court. A search clause will allow law enforcement and regulatory personnel to enter the facility without a warrant.

B. Stuart Depper

Stuart Depper pled no contest to Count 5 of the Information (disposal of hazardous waste by allowing the underground tanks to leak) as a felony, with the understanding that he will not be sentenced to State Prison. It is understood that the District Attorney's Office will be asking the Court to impose substantial jail time. The conditions of probation are to include the requirements that, as the manager of that facility formerly known as the Glovatorium, he will participate and cooperate with regulatory agencies in accomplishing the required site investigation and cleanup of the contamination caused by his illegal acts.

The court has indicated that the minimum \$5000 fine for the offense (Health and Safety Code § 25192) will be stayed so that the money can be applied to the cleanup effort. The recovery of costs incurred by regulatory agencies is left to the discretion of the court. To the extent that it applies to him, a search clause will allow law enforcement and regulatory personnel to enter the facility without a warrant.

V. AGGRAVATING FACTORS

A variety of factors show that the violations in this case are unusually egregious. These include 1) the persistent nature of the violations, after repeated warnings, 2) the fact that some of the violations continue to this day, 3) the fact that the defendants, particularly Stuart, have actually lied to environmental regulators in order to avoid having to comply with regulations or avoid responsibility, and 4) the extraordinarily hostile attitude of the defendants towards regulators. What follows are merely examples.

A. Leaking underground tanks

Employees of the facility have reported that the solvent filled tanks were leaking in 1989 (PX transcript (hereinafter "PXT") v.I, p.12), and that Stuart, the general manager, knew this, both from the fact that he ordered the disposal of the solvent/water mixture arising from the ground (Id. at p.13), and

OFFICE OF 29
DISTRICT ATTORNEY
ALAMEDA COUNTY 30

that he mentioned that he knew that the tanks were in immediate contact with an underground stream (Id.) One employee, Steven Stith, reported to the police in 1990 that the skimming of the solvent from the water had been going on for seven years.

The defendants had the tanks tested in 1990, and at least one was found to be leaking (Report attached as Exhibit 1), and made application for an SBA loan, claiming that the tanks were leaking. (PXT v.I,pp. 67-68).

In spite of this knowledge, Stuart, when asked by an Environmental Health official in 1990 about the tanks, said that they were **not** leaking, a shameless lie (Inspection report attached as Exhibit 2, p.3).

B. Perchlorethylene

In response to an 1989 inspection in which concern was expressed about the facility's handling of toxic and carcinogenic "perk" waste, Stuart wrote a response in which he stated "As mentioned in our previous letter, we have not been generating perchlorethylene waste for three years". (PXT v.I, pp.128-130). During the October 1990 search warrant, perk machines were not only in use (machines which inevitably generate waste material) but perk waste was found to have been illegally dumped into the dumpster (one of the felonies alleged in the Information). Thus, this statement by Stuart was another blatant lie, apparently designed to avoid the record keeping associated with proper waste

OFFICE OF 29
DISTRICT ATTORNEY
ALAMEDA COUNTY
CAUFORNIA 30

disposal, and conceal the ongoing illegal disposal.

c. <u>sewer Drains</u>

According to employees, the regular practice of the defendants has been to allow and encourage wholesale illegal dumping of dry cleaning waste into the sewer system. (PXT v.I, pp. 10-14). This was confirmed by both search warrant inspections (with actual samples retrieved from the sewer system).

befouling its sewer system. The system employs a biological treatment system, which is damaged when these poisons are introduced into the sewage. (PXT v.VIII, pp.57-58). When the treatment system is damaged, the treatment of the sewage is incomplete and EBMUD's ultimate discharges into San Francisco Bay and local landfills do not meet clean water standards. Thus illegal discharges into EBMUD's sewer system, as occurred here, have a direct correlation to pollution of the Bay.

Because of defendants' various prior violations of their wastewater discharge permit, the new waste water discharge permit issued to the Glovatorium by EBMUD in early 1992 included not only a complete prohibition of the discharge of dry cleaning waste, but also the requirement that the facility seal its floor sewer drains (where violations had repeatedly occurred before) (PXT v. III, pp.37-40; attached within Exhibit 3). This permit was hand delivered to Stuart Depper in May of 1992, after mail delivery was refused (Id. at 37).

OFFICE OF 29
DISTRICT ATTORNEY
ALAMEDA COUNTY 30

D. Air Board

The Bay Area Air Quality Management District (BAAQMD) regulates industrial facilities for air emissions in the Bay Area counties. As can be seen from the Declaration of Jamie Kendall (Attached as Exhibit 4), these defendants have presented extraordinary difficulties to that agency.

EBMUD had earlier received a written report signed by Stuart

Depper stating that the floor drains were going to be sealed

stating that the floor drains were actually sealed (5/26/92;

Attached within Exhibit 3). As was learned at the execution of

the October 1992 search warrant, none of the floor drains were

sealed, and waste solvent was entering the system as the search

drains were sealed in compliance with the permit was yet another

was conducted.(PXT v.IV, pp. 11, 18-21).

of Stuart Depper's flagrant lies.

The statement that the

(1/27/92; Attached within Exhibit 3). After the delivery of the

new permit EBMUD received a written report signed by Stuart Depper

In addition to the sheer number of violations committed by the facility, the refusal to remedy such situations, after persistent warning and cajoling, is truly remarkable. Moreover, the consistent hostility and mendacity of the defendants, particularly Stuart Depper (id. at pp. 3-4), offers a glimpse into the frame of mind of those before the Court.

E. Pleasant Hill

g

During this investigation, law enforcement authorities learned from an employee of the Deppers that, at one of their other dry cleaning facilities ("Dutch Girl Cleaners" in Pleasant Hill), perchlorethylene waste was being illegally dumped onto soil outside the back door. This was confirmed by an inspection and sampling, leading to a lawsuit for civil penalties against both Deppers (which was recently settled) by the Contra Costa County District Attorney's Office (Superior Court Docket No. C92-04370). It is interesting to note that the facility was owned by Robert and managed by Stuart (as at the Glovatorium), clearly indicating a pattern of unlawful behavior.

F. Ongoing refusal to comply

As mentioned, these defendants have, to this very day, refused to comply with basic environmental requirements, regulations which other businesses routinely comply with.

Examples beyond those previously outlined include:

1. Site investigation

An underground storage tank containing a petroleum product requires that its owner or operator obtain a permit for its use.

(See the Declaration of Scott Seery, attached as Exhibit 5). Such a permit requires that the tank be properly be monitored for leakage. (Id.) The Deppers have never obtained a proper permit or legally monitored their tanks (Id.)

OFFICE OF 29
DISTRICT ATTORNEY
ALAMEDA COUNTY 30

More importantly, when the tanks were known to be leaking (from samples taken at the time of the October 1990 search warrant), the Deppers were asked to conduct a site investigation, as required by law, to determine the extent of the contamination, by a letter dated 1/8/91 (PXT v.I, p.105; attached as Exhibit 6). This request was made repeatedly since that time and has still never been done. (See Seery declaration).

