





**ENVIRONMENTAL HEALTH SERVICES** 

ENVIRONMENTAL PROTECTION 1131 Harbor Bay Parkway, Suite 250 Alameda, CA 94502-6577 (510) 567-6700 FAX (510) 337-9335

May 3, 2000 StID # 1222

Mr. Douglas Herman Port of Oakland 530 Water St. Oakland CA 94604-2064

Re: Soil and Groundwater Investigation and Human and Ecological Risk Evaluation, Crowley Yard II, 321 Embarcadero, Oakland CA 94606

Dear Mr. Herman:

Our office has received and reviewed the referenced Baseline April 2000 report for Crowley Yard II, 321 Embarcadero. This report describes the results of the over-excavation of former USTs GF-11 and GF-12, the installation of three monitoring wells and provides a human and ecological risk evaluation for the residual soil and groundwater contamination.

The conservative evaluation compared the highest reported contaminant concentrations versus cleanup levels published in the Water Board Orders, 99-045 and 98-072, the SFIA and Catellus orders, respectively. Based upon the similarity in settings of these sites, this is a reasonable approach. Our office agrees that additional groundwater monitoring should be performed to verify the groundwater concentrations immediately down-gradient of the former USTs.

Our office has the following additional comments on this report:

- The Port is still responsible to sample along the piping runs when the building foundations are demolished as planned in the future.
- Although no specific cleanup levels may exist for specific compounds (specific PAHs, TPHmo) some evaluation will be required prior to requesting site closure.
- Be aware that the recommended ecological soil evaluation was omitted in the Ecological Health Screening. Some evaluation of this data will be required prior to requesting site closure.
- Assuming that this site will be developed into a park, the Port shall prepare a health and safety plan for future maintenance or construction workers. The Port shall prepare a soil and groundwater management plan.
- The Port shall provide evidence of filing a deed restriction limiting the future land use of the site, prohibiting the use of groundwater beneath the site and requiring an impervious cap or a clean soil covering over any areas of known shallow soil contamination.

Please contact me at (510) 567-6765 if you have any questions.

Mr. Douglas Herman 321 Embarcadero StID # 1222 May 3, 2000 Page 2.

Sincerely,

Barney M. Chan

Hazardous Materials Specialist

CvB. Chan, file

Ms. Y. Nordhav, Baseline, 5900 Hollis St., Suite D, Emeryville, CA 94608

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ALAMEDA COUNTY ENVIRONMENTAL HEALTH / HAZARDOUS MATERIALS DIVISION 1131 HARBOR BAY PKWY., RM. 250, ALAMEDA, CA 94502-6577 (510)567-6700 FAX (510) 337-9355

## HAZARDOUS WASTE GENERATOR INSPECTION REPORT

STID#: PACILITY NAME: PG. OF
SUPPLEMENTAL FORM
FORMER DIESE TAWKS GF-11 &GF-12 OVER EXC.
BASEZINE PRESENT, D. HERMAN-PORT.
ESTOMES
(0.1092)
spoils Emparadero.
4STOFII
UST 6FII- water present @ ~ 4.51, spoils placedon Ussqueen prior
to disposal ( ) Soil sples father from ouch sidewall ( underpying) -
Analysis for: TEPH, PNA'S, BTEX. Piping to be suched out teapped
UT GFIZ - Pit overexx & approx 10 x 20 x 8', Small only water in it
only I pipe procent loading interpit. 4 soil sples well be taken from
side ralla & analyzed as atro.
Will confer w/ consultant (Bascher) to see whether discrete or consposite samples required
Consposible Sangeles Agnessed
PRINT NAME: INSPECTED BY: () a. A.
B Cha-
SIGNATURE: DATE: 2-8-V6



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## ALAMEDA COUNTY **HEALTH CARE SERVICES**







DAVID J. KEARS, Agency Director

November 22, 1999 StID # 1222

Mr. Doug Herman Port of Oakland 530 Water St., 2<sup>nd</sup> Floor Oakland CA 94607

**ENVIRONMENTAL HEALTH SERVICES ENVIRONMENTAL PROTECTION** 1131 Harbor Bay Parkway Alameda, CA 94502-6577 (510) 567-6700 (510) 337-9432

Re: Work Plan for Pacific Dry Dock II, 321 Embarcadero, Oakland CA 94606

Dear Mr. Herman:

This letter serves to respond to your November 15, 1999 letter regarding the proposed investigation and work at the above site, which in turn responded to the County's October 18, 1999 letter regarding the Port's original work plan. Your letter appropriately addresses the County's concern, therefore, you should proceed as soon as possible with the following work:

- The two underground storage tank pits should be over-excavated to remove the reused spoils for proper disposal. At that time, it would be prudent to take confirming soil samples to verify the residual soil contaminant concentrations. In addition, any free product or groundwater with sheen should also be removed from the excavation pits.
- The three monitoring wells, as proposed, should be installed after the over-excavation of the pits. Both soil and groundwater samples will be taken from the well borings for chemical analysis.
- In order to remove residual product from pipelines, you may use a vacuum truck hose (equipped with a stinger) to remove as much product as possible prior to capping the piping. Soil sampling will be done when the piping is removed in the future.

Please provide your schedule for this work and contact our office prior to this activity.

You may contact me at (510) 567-6765 if you have any questions.

Sincerely.

Barney M. Chan

Hazardous Materials Specialist

C: B. Chan, files

Ms. Y. Nordhav, Baseline Environmental Consulting, 5900 Hollis St., Suite D, Emeryville, CA, 94608

3PDDIIwp

**AGENCY** 

DAVID J. KEARS, Agency Director



ENVIRONMENTAL HEALTH SERVICES ENVIRONMENTAL PROTECTION 1131 Harbor Bay Parkway. Suite 250 Alameda, CA 94502-6577

(510) 567-6700 FAX (510) 337-9335

October 18, 1999 StID # 1222

Mr. Doug Herman Port of Oakland 530 Water St., 2<sup>nd</sup> Floor Oakland CA 94607

Re: Port of Oakland Response Letter for Pacific Dry Dock, Yard II, 321 Embarcadero, Oakland, CA 94606

Dear Mr. Herman:

Our office has received and reviewed your October 8, 1999 response letter to my September 16, 1999 letter dealing with the investigation and remediation of the two former diesel underground tanks at the above site. I would like to address your comments as numbered in your response letter.

The piping closure is requested to be postponed until the concrete foundation, where the pipeline is located, is removed. It is assumed that this will be done when the site has been authorized for redevelopment as part of the Estuary Plan. Our office agrees in delaying the removal of the underground piping on the condition that the pipeline locations are determined and that the pipelines are rinsed to remove residual product and capped. Please describe how this will be done. Please add the analysis for semi-volatiles in addition to the proposed suite of analytes for the piping run samples when samples are taken and notify us in advance of this action.

The stockpiled soils from both tank removals are proposed to be left in-place, however, our office again requests their removal based upon the following observations:

- Although the concentration of the stockpiled soils may be less than RWQCB orders for the
  protection of human health, the protection of ecological health has not been considered.
  Both the residual soil concentration and that of the spoils exceed the clean-up levels
  recommended in the SFIA and Catellus Water Board orders.
- The grab groundwater sample, which is at least partially the result of groundwater contact with contaminated soil, exhibited 91ppm diesel, greatly exceeding the recommended groundwater cleanup levels in the Water Board orders.
- Because the stockpile soil samples were 4 point composite samples, the reported results could be "diluted" and be much higher in localized areas within the spoils.
- The spoils now likely lie deeper than they did originally and are closer to groundwater. In fact, these soils may be in direct contact with groundwater and are acting as a source of contamination.

Mr. D. Herman 321 Embarcadero, Pacific Dry Dock Yard II StID # 1222 October 18, 1999 Page 2

The Port does not propose any additional site characterization because the samples were collected beneath the source (the tank) and are likely the highest concentrations. In addition, the Port states again that the concentrations are less than the RWQCB order threshold concentrations for the protection of human health. You are reminded that protection of ecological health is also required. You are also reminded that risk evaluation is only part of what is required for the investigation of fuel tank releases. The RWQCB requires the following, as part of the evaluation of a low risk soil or groundwater case:

- The leak must be stopped and free product removed
- The site must be adequately characterized
- The dissolved plume must not be migrating
- Surface water or other sensitive receptors must not be impacted, and
- There should be no significant risk to human health or the environment.

Therefore, unless there is data showing the current extent of soil and groundwater contamination, additional site characterization will be required. Please provide a work plan for additional site characterization or data indicating the current limits of soil and groundwater contamination near both former USTs.