This is made more notable by the opinion of an expert toxicologist (Dr. Arulanantham) at the 1993 PX, that the sort of heavy groundwater contamination found at the scene indicates a situation which is clearly a threat to public health in a residential neighborhood such as that immediately behind the Glovatorium (PXT v.VIII, pp.59-61).

2. Hazardous waste storage and record keeping

The defendants have stored large quantities of hazardous waste at their facility for years. Not only is it a legal requirement that they properly dispose of it within 90 days, which of course has not been done, but they are required to have it hauled offsite under a hazardous waste manifest, so that regulators can keep track of it. Repeated requests to identify and properly dispose of the hazardous waste stored on the site, and provide manifests to the County Environmental Health Department (dating back to 1990) have been refused. (See the Declaration of Larry Seto, attached as Exhibit 7).

VI. SENTENCING RECOMMENDATION

A. Incarceration

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

In addition to any fine and payment for cleanup of the site, it would be appropriate to impose a significant amount of jail time (one year) upon Stuart Depper. The evidence suggests a wilful and deliberate pattern of criminal behavior, over a period of years, regarding the environment. Moreover, measures to keep the behavior hidden were clearly undertaken by this admittedly clever man, even to the extent of lying to environmental regulators. The only plausible motivation for this long term criminal behavior is greed. It is respectfully suggested that such offenses cannot be adequately punished, nor deterrence achieved for others so inclined, by financial penalties alone. Such financial losses would be considered nothing more than "a cost of doing business". We, as a community, cannot afford to send such a message. Nor can we fail to protect honest businessmen and businesswomen who actually spend the money to comply with these laws, placing them at a competitive disadvantage with the Deppers of this world.

B. Environmental compliance

Obviously related to the crimes committed here is the environmental situation at the site of their commission.

28

31

OFFICE OF 29
DISTRICT ATTORNEY
ALAMEDA GOUNTY 30

7

OFFICE OF 29
DISTRICT ATTORNEY
ALAMEDA COUNTY 30

There clearly is contamination of the soil and groundwater at the site, arising inter alia from leaking underground storage tanks.

It is respectfully recommended that as conditions of probation, the defendant Deppers be ordered to:

- Obey all the requirements of a hazardous waste generator under the Hazardous Waste Control Act;
- 2) Submit to search of the business premises by any environmental regulator or law enforcement officer;
- 3) Submit to the Alameda County Department of Environmental Health, Hazardous Materials Division, for approval, and implement a work plan for Initial Subsurface

 Investigation. (See Declaration of Scott Seery, Exhibit 5). Said investigation should (according to applicable regulations) be carried out under the auspices or supervision of a licensed environmental engineer or geologist acceptable to HazMat. Said investigation should include soil sampling and groundwater monitoring.
- Once the investigation determines the extent of the contamination of the soil and groundwater, the defendants must prepare and implement cleanup procedures, by way of an acceptable corrective action plan, within the normal timetables set by the Regional

Water Quality Control Board and the Hazardous Materials Division. (Id.)

C. Costs

The Court has indicated a willingness to consider ordering cost recovery for environmental agencies as a condition of probation. These include (see invoices attached as Exhibit 8):

- 1) Laboratory fees for

 10/90 search warrant samples \$4128.00

 (paid by the Alameda County Hazardous Materials Program

 Training and Response Trust Account)
- 2) Laboratory fees for
 10/92 search warrant \$7849.00
 (Id.)
- 3) Time spent on case by Environmental Health personnel (this cost recovery is authorized by County ordinance) \$33,702.00

D. Fines

Each of the crimes of which these defendants have been convicted carry a minimum fine of \$5,000 (H & S § 25189.5(e)). The Court has indicated that it will stay this amount, so that such sums can be used for the cleanup of the site.

Respectfully submitted,

THOMAS J. ORLOFF District Attorney

Lawrence C. Blazer

Deputy District Attorney

DEFICE OF 29
DISTRICT ATTORNEY
ALAMEDA COUNTY 30

EXHIBIT 1



PETROTEK

P.O. Box 612317 • San Jose, California 95161

Phone: (408) 453-1888 • FAX (408) 453-1897 Contractors License # 450771

May 31, 1990

Glovatorium 3815 Broadway Oakland, Ca. 94611

Attn: Eric Depper:

On May 22, 1990 I inspected the underground fuel tank and piping system at the above location.

This is a suction system for storage of stoddard solvent.

This tank and piping system utilizes one vacuum pump to service two tanks. Designated BLUE AND RED.

I had facility operator activate system for the BLUE tank and piping system. The BLUE tank immediately <u>pulled</u> 18 inches of vacuum and sustained vacuum for 20 minutes.

The RED tank would not <u>pull</u> any vacuum; even following two full minutes of operation.

Customer notespumping failure began immediately following the October 17, earthquake.

Petrotek recommends removal and replacement of matfunctioning plumbing. Should local regulations permit, an above ground system replacement is recommended.

Should you have any further questions please contact either Dale McAnally or myself.

Sincerely,

dan myers

dan myers

RL

MEMORANDUM

DEPARTMENT OF ENVIRONMENTAL HEALTH Hazardous Materials Program 80 Swan Way, Rm. 200 Oakland, CA 94621 (415)

TO:

File

FROM:

Gil Wistar XI

DATE:

May 2, 1990

SUBJECT: Information gained from April 24, 1990 inspection at the

Glovatorium, 3815 Broadway, Oakland

I conducted a follow-up inspection at the Glovatorium to check on this facility's actions to comply with the generator, business plan, and underground tank violations for which it was cited in a Final Notice of Violation from this office dated January 22, 1990.

The following are the specific hazardous material/waste violations I noted during the inspection (Title 22).

Sec. 66508

- Although most containers of hazardous materials and wastes are now labeled properly, several stray drums had no labels: a 55-gallon aqueous ammonia drum and a 5-gallon pail of waste oil.
- I perused the disposal record carefully. Receipts on-site for perchloroethylene ("perc.," a chlorinated solvent) waste date back to 1/19/88; there is a 4-month gap between 1/19/88 and 5/20/88 that may indicate storage greater than 90 days. Also, receipts/manifests for the full three years prior to the inspection date were not produced because the owner, Stu Depper, claims that the Glovatorium only began to generate perc. waste immediately prior to the initial 1/19/88 pickup date. (Curiously, Alan Whitman of Oakland PD has found evidence that Safety-Kleen picked up some perc. waste from the facility prior to 1988.)
- For stoddard (petroleum-based) solvent, Mr. Depper produced receipts for disposal of "still-bottom" waste dating back to 1/8/88. There is a gap of 6 months between 3/17/88 and 9/26/88 (Depper claims that this was the result of the stoddard distillation unit being out of commission during the summer of 1988, meaning that no purification of stoddard occurred over this period and therefore no waste was generated.) In addition, there is a gap of more than 90 days between 12/13/88 and 4/3/89. Mr. Depper says that he took stoddard waste to the

former Chevron station at 3701 Broadway prior to 1/88, and received no receipts for this disposal.