Three monitoring wells are proposed for the site. The location of the wells can use the northerly gradient previously determined at the site. Because of the known gradient and the Port's inability to use existing MW-1, one well should be located near MW-1 and one should be located south of UST GF-11. As mentioned in my prior letter, the well adjacent to UST GF-12 is approved, however, it should be installed after the tank pit spoils are removed. Unless the extent of soil and groundwater contamination has been previously determined, both soil and groundwater samples should be sampled in the monitoring well borings.

The Port also states that the entire Pacific Dry Dock Yard II site has already been sufficiently characterized and determined not to present an ecological or (human) health risk. The Port has taken this statement out of context. This statement was referring to the non-UST releases identified as being related to operations by the former tenant, Crowley Marine Services (Crowley). Clearly, this was not referring to the underground tank releases of which Crowley and our office had no knowledge of at the time of closure of the non-UST release case. It appears, upon review of past data, that the prior investigation was not extensive enough to characterize the UST release areas.

In regards to your letter dated September 1, 1999 commenting on perceived problems of residual contamination attributed to past Crowley operations, our office has received and reviewed the October 5, 1999 letter from Crowley responding to your claims. Our office does not intend to request any further information or work from Crowley regarding this matter. Our office welcomes your response to their letter.

Mr. D. Herman 321 Embarcadero, Pacific Dry Dock Yard II StID # 1222 October 18, 1999 Page 3.

Please provide your written response to this letter within 30 days or by November 19, 1999. You may contact me at (510) 567-6765 if you have any questions.

Sincerely,

Barney M. Chan

Hazardous Materials Specialist

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C: B. Chan, files

Ms. Y. Nordhav, Baseline Environmental Consulting, 5900 Hollis St., Suite D, Emeryville, CA, 94608

Mr. S. Wilson, Crowley Marine Services, P.O. Box 2287, Seattle, WA 98111-2287 2PDDIIwp

Mr. Barney Chan Alameda County Health Care Services Agency Department of Environmental Health 1131 Harbor Bay Parkway, #250 Alameda, CA 94502-6577

October 5, 1999

RE: Pacific Dry Dock Yard II, 321 Embarcadero, Oakland, CA 94606

Dear Mr. Chan.

We have received a copy of the letter to you dated September 1, 1999 from Douglas Herman at the Port of Oakland. As has happened so frequently in the past, the Port not only misunderstands but also misrepresents the facts associated with Crowley's tenancy at Yard II, and Crowley's legal obligations to the Port. Furthermore, the Port's statements with respect to Crowley's work at Yard II does not accurately reflect the extensive investigation that Crowley undertook at Yard II under your office's supervision.

I will respond to each of Mr. Herman's statements sequentially:

Paragraph 1: Mr. Herman's statement regarding the scope of the risk assessment prepared by Crowley's consultant, Risk Based Decisions, Inc. -- is entirely false! That risk assessment was based on samples taken from targeted areas, which included but were not limited to areas impacted by sand-blast grit, and also on samples taken in areas randomly selected, based on statistical principles, in a sampling program approved in advance by the County. Certainly the risk assessment was not limited to areas "occupied by sand blast grit . . . ," and, at best, Mr. Herman's statement to the contrary again does not accurately characterize Crowley's efforts at Yard II. Further, the County agreed with Crowley's proposal to use the random sampling approach along with sampling the targeted areas, and the County agreed with the selection of all sampling points and analytes.

Paragraph 2: I am advised that the document to which Mr. Herman refers, the Estuary Policy Plan, is still in draft form. Even if that "Policy Plan" has now been finalized, the Port's future plans for the property certainly do not obligate Crowley for remediation of the site to cleanup standards for anything other than an industrial site.

Letter to Mr. B. Chan October 5, 1999 Page 2

- PCBs were not identified at the site "in an area where supposedly bilge water had been discharged," but between 100 to 200 feet from that area. The fact that the extent of affected soils has not been defined is not Crowley's responsibility. First, Crowley was not the only tenant at the site, and the area described by Mr. Herman consists of fill placed there by a prior tenant. Second, the area where PCBs were discovered has been covered with asphalt since Crowley leased the property. Thus, the presence of PCBs is not attributable to Crowley.
- Mr. Herman asserts that "significant" total recoverable petroleum hydrocarbons have been identified on near surface soils [sic] as well as at depths." It is not clear what Mr. Herman considers to be "significant," especially since he recognizes that it is "unclear" whether these levels would pose a human health or ecological risk. Crowley can appreciate that the Port may want to conduct further characterization of the site due to its ownership of the underground storage tank, but Crowley sees no need for it to do any further work, based on the conclusions of the risk assessment Crowley prepared, the County's approval of that risk assessment, and the fact that the County has certified to Crowley that no further work is required at the site.
- Insofar as Mr. Herman recognizes that the concentrations of copper and lead measured in the monitoring wells would not require remediation, the suggestion that Crowley should conduct fate and transport studies defies credulity.
- Mr. Herman's reference to the Geomatrix Draft Work Plan that indicated the existence of a "plate shop" at Yard II is curious. First, although that Work Plan was submitted to the County, it was never implemented; second, the existence of a "plate shop" has never been concealed from the County or from the Port, Mr. Herman's suggestion to the contrary notwithstanding; and third, the plate shop was where Crowley personnel stored and worked on steel plates for use in the repair of vessels. Chemical activity commonly known as "plating," which can involve the use of cyanide, was never conducted at the site, including at the plate shop. This information has been transmitted to the Port in the past, and should be known to Mr. Herman.

We appreciate all of the time and effort you and other County staff has devoted to this site. Please let me know if I can answer any questions for you arising from this letter.

Letter to Mr. B. Chan October 5, 1999 Page 3

Finally, Crowley hereby gives notice that it will abandon all monitoring wells at the site, and will promptly begin the application process for the necessary well abandonment permits.

Sincerely

Stephen Wilson

Manager, Environmental Affairs

cc:

PDDII Correspondence

Bruce Love
Beth Hamilton
Douglas Herman
Diane Heinze
Karen Taberski

#### ALAMEDA COUNTY

#### HEALTH CARE SERVICES





DAVID J. KEARS, Agency Director

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September 16, 1999 StID # 1222

Mr. Douglas Herman Port of Oakland 530 Water St., 2<sup>nd</sup> Floor Oakland CA 94607 ENVIRONMENTAL HEALTH SERVICES

1131 Harbor Bay Parkway, Suite 250 Alameda, CA 94502-6577 (510) 567-6700 (510) 337-9335 (FAX)

Re: Work Plan for Pacific Dry Dock Yard II, USTs GF-11 and GF-12, 321 Embarcadero, Oakland CA 94606

Dear Mr. Herman:

Our office has received and reviewed the September 7, 1999 Baseline work plan referenced above. The work plan follows our meeting where the initial January 1999 work plan by SCA Environmental was replaced with this one, which reflects a risk-based approach for site investigation. Our office would like to first address the requirements of the underground tank removal process then comment on this work plan. To complete the tank removal process, please address the following concerns:

- The underground piping from both underground tanks must be properly closed and appropriate sampling performed. Please provide a work plan, which describes how this will be done.
- The excavated soil samples were returned to the tank pits pending future remediation. Even have been though over-excavation is not proposed, the spoils should be removed and disposed of properly. Groundwater, if encountered during this removal, should be removed as much as possible, particularly if free product is present.

Prior to applying a risk-based approach for these USTs, you should determine if any additional site characterization is necessary. As you are aware, this is required before a risk-based approach may be applied. You are encouraged to review all past work to see if this data already exists. If necessary, please provide a work plan for additional site characterization or show the limits of soil and groundwater impact based on existing data.

Assuming that no additional characterization is shown necessary, our office has the following comments to the risk-based remedial action plan:

- It is appropriate to look at existing Water Board orders for similar sites when determining clean-up levels for this site ie Order No. 99-045 and 98-072. Therefore, as stated in your work plan, although on-site maximum concentrations of TPHd and benzo(a) pyrene in soil exceed the order action levels, they likely do not pose a risk to human health under current site conditions.
- The ecological risk of the UST releases, although lacking true groundwater samples from
  monitoring wells, may be estimated by existing grab groundwater data. Doing this, there
  appears potential TPHd and PAH levels above the cleanup levels, in addition to elevated oil
  and grease concentration without a site specific clean-up level being proposed.

Mr. D. Herman StID #1222 321 Embarcadero, Pacific Dry Dock Yard II September 16, 1999 Page 2.