Sec. 66492

- The on-site records for disposal of both perc. and stoddard solvent are incomplete, since they don't go back the full three years required under this section, and contain some gaps that might indicate storage of hazardous waste for over 90 days.

Sec. 67124

- The aqueous ammonia drum referred to earlier was inaccessible, indeed behind several pieces of equipment and two-wheeled laundry carts. In my judgment, this violates the aisle-space provision of Title 22; Mr. Depper argued this point because he felt that the drum should be inaccessible to employees.

Business Plan (Health and Safety Code)

Sec. 25504(a), 25504(b)(3), and 25509(a)

- The Glovatorium still has not sent a hazardous material/waste inventory to our office. Mr. Depper stated that he has submitted a chemical inventory to the Bay Area Air Quality Managment District, and implied that he thought this satisfied the "agencies'" chemical inventory requirement.
- Whereas the Glovatorium <u>has</u> submitted certain elements of the required emergency response and contingency plan, as well as an employee training plan, it has <u>not</u> submitted a suitable evacuation plan complete with a floor plan of the facility showing hazardous material storage areas.

Underground Tanks (Title 23)

Sec. 2641

- This section specifies the requirements for underground tank monitoring alternatives.
- Here is the situation at the facility: there are six tanks, five of which are installed in a row, vertically, beneath part of the building. This cluster of five tanks has one observation well, supposedly downgradient of the tanks, which range in size from 1,000-gallon to 3,000-gallon. The sixth tank, the 3,000-gallon "fill tank," is located under the sidewalk outside the building, and has no monitoring associated with it. All six tanks contain stoddard solvent, some being clean and some being relatively dirty, but none is considered a waste material.

- The only monitoring that the facility uses is the annual checking of the one observation well (I saw no reports showing that even this has been done).
- Minimum monitoring requirements that Alternative #2 of this section specifies:
 - a. four monitoring wells around the cluster of five tanks, to be sampled twice a year;
 - b. two monitoring wells around the single outside tank; and
 - c. an indeterminate number of vadose (dry soil vapor) wells around both tank areas.

Mr. Depper stated that he has solicited bids from four consultants to handle his underground tank problems, but this office has received nothing from the Glovatorium or any of these consultants.

Interestingly, on April 10, Mr. Lito Ding from the federal Small Business Administration in Mountain View, CA called me to check out an application that the Glovatorium had filed to obtain an SBA loan or grant for underground tank repair. Apparently, Mr. Depper indicated on the application that the October 1989 earthquake "caused his tanks to leak." During the April 24 inspection, I asked him if he knew whether his tanks were in fact leaking, making no reference to the SBA application; he emphatically denied that they were leaking, because the insides had been coated with some sort of leak-proof material within the past several years.

Other Information

The Deppers own the building and the tanks. Technichem in Emeryville (the current perc. waste hauler) supplies recycled perc. to tht=e facility. East Bay Oil in Richmond supplies the stoddard (Chevron 325) solvent, a total of 4,000 to 5,000 gallons of which was used in 1989 at the Glovatorium. Recycletron Oil Co. (AKA Refineries Service) of Patterson, CA picks up the waste stoddard. Business at the facility is heaviest during the winter (November to February).

EAST BAY
MUNICIPAL UTILITY DISTRICT

WALTER J. BISHOP MANAGER OF WASTEWATER

CERTIFIED MAIL (Return Receipt Requested) Certified Mail No. 978053

March 23, 1992

HAND-DELIVERED MAY 13, 1992

THE GLOVATORIUM 3815 Broadway Oakland, CA 94611

Attn: Stu Depper

Dear Drycleaner:

Re: <u>Drycleaner Wastewater Discharge Permit</u>

Enclosed is the Wastewater Discharge Permit for your facility, effective March 21, 1992, through March 20, 1993 for your information and records. Please read the Terms and Conditions and Standard Provisions and Reporting Requirements attached to the permit. As a permit holder, you are legally responsible to know all permit conditions and requirements.

THE GLOVATORIUM shall report to the Source Control Division any changes, permanent or temporary, to the premise or operations that significantly affect the quality or volume of wastewater discharge or deviate from the Terms and Conditions under which the permit was granted.

A Wastewater Discharge Compliance Report form is enclosed. You are required to complete, sign and submit the enclosed certification statement within 30 calendar days of receipt of this letter. Please send the completed form to:

EAST BAY MUNICIPAL UTILITY DISTRICT P.O. Box 24055, MS 702 Oakland, CA 94623-1055 Attention: Jo Chapman

If you have any questions regarding this Permit, please contact Ms. Jo Chapman of the Source Control Division at (510) 287-1607.

Sincerely

JOSEPH G. DAMAS

Manager of Source Control

JGD:NJC:njc

Enclosures

FIG. BOX 24055. OAKLAND. CA. 94628 1065. (616-464-3708) ROADD OF DIRECTORS - NANCY - NADEL - KENNETH H. SIMMORS. ANDREW COHEN JOHN A. COLEMAIL - STUART FLASHMAN - JUHN M. GIGHA - KATHERINE MIKKENNEY



WASTEWATER DISCHARGE COMPLIANCE REPORT

	T.
APPLICANT BUSINESS NAME	EBMUD ACCOUNT NUMBER* (If no Acct.No., put landlord's)
FACILITY ADDRESS	BUSINESS MAILING ADDRESS
STREET ADDRESS	STREET ADDRESS
CITY ZIP CODE	CITY ZIP CODE
PHONE	
andlord's EBMUD account number in the rovide your home address and home ph	bill and EBMUD account number, please enter your ne space provided above. In addition, please none number in the space provided below: ity Zip Code Phone
EGARDING ANY CHANGES TO YOUR PREMI	ISE OR OPERATIONS.
	· · · · · · · · · · · · · · · · · · ·
CERTIE!	ICATION STATEMENT
"I have personally examined and ald document and the requirements of the certify that the above named factording to the terms of the Was	M FAMILIAR WITH THE INFORMATION SUBMITTED IN THIS THE WASTEWATER DISCHARGE PERMIT FOR THIS FACILITY CILITY CONSISTENTLY SATISFIES PRETREATMENT STANDARD TEWATER DISCHARGE PERMIT. I FURTHER CERTIFY THAT UNIT OPERATING AND SPILL PROCEDURES. I FURTHER IN TREATMENT UNIT OPERATING AND SPILL
NAME (PRINT OR TYPE)	TITLE
SIGNATURE	DATE
W E	East Bay Municipal Utility District Wastewater Department, MS 702 P.O. Box 24055, Oakland, CA 94623-1055 Attn: Jo Chapman

SU 30. / 2/01



WATER DISC! ARGE PERMIT

Terms and Conditions

THE GLOVATORIUM 3815 Broadway Oakland, CA 94611 ACCOUNT NO. 05420492

GENERAL CONDITIONS: This Wastewater Discharge Permit is issued for a specific operation and is not assignable to another user or transferable to any location.