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• The work plan proposes the installation of three monitoring wells located down-gradient of the two tank pits. The well adjacent to UST GF-12 is acceptable. Because groundwater is likely tidally influenced and the existence of MW1 near one of the proposed well, I recommend that the northeast well near UST GF-11 be relocated south of the former tank. Groundwater samples will be analyzed for TPHd, TPHmo, cadmium, chromium, lead, nickel and zinc and PAHs (following silica gel clean-up and glass fiber filtering) and aromatic volatile organics. Please take one shallow soil sample from each well borehole for the same chemical analysis mentioned above. Monitoring well MW1 should be included in your sampling and your gradient determination. You may proceed with the well installations if the amendments are acceptable.

Please provide your written response to this letter within 30 days or by October 18, 1999.

You may contact me at (510) 567-6765 if you have any questions.

Sincerely,

Barney M. Chan

Hazardous Materials Specialist

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C: B. Chan, files

Ms. Y. Nordhav, Baseline Environmental Consulting, 5900 Hollis St., Suite D, Emeryville, CA 94608

**PDDIIwp** 

August 17, 1999

RCH23

Mr. Barney Chan Alameda County Health Care Services Agency Department of Environmental Health 1131 Harbor Bay Parkway, 2nd Floor Alameda, California 94502

Dear Mr. Chan:

It was a pleasure meeting with you on August 12, 1999, to discuss a modified work plan to address subsurface contamination at the former Crowley Yard II site, 321 Embarcadero Road, Oakland. As you know the Port of Oakland submitted to your office a final work plan dated January 27, 1999, for the remediation of petroleum hydrocarbons associated with two former 5,000 gallon underground storage tanks. This work plan proposed over excavation of the tank sites and removal of suspected piping located underneath building foundations. However, after further review by Port staff and outside professionals it was decided that a more "risk driven" remediation plan is more appropriate for this site.

We discussed the Port's proposal, and it was agreed that we will submit for your review a risk based remediation plan within 30 days of our meeting, or by September 13, 1999.

If you have any questions, please contact me at (510) 272-1184.

Sincerely,

Douglas P. Herman

Assistant Port Environmental Scientist

Cc:

Neil Werner Michele Heffes Bruce Flushman Yane Nordhay

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# ALAMEDA COUNTY **HEALTH CARE SERVICES**

AGENCY



DAVID J. KEARS, Agency Director

December 4, 1998 StID # 1222

Mr. Doug Herman Port of Oakland 530 Water St. P.O. Box 2064 Oakland CA 94604-2064 ENVIRONMENTAL HEALTH SERVICES ENVIRONMENTAL PROTECTION (LOP)

1131 Harbor Bay Parkway, Suite 250 Alameda, CA 94502-6577 (510) 567-6700 FAX (510) 337-9335

Re: Draft Work Plan for Pacific Dry Dock Yard II, 321 Embarcadero Rd., Oakland CA 94606

Dear Mr. Herman:

Our office has received and reviewed the November 30, 1998 Camp Dresser & McKee Draft Work Plan to address the petroleum hydrocarbon release from the two former underground storage tanks (GF-112 and GF-12) recently removed at the above site. As you are aware, the Port's former tenant, Crowley Maritime, is in the midst of finalizing a Risk Assessment for this site for the non-UST related releases. Their risk assessment does not include any of the recent underground tank data and it should be understood that this UST investigation in the County LOP (Local Oversight Program) is being considered independent of the non-UST (SLIC) release. As such, the work plan will be reviewed as solely a UST issue. In the long run, however, it may be appropriate to evaluate prior groundwater monitoring data to support a closure recommendation for these two underground tank releases. Thus, the request for site characterization, source removal, impact to groundwater and human health and ecological risk assessment is required.

The work plan calls for the over-excavation of each tank pit and the sampling of soil and groundwater. Our office has the following comments and concerns to be addressed:

- Because of the closeness of the Lake Merritt Channel and the Oakland Inner Harbor, soil and groundwater cleanup levels should be protective of human and estuarine life. In the absence of site specific toxicity data, the cleanup levels in the December 11, 1997 SFIA Water Board Order may be used as a starting point. Therefore, the "clean fill" soil concentrations should be replaced with concentrations consistent with the SFIA order. In regards to the semivolatile levels, industrial PRGs values may be used.
- The main constituents of concern from these tanks appear to be TPHd, TPHmo and semivolatiles. Therefore, a more appropriate screening tool other than a photoionization detector should be used. Field kits exist which estimate both TPHd and TPHmo would be a better selection.
- Under Conditions Under Which Excavation May Be Terminated the work plan states "Soil sample results do not match a typical leaking UST pattern,..." Please clarify what this means.

Mr. Doug Herman 321 Embarcadero StID #1222 December 4, 1998 Page 2.

• The estimated extent of over-excavation states that the tank pits will be excavated to a depth of 10', however, groundwater may be encountered at a shallower depth. Will extracted soils be excavated or will excavation stop at groundwater?

• Invegards to the proposed sampling, based upon the extent of the proposed excavation one soil sample from each sidewall is appropriate. This assumes that groundwater will be encountered. The sampling for the piping run, which is scheduled for removal, should be sampled at a frequency of one sample per every 20 linear feet. Samples from beneath the joints and elbows should be collected within this frequency if possible.

• In regards to the parameters to be analyzed, only those previously identified in the initial samples require analysis. Although it is unclear whether all the listed parameters in Table 4 of the work plan will be run, please note that if analytical method 8260 is run, method 8021 is not necessary and if method 8270 is run, method 8310 is not necessary.

Please address these items of concern prior to scheduling your field work. You may contact me at (510) 567-6765 if you have any questions.

Sincerely,

Barney M. Chan

Hazardous Materials Specialist

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C: B. Chan, files

D. Heinze, Port of Oakland

M. Heffes, Port of Oakland

Mr. R.Smith, Camp Dresser & McKee Inc., 1440 Broadway, Suite 400, Oakland CA 94612

Wpap321

#### ALAMEDA COUNTY

### **HEALTH CARE SERVICES**





DAVID J. KEARS, Agency Director

September 24, 1998 StID # 1222

Port of Oakland Environmental Ms. Diane Heinzg P.O. Box 2064 Oakland CA 94604-2064 ENVIRONMENTAL HEALTH SERVICES ENVIRONMENTAL PROTECTION (LOP) 1131 Harbor Bay Parkway, Suite 250 Alameda, CA 94502-6577 (510) 567-6700

FAX (510) 337-9335

Re: Underground Storage Tank Fuel Release at 321-325 Embarcadero, Former Pacific Dry Dock, Yard II, Oakland CA 94606

Dear Ms. Heinz:

Our office has received and reviewed the September 3, 1998 Tank Closure Report for the Port of Oakland tanks, GF-11 and GF-12 at the above site as prepared by ITSI, your consultant. This report details the removal of two 5,000 gallon underground fuel tanks. They initially were believed to contain gasoline, however, it is now believed that they contained diesel and waste oil. Tank GF-12 was located on the north side of the property between buildings 301 and 302 while tank GF-11 was located on the south side of the property just east of Building 303.

It was evident by observation and confirmed through soil and groundwater sampling that a release of petroleum hydrocarbon had occurred. Mr. Douglas Herman of the Port noted this in a prior letter to our office.

Because of this verified release of petroleum hydrocarbon to soil and groundwater, this site has been transferred to the Local Oversight Program (LOP). As you are aware, there remains an ongoing investigation regarding the non-UST releases at this site which Crowley Marine Services has undertaken. It appears that their investigation and this underground tank investigation can be done independently. As you are aware, our office is still reviewing the submitted reports for the Pacific Dry Dock (PDD) sites I and II for their potential closure recommendation. This situation is similar to the PDD Yard I site where the underground LOP case is being reviewed for closure concurrent with the non-UST release case. Therefore, although our office has not yet made any decisions, it is possible to close the non-UST (SLIC) site while the LOP UST case remains open.

At this time, our office has been informed that these recently removed petroleum USTs from former Yard II are the sole responsibility of the Port of Oakland. Should you disagree with this opinion, please provide evidence and documentation to show otherwise. The recently sent Notice of Responsibility (NOR) letter reflects this assumption.

Our office has looked at the existing data provided by Crowley as it relates to the recent UST removals. It appears that there is insufficient data to fully characterize the fuel releases from Yard II. Because of this, your are requested to provide a work plan to fully characterize the release and determine the extent of the release in soil and groundwater. You may wish to reexamine the existing data to determine if you agree with the County's appraisal.

Ms. D. Heinze 321-325 Embarcadero, Former PDD Yard II StID # 1222 September 24, 1998 Page 2.

Please provide a work plan and/or a technical report examining existing site data to our office within 30 days or by October 26, 1998.

Enclosed please find an ULR form. Please complete and return to our office by October 2, 1998.

You may contact