PROHIBITION: THE GLOVATORIUM shall not discharge drycleaning process waste, including still oil and separator water, to the sewer. THE GLOVATORIUM shall not connect any drycleaning processes to the sewer.

COMPLIANCE CONDITIONS: THE GLOVATORIUM shall:

- o Permanently seal all floor drains, or install berms (physical barriers) to separate drycleaning machines from floor drains.
- o Notify EBMUD Source Control at 465-3700 immediately upon any accidental spill to the sanitary sewer. Formal written notification describing the circumstances and remedies shall be submitted to EBMUD within 5 working days of the occurrence.
- o Maintain current, <u>written</u> disposal procedures describing the method used to dispose of process wastes.
- o Train designated employees in proper disposal and spill procedures.
- o Post a sign in the work area indicating the Prohibition of Discharge, proper disposal procedures, and notification of EBMUD in event of accidental spill to the sanitary sewer.
- o Maintain all waste disposal manifests on-site for no less than three (3) years. These records shall be made available to the EBMUD inspector.
- o Submit an annual Certification Statement by May 1, 1992, stating that the business is meeting the requirements of this permit.

<u>COMPLIANCE INSPECTIONS</u>: The District will conduct random, unannounced inspections to verify compliance with the conditions of this permit.

<u>DISTRICT ENFORCEMENT AND PENALTIES:</u> Enforcement for non-compliance will result in penalties provided in Ordinance No. 311.

PERMIT FEE: \$200.00

TERM OF PERMIT: This permit is valid for one year, between the period of March 21, 1992 and March 20, 1993.

Walter J. Bishop, Manager EBMUD, Wastewater Department P.O. Box 24055

Oakland, CA 94623-1055



WASTEWATER DISCHARGE COMPLIANCE REPORT

APPLICANT BUSINES: THE GLOVATORIUM	S NAME	EBMUD ACCOUNT NUMBER + 054-20492	
THE GLOVATORIUM		BUSINESS MAILING ADD	RESS
3815 Broadway	94611	STREET ADDRESS 3815 Broadway	
CITI Oakland	EIP CODE	CITY Oakland	#IP CODE 94611
(510) 658-8660 ·	•		940II

WASTE TREATMENT AND DISPOSAL METHOD: DESCRIBE HOW YOU TREAT AND DISPOSE OF DRYCLEARING WASTES AND WASTEWATER. IN ADDITION, PLEASE PROVIDE INFORMATION REGARDING ANY CHANGES TO YOUR PREMISE OR OPERATIONS. YOU ARE REQUIRED TO ATTACH COPIES OF HATARDOUS WASTE MANIFESTS OR TRANSPORTER RECEIPTS FOR ANY OFFHAUL OF DRYCLEARING WASTES. DURING THE REPORTING PERIOD.

We are sealing three (3) drains in the drycleaning room.

We are building a berm around the drain in the air compressor room.

We are storing waste solvent safely and are properly labelling it.

CERTIFICATION STATEMENT

I have personally examined and an parilian with the impormation subhitted in this document and the requirements of the Wastewater Discharge Permit for this pacifity. I certify that the above hand facility does not discharge dryclearing wastes or wastewater to the bewer in accordance with the terms of the Wastewater Discharge Permit."

Stuart	Depper	
KAME (PRI	MT OR TIPE)	

SIGNATURE CAN

MAR)

January, 27, 1992

50.10 1 6 6/8

D. CLEANER INSPECTION REPORT

Facility:		Insp. Date:
Address:		Inspector: 47 1 1 C
		[x] Follow-up needed
Phone:	•	[] Violations Noted
Contact: Afr. Sty	The Book of the Control of the Contr	[] Agency Shop Only
COMPLIANCE CHECKLIST		
YES NO N/A		
1. [×] [] Are	e all separator water discharg	e lines disconnected from the sewer?
2. [x] [] [] Is per	separator water collected in rc prior to disposal?	an open bucket and checked for excess
Che	eck separator locations:	
\sim] Muck/Earth Cooker [Recovery Dryer Cooling tower Air Vacuum
	e floor drains permanently sea ycleaning equipment and solven	led, or physically separated from ts?
	a sign posted stating Dischar	ge Prohibition?
6. [X] [] [] Are	e written disposal procedures	on site?
7. [>] [] Are	e waste manifests or off-haul	receipts on-site?
8. H[] [] Do	manifests or receipts reflect	amount of waste estimated?
9. [] [\dagged] Doo	es waste solvent appear safely	stored and properly labelled?
TO THE FACILITY OWNER	R OR MANAGER:	
Wastewater Discharge subject to fines and to submit a Correcti actions you have tak	Permit. Any item above check violation follow-up fees per ve Action Report (copy attache en to correct the violations.	regarding compliance with your ed NO is a violation and may be Ordinance No. 311. You are requested ed) within 5 days explaining what
Submit Report to:	EBMUD P.O. BOX 24055, MS 702 OAKLAND, CA 94623 ATTN: IO CHAPMAN	

Milli 1-22-90
tor Date

Revised: 09/91



WASTEWATER DISCHARGE COMPLIANCE REPORT

	·
APPLICANT BUSINESS NAME	EBMUD ACCOUNT NUMBER* (If no Acct.No., put landlord's)
THE GLOVATORIUM	054-20492
FACILITY ADDRESS	BUSINESS MAILING ADDRESS
3815 Broadway STREET ADDRESS Oakland CA 94611	3815 Broadway STREET ADDRESS Oakland CA 94611
Oakland CA 94611 city 219 code (510) 658-8660	CITY ZIP CODE
PHONE	nlance enter your

*If you do not have your own water bill and EBMUD account number, please enter y landlord's EBMUD account number in the space provided above. In addition, please provide your home address and home phone number in the space provided below:
--

Street Address	city	Zip Code	Phon*	•

WASTE TREATMENT AND DISPOSAL METHOD: DESCRIBE HOW YOU TREAT AND DISPOSE OF DRYCLEANING WASTES AND WASTEWATER. IN ADDITION, PLEASE PROVIDE INFORMATION REGARDING ANY CHANGES TO YOUR PREMISE OR OPERATIONS.

We have secured the drains.

We have cleaned the sewers in case there was any contamination remaining.

CERTIFICATION STATEMENT

"I have personally examined and am familiar with the information submitted in this document and the requirements of the Wastewater Discharge Permit for this facility. I certify that the above named facility consistently satisfies pretreatment standards according to the terms of the Wastewater Discharge Permit. I further certify that employees are trained in treatment unit operating and spill procedures. I further certify that employees are trained in treatment unit operating and spill procedures."

Stuart Depper	Manager	
SIGNATURE OLGAN	26 May 1992	

RETURN THIS REPORT TO:

East Bay Municipal Utility District Wastewater Department, MS 702 P.O. Box 24055, Oakland, CA 94623-1055 Attn: Jo Chapman

1 Thomas J. Orloff District Attorney County of Alameda LAWRENCE C. BLAZER (Bar No. 95598) Deputy District Attorney Consumer & Environmental Protection Division 4 7677 Oakport Street, Suite 400 Oakland, CA 94621 5 (415) 569-9281 6 Attorneys for Plaintiff 7 8 SUPERIOR COURT OF THE STATE OF CALIFORNIA 9 COUNTY OF ALAMEDA 10 PEOPLE OF THE STATE OF CALIFORNIA,) 11 Plaintiff, No. 116653 12 13 ROBERT DEPPER, DECLARATION OF 14 STUART DEPPER. JAMIE KENDALL 15 Defendants. 16

I, Jamie Kendall, declare as follows:

I am a Supervising Air Quality Inspector with the Bay Area Quality Management District (BAAQMD), the local air pollution control agency empowered to adopt orders, regulations and rules pertaining to the control of air pollution. As an air quality inspector, my duties have included regular compliance inspections at industrial facilities.

I have a B.S. degree in Conservation and Resource Studies from UC Berkeley (1982) and since joining the District 13 years ago have received extensive training regarding air pollution compliance requirements. I have also been certified to deal with hazardous materials matters ("Hazwoper" Training) pursuant to a 40 hour course

28

17

18

19

20

21

22

23

24

25

26

with annual 8 hour refresher courses.

I am familiar with the dry cleaning facility once known as the Glovatorium, located at 3815 Broadway in Oakland. (The facility has undergone several name changes without any apparent change in ownership or management). I was the assigned inspector for that facility between 1990 and 1993 and have supervised those who have inspected it since then.

In dealing with those who operated the facility, we were frequently told to deal with Stuart Depper, who appeared to be in charge of the operation. Other Deppers with whom we dealt certainly deferred to him on most issues.

During the time I have been responsible for inspecting the facility, over 25 Notices of Violation have been issued by our agency regarding petroleum solvent, perchloroethylene and various permit and administrative violations. Each Notice identifies a violation of District regulations, and the inspector then explains the violation to the facility operator, advising him or her of compliance options and of a return visit to verify compliance. Apart from technical paperwork violations, the regulations typically violated by the Deppers include:

- open containers containing solvents (9 violations in 3 years),
- dripping solvent from industrial machinery (several occasions on which the flow far exceeded regulatory limits), and
- 3. mishandling hazardous waste (i.e. illegally exposing waste filter powder, and refusal to provide waste disposal records).

Many of the violations have been of the sort which potentially

place the public at risk. For example, perchloroethylene, when left in open containers or allowed to drip from machines without fixing the problem, is a toxic air contaminant, known to the State to cause cancer. It is also a contributor to smog as is petroleum solvent. Needless to say, employees and nearby residents breathing these fumes are placed in a potentially harmful situation.

One of the most frustrating aspects of our dealings with the Deppers and the Glovatorium is the fact that the same types of violations have occurred repeatedly, with little apparent effort to take care of them. When the search warrant was served in October 1992, there were already pending violations under review by our agency against the facility. When we participated in the execution of the search warrant, we found many of the same types of violations that had been identified previously and pointed out to the Deppers. We then made a formal referral of those violations to the District Attorney's Office for criminal prosecution (a rare event). These violations are among those before this Court.

Aside from any environmental damage, this facility, in my experience, has been one of the worst which we regulate (over 10,000 facilities) based on three different criteria: 1) the sheer number of violations, 2) the refusal to mitigate or correct violations once they were brought to the attention of the Deppers, and 3) the hostility and apparent lack of cooperation consistently exhibited by the Deppers. The practices observed at the site can only be described as amazing. For example, I observed a visible cloud of petroleum vapors in the "drying room" at the Glovatorium. I have never seen such a form of blatant air contamination at any other dry cleaning facility. I have

never seen such egregious leaks of perchloroethylene at any dry cleaning facility. Neither I, nor anyone on our staff has ever seen anyone take contaminated filter powder (diatomacious earth) and spread it over the ground in an apparent effort to aerate and volatilize the contaminants (and pollute the air) as we have so observed at Glovatorium. I have rarely seen other facilities completely eschew preventive maintenance (which would abate many of these problems) as have the Deppers.

The attitude of Stuart Depper is something which we have found arrogance, contentiousness His difficult. particularly He has regularly unwillingness to cooperate have been remarkable. questioned our efforts to regulate his industrial processes, and when not being evasive, sometimes questions our knowledge of equipment and It reached the point where we simply could not trust his representations regarding materials used in his processes, and had to start taking actual samples of the material to verify for ourselves what was present. He once said that solvent was water, that material being used in a spray booth was not regulated (which turned out to be false), and that machines leaking perchloroethylene had been serviced when they obviously had not.

In my opinion, what makes this attitude even more inappropriate is the fact that Stuart Depper is intelligent; he has attended regulatory workshops which we have conducted to include dry cleaner operators in the drafting of applicable rules, and has even acted as a consultant and equipment distributor to other dry cleaners. In his case ignorance cannot be used as an excuse.

To a third party this may appear to be some sort of personality

27

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

conflict, however, that is not the case. In my dealings with virtually all other industrial facilities, I have been able to inspect, issue notices of violation and consult with their management in a cordial and businesslike manner. What has occurred here is truly unusual. Moreover, in dealing with my colleagues at other agencies, I know that the same sort of difficulties have been presented to them by the Deppers.

I declare the foregoing to be true, to the best of my knowledge, under penalty of perjury.

mis Endals

Jamie Kendall

Executed this 7th day of September, 1995.

1 Thomas J. Orloff District Attorney 2 County of Alameda LAWRENCE C. BLAZER (Bar No. 95598) 3 Deputy District Attorney Consumer & Environmental Protection Division 7677 Oakport Street, Suite 400 4 Oakland, CA 94621 5 (415) 569-9281 6 Attorneys for Plaintiff 7 8 SUPERIOR COURT OF THE STATE OF CALIFORNIA COUNTY OF ALAMEDA 9 PEOPLE OF THE STATE OF CALIFORNIA, 10 Plaintiff,) No. 116653 11 v. 12 ROBERT DEPPER. DECLARATION OF 13 STUART DEPPER, SCOTT SEERY

I, Scott Seery declare as follows:

I am a Senior Hazardous Materials Specialist with the Alameda County Environmental Health Department, Environmental Protection Division. My job responsibilities have included conducting inspections of underground storage tanks and hazardous materials facilities and hazardous waste generators to ensure compliance with applicable California laws and regulations. At present I oversee the assessment and cleanup of underground storage tank leaks.

Defendants.)

I have been with Alameda County for over six and one half years. Previously, I was Environmental Geologist with PRC Environmental Management, Inc., a private environmental consulting firm, a Research Analyst with Bendix Environmental Research, Inc., another private

2728

14

15

16

17

18

19

20

21

22

23

24

25

consulting firm, specialists in authoring Environmental Impact Reports (EIR) and providing expert testimony in cases involving toxicological and epidemiological studies. I have B.S. in Geology from California State University, Hayward, and have completed on e year of post graduate study in the field of environmental geology at this same institution. Further, I have well over 500 hours of specialized training, including State, Department of Health Services, Office of Emergency Services and USEPA certified training in, among others, such areas as hazard appraisal and recognition planning, OSHA health and safety training for hazardous waste workers, hazardous materials incident response operations, and underground storage tank monitoring, closure/removal, and cleanup. I have conducted training in inspection of underground storage tanks, including a course sponsored by the University of California, Riverside Extension program for regulators around the state of California.

The Environmental Protection Division is the local implementing agency charged with enforcing the California Underground Storage of Hazardous Substances Act (Health and Safety Code Section 25280 et.seq.) in those portions of Alameda County where cities do not administer the law.

The purpose of the law is to monitor and control the release of contamination into soil and groundwater through leaks in underground storage tank (UST) systems. (See Health and Safety Code Section 25280) I have been actively involved in conducting tank inspections and the permitting process for most of the last seven and one half years. The Division is also the administering agency charged with enforcing the Hazardous Materials Release Response Plans and

3

4

5

6

7

10

11

12

14

15

16

17

18

19

20

21

22

23

24

25

26

Inventory Act. (Health and Safety Code Sections 25500 et.seg.) This law requires handlers of hazardous materials, in excess of threshold quantities (i.e. 55 gallons), to submit inventories of those materials along with emergency contingency plans, (Hazardous Materials Business Plans - HMBPs) to the local emergency response agencies, to be used by them to minimize dangers in the event of any emergencies involving the materials.

Underground storage tanks which contain petroleum products such as stoddard solvent require a permit from our agency to operate. One of the legally required conditions of the permit is that the tanks be monitored in an approved fashion to detect leaks. My review of our files indicates that the underground tanks located at 3815 Broadway in Oakland have never been properly monitored pursuant to the requirements of Title 23 of the California Code of Regulations.

It is my understanding that the owner of the tanks has said that they are no longer in use. When tanks are taken out of use, it is legally required that they be properly "closed" by way of a closure plan submitted to and approved by our agency. A review of the record indicates that no such closure plan has ever been approved (or even submitted) for the tanks which exist at 3815 Broadway.

One of the purposes of a closure plan is to determine if a leak has occurred so that it can be dealt with. If such a leak is detected, either as part of a closure process or by conventional monitoring, it becomes the obligation of the owner or operator to conduct an investigation to determine the extent of the contamination and the degree of cleanup required. The records in this case indicate our knowledge (and that of the defendants) of extensive leakage from

20 l

the tanks as early as 1990. In spite of repeated requests for a workplan (which is legally required) to assess the damage caused by the leakage, no plan has ever been submitted.

So, in spite of obvious evidence of gross groundwater pollution beneath the building, over the past several years this facility has refused to comply with even the most rudimentary underground tank requirements.

To achieve compliance with California laws regarding USTS, this is what must be done:

According to Article 7, Section 2670 et seq. of Title 23, California Code of Regulations (CCR), tanks which are leaking and cannot or will not be repaired, or those which are abandoned or otherwise no longer in use, are to be permanently closed. Permanent tank closure involves the removal of remaining liquids, and, among other steps, either 1) removal of the tank, or 2) in-place decommissioning by filling the tank with an inert solid. Either method of tank closure requires the submittal of an application for tank closure to our agency and, in this case, the Oakland Fire Department, for approval. Tank closure permits are issued by the Fire Department.

Permanent tank closure is required for this site. To facilitate the pending closures, it is paramount to determine the exact number and locations of the tanks. Therefore, engineering "as-built" drawings, or, in the absence of such drawings, the use of remote sensing techniques, such as ground penetrating radar, must be used to determine tank locations.

Article 11 of 23CCR requires a soil and water investigation (SWI)

to be performed to determine the extent of soil and ground water pollution as a result of the release from the leaking tanks. A SWI work plan must be submitted to our agency which describes the proposed scope of the required SWI. The SWI will include, among other tasks, the construction of monitoring wells and drilling of soil borings and collection and analysis of both soil and water samples. Once the extent of the pollution has been determined by completing the SWI, a corrective action plan (CAP) must be developed outlining the degree of cleanup required.

In addition, Article 5, Section 2655, 23CCR, requires free-phase (floating) product to be removed from the ground water to the extent practical. The regulation provides that our agency determine the appropriate method. This material must be properly treated, discharged or disposed of in compliance with applicable local, state, and federal regulations.

The regulations further require that technical reports describing project status are to be submitted to our agency every 3 months until the assessment and cleanup project has been completed. Lastly, an Underground Storage Tank Unauthorized Release (Leak) / Contamination Site Report is required to be submitted to our agency for distribution.

This declaration has focused on the outstanding tank difficulties at the site, without addressing the hazardous waste storage problems which have apparently not been dealt with, in spite of repeated requests to Stuart Depper by my colleagues, Gil Wistar and Larry Seto.

I declare the foregoing to be true, to the best of my knowledge,

١ '

under penalty of perjury.

· 1

Executed at Oakland, California on September 6, 1995

Scott Seery

1 THOMAS J. ORLOFF Ż District Attorney County of Alameda 3 LAWRENCE C. BLAZER (Bar No. 95598) Deputy District Attorney 4 Consumer & Environmental Protection Division 7677 Oakport Street, Suite 400 5 Oakland, CA 94621 (415) 569-9281 6 Attorneys for Plaintiff 7 SUPERIOR COURT OF THE STATE OF CALIFORNIA 8 COUNTY OF ALAMEDA 9 PEOPLE OF THE STATE OF CALIFORNIA, 10 No. 116653 Plaintiff,) 11 v. 12 DECLARATION OF ROBERT DEPPER, LARRY SETO STUART DEPPER, 13 Defendants. 14 15

I, Larry Seto, declare as follows:

- 1. I am a Senior Hazardous Materials Specialist with the Alameda County Department of Public Health, Environmental Protection Division. I have been with the Division for 13 years. I have a bachelor's degree from Cal State Long Beach in Criminalistics and Chemistry. Before joining the County, I was a chemist in the private sector for several years, including time spent as a criminalist in the Houston Police Department crime laboratory.
- 2. My duties include hazardous waste generator inspections, underground storage tank inspections, hazardous materials business plan inspections, responding to hazardous materials emergencies

28

16

17

18

19

20

21

22

23

24

25

26

27

OFFICE OF 29
DISTRICT ATTORNEY
ALAMEDA COUNTY 30
CALIFORNIA

OFFICE OF 29
DISTRICT ATTORNEY
ALAMEDA COUNTY 30

and overseeing site remediation when spills or contamination has occurred.

- 3. I participated in the execution of the search warrant on the Glovatorium at 3815 Broadway, Oakland, in October of 1992. Although my primary role was to conduct sampling, I noticed at that time that there were numerous drums of dry cleaning waste (which is almost always "hazardous" waste under the Hazardous Waste Control Act) which were illegally stored at the facility, in that they were:
 - unlabeled or improperly labeled (without any identification of the product or beginning accumulation dates),
 - not sealed properly,
 - were stored outside without lids, or without the lids being properly secured (where rainwater would allow the drum contents to overflow),
 - without sufficient aisle space between the drums (not allowing firemen and other emergency personnel proper access in case of a fire or other emergency), and
 - 5) not properly transported offsite within the 90 day limit set by law.

Our suspicion that the contents of virtually all of these drums was "hazardous" was confirmed by the laboratory analyses of the samples which I had taken.

4. Many of the drums discovered two years earlier (at the time of the October, 1990 search warrant) were still on the

premises when I entered in 1992. I know from my review of the files that the Hazardous Materials Specialist at that time, Gil Wistar, had requested Robert and Stuart Depper to properly characterize and dispose of the hazardous waste several times during 1989 and 1990, and by letter dated 1/8/91. One of the legal requirements of a hazardous waste generator is the creation and retention of hazardous waste manifests when transporting and disposing of the waste, so that they can be provided to regulatory personnel to confirm the proper handling of the waste. Despite repeated requests that the waste be dealt with and the appropriate paperwork provided to us, a review of our records show that this was never done.

5. On September 21, 1994, I conducted a routine inspection of the facility (which has changed names more than once). I was allowed entry by the accountant, John Yep, who was apparently in charge at that time. I found over 50 drums of suspected hazardous waste. Again, many were improperly labeled and many had been there longer than the 90 day limit. I also noticed that many of the drums of hazardous waste identified at the October, 1992 search warrant were now missing (we had spray painted numbers on them for ID purposes). During the inspection Stuart Depper, the manager of the facility, spoke with me over the phone and ordered me off the premises. He was angry that I was conducting the inspection. I then immediately left, and sent to Stuart Depper the letter dated September 23, 1994, attached hereto as an exhibit. In that letter I set forth the violations and formally

. 2

requested all the manifests required for the legal disposal of the missing waste.

- 6. On September 29, 1994, a meeting was held at my office which included Stuart Depper and his attorney Gregory O'Hara. Although much of the conversation dealt with the underground tanks, an ongoing problem at the facility which is not addressed in this declaration, I specifically mentioned the hazardous waste storage problems, and Stuart Depper specifically promised to provide me with the manifests for the missing hazardous waste. As of this date no manifests have ever been provided.
- 7. So, although legally required to do so under the Hazardous Waste Control Act and its accompanying regulations, the Deppers have not provided manifests for the disposal of the hazardous waste found at their facility in 1990, 1992 and 1994. We know that some of that waste has disappeared from the facility. Apparently there is also hazardous waste still being illegally stored on the site.

I declare the foregoing to be true to the best of my knowledge, under penalty of perjury.

Executed this 26th day of September, 1995.

//Larry Seto

OFFICE OF 29
DISTRICT ATTORNEY
ALAMEDA COUNTY 30

2 `

Q

September 23, 1994

ALAMEDA COUNTY CC 430-4510 DEPT. OF ENVIRONMENTAL HEALTH ENVIRONMENTAL PROTECTION DIVISION 1131 HARBOR BAY PKWY., RM.250 ALAMEDA, CAL. 94502-6577

Mr. Stuart Depper 3815 Broadway Street Oakland, CA 94611

RE: The Leather Cleaner, 3815 Broadway, Oakland, CA

Dear Mr. Depper:

On September 21, 1994, I performed a routine hazardous materials/waste inspection with Paul Smith from my office at the above site. We were given consent to perform our inspection from your Accountant, John Yep. Prior to our inspection, Mr. Yep informed us that The Leather Cleaner will be going out of business effective September 26, 1994. During our inspection, we observed the following violations of the Hazardous Waste Control Law:

- 1. There are a minimum of fifty (50), 55 gallon drums located throughout the facility. Most of the drums are not labelled, or are improperly labelled without an accumulation start date.
- 2. A number of the labelled drums on-site have an accumulation start date which exceeds the 90 day accumulation time.
- 3. Numerous uncovered containers containing hazardous materials/waste are stored throughout the site.
- 4. In a number of locations, there is inadequate aisle space to allow the movement of equipment and personnel in the event of an emergency.
- 5. There are six underground tanks on-site that are not registered and permitted. These tanks must be permanently closed if the storage of hazardous substances has ceased and the tanks will not be used, or are not intended for use, for the storage of hazardous substances within the next 12 consecutive months. (Section 2670(c), Article 7, California Code of Regulations, Title 23)

In addition, we did not see any of 55 gallon drums that we numbered during our last site visit on October 16, 1992. Please submit within 30 days copies of all manifests for the disposal of hazardous waste from the above site since October 16, 1992.

We were approximately thirty (30) minutes into the inspection when you called the facility. After scheduling a meeting with me to complete my inspection next Thursday, September 29, 1994 at 1:00pm with yourself, and the new business owner, you asked us to leave. (We agreed no attorneys will be present during this meeting). Mr. Smith and I left the premises immediately after I completed my phone conversation with you.

Please be prepared to address the violations noted in this letter next Thursday.

May John

Larry/Seto

Sr. Hazardous Materials Specialist

cc: John Yep, Accountant, The Leather Cleaner

Ed Howell, Chief, Environmental Protection

Files



2323 Fifth Street, Berkeley, CA 94710. Phone (415) 486-0900

INVOICE

FOR PROFESSIONAL SERVICES

Alameda County Health Care

80 Swan Way

Room 200

Oakland, CA

94621

Gil Wistar ATTN:

Number 102122

Date

26-OCT-90

P.O. No.438-5347

DEPT

DESCRIPTION

PRICE PREMIUM

EXTENDED

EPA 8010 Purgeable Halocarbons 4500

\$80.00 1

\$80.00

JOB #:

GLOVATORIUM / 3821 Broadway

LOGIN:

101980

TOTAL:

\$80.00

Distribution:

White Original and Green Copy to Client Yellow Capy to C&T Accounting Pink Copy to C&T File

OK to pay - P.O. # 430-6971 Hiller M. Wwar

TERMS: NET CASH PAYABLE UPON PRESENTATION OF INVOICE. AMOUNT UNPAID OVER 30 DAYS OF DATE OF INVOICE SUBJECT TO A SERVICE CHARGE OF 1%% PER MONTH IEQUAL TO 18% PER ANNUMI.



2323 Fifth Street, Berkeley, CA 94710, Phone (415) 486-0900

INVOICE

FOR PROFESSIONAL SERVICES

Alameda County Health Care

80 Swan Way

Room 200

Oakland, CA

94621

ATTN: Gil Wistar

Number 102205

Date

06-NOV-90

P.O. No. 423-4917

DEPT DESCRIPTION # PRICE PREMIUM EXTENDED

1- 4500 TEH-Tot Ext Hydrocarbons 7 \$68.00 \$476.00

JOB #:

GLOVATORIUM / 31 Muth, Orinda

LOGIN:

101978

TOTAL:

\$476.00

Distribution:
White Original and Green Copy to Client
Yellow Copy to CET Accounting
Pink Copy to CET File

OK to pay - P.O. # 430-6971 Heller m. Wiston



2323 Fifth Street, Berkeley, CA 9471O, Phone (415) 486-0900

INVOICE

FOR PROFESSIONAL SERVICES

Alameda County Health Care

TEH-Tot Ext Hydrocarbons

80 Swan Way

Room 200

Oakland, CA

94621

ATTN: Gil Wistar Number 102208

Date

06-NOV-90

P.O. No.

DEPT DESCRIPTION

1- 4500

PRICE PREMIUM

\$68.00

\$952.00

JOB #:

GLOVATORIUM / 3821 Broadway

LOGIN:

101981

TOTAL:

\$952.00

White Original and Green Copy to Client Yellow Copy to C&T Accounting Pink Copy to C&T File

OK to pay - P.O. MANAGAMANIAN # 430-6971

Tilled M. Wiston

TERMS: NET CASH PAYABLE UPON PRESENTATION OF INVOICE, AMOUNT UNPAID OVER 30 DAYS OF DATE OF INVOICE SUBJECT TO A SERVICE CHARGE OF 13% PER MONTH IEQUAL TO 18% PER ANNUMI.



2323 Fifth Street, Berkeley, CA 94710, Phone (415) 486-0900

INVOICE

FOR PROFESSIONAL SERVICES

Number 102235

Alameda County Health Care

94621

Date

80 Swan Way Room 200

Oakland , CA

08-NOV-90

Gil Wistar ATTN:

P.O. No. 430-69

DEPT	DESCRIPTION	#	PRICE	PREMIUM -%-	EXTENDED
1- 4500 1- 4508 1- 4507 1- 4500 1- 4500	EPA 8010 Purgeable Halocarbons pH Calif Title 26 Metals TEH-Tot Ext Hydrocarbons TEH-Tot Ext Hydrocarbons	4 1 2 21 8	* 4 0 00		\$320.00 \$8.00 \$320.00 \$1,428.00 \$544.00

JOB #:

つるな GLOVATORIUM / 3821 Broadway

LOGIN:

101976

TOTAL:

\$2,620.00

Distribution:

White Original and Green Copy to Client Yellow Copy to C&T Accounting Pink Copy to C&T File

OK to pay - P.O. # 430-6971 Hilbert M. Wiston



2323 Fifth Street, Berkeley, CA 94710, Phone (415) 486-0900

INVOICE

FOR PROFESSIONAL SERVICES

Alameda County Health Care Dept of Environmental Health 470 27th St, Third Floor Oakland , CA 94612

Ariv Levi ATTN

Number 109243

Date

11/30/92

P.O. No.

DEPT	DESCRIPTION	#	PRICE PREMIUM	EXTENDED
1- 4508	Total Oil & Grease EPA 8010 Purgeable Halocarbons Asbestos Flash Point Lead Sample Disposal Fee TVH-Total Volatile Hydrocarbons	5	\$60.00	\$300.00
1- 4522		37	\$100.00	\$3,700.00
1- 4506		1	\$50.00	\$50.00
1- 4508		2	\$25.00	\$50.00
1- 4507		1	\$35.00	\$35.00
1- 4504		1	\$144.00	\$144.00
1- 4522		42	\$85.00	\$3,570.00

JOB #: STANDARD / Glovatorium

LOGIN:

109060

TOTAL:

\$7,849.00

Distribution: White Original and Green Copy to Client Yellow Copy to CST Accounting Pink Capy to CST File

Mr. Robert Depper January 8, 1991 Page 3 of 4

must be implemented, subject to approval from the Oakland Fire Dept., the Bay Area Air Quality Management District, and us.

- 2. Soil borings and groundwater monitoring wells must be installed around the underground storage tanks, and downgradient of these tanks. Borings and wells must also be installed beneath the dry-cleaning room and dryer room, where there is evidence of significant subsurface contamination that may have already, and could continue to, migrate off-site. Following a full definition of the types, concentrations, and areal extent of hydrocarbon contamination, a comprehensive cleanup plan will need to be developed and implemented. Additionally, leakage/spillage from the dry-cleaning machines and dryers must be contained and prevented from reaching subsurface soils.
- 3. Contaminated sludge and water from the sanitary sewer drains and sumps must be removed and handled as hazardous waste. The Glovatorium must desist immediately from disposing of hydrocarbon-contaminated water or pure hydrocarbons to the sanitary sewer, either directly or indirectly, to the extent that such discharges exceed EBMUD influent limits.
- 4. Soils and debris in the 55-gallon drums are likely to qualify as hazardous waste, based on <u>flammability</u> or <u>toxicity</u> criteria. Therefore, this material must be removed from the site and be treated/disposed of as hazardous waste (unless the Glovatorium can demonstrate this waste to be nonhazardous, according to Sec. 66305, Div. 4, Title 22, California Code of Regulations). However, if all or part of this waste is proved to be nonhazardous, there still may be disposal restrictions that will require coordination with this office.
- 5. As mentioned in person to Stuart Depper on November 20, 1990, perchloroethylene-contaminated waste in the quarantined dumpster needs to be segregated from rubbish, with the solvent-laden waste handled as hazardous. The Glovatorium must send this office a letter that indicates how this waste will be segregated and treated or disposed of, and how the Glovatorium will handle such waste in the future (it is not appropriate to mix it with simple rubbish). If the letter is acceptable, a representative from this office will be available to remove the quarantine and witness the separation of hazardous waste from other trash.
- 6. Cleanup of contaminated soil at 31 Muth Drive in Orinda must be coordinated through the Contra Costa County Health Services Dept., Hazardous Materials Section. They can be reached at:

4333 Pacheco Blvd. Martinez, CA 94553-2295

ph. (415) 646-2286

Mr. Robert Depper January 8, 1991 Page 4 of 4

Please submit a work plan to this office that takes into account all of the above considerations. The work plan must be prepared and signed by a California-Registered Geologist or Professional Engineer; it must be thorough in scope and include a schedule for implementation of specific tasks. The work plan is due in 60 days, that is, no later than March 8, 1991.

If you have any questions concerning the contents of this letter, please contact the undersigned at 271-4320.

Sincerely,

Gil Wistar

Hazardous Materials Specialist

c: Ned Robinson, Attorney-at-Law (3730 Mt. Diablo Blvd., Suite 330, P.O. Box 1757, Lafayette, CA 94549) Jim Haltum, Contra Costa County Health Services Dept. (4333 Pacheco Blvd., Martinez, CA 94553-2295) Alan Whitman, Oakland Police Dept. Mark Thomson, Alameda County District Attorney's Office, Consumer

and Environmental Protection Division Rafat A. Shahid, Asst. Agency Director, Environmental Health

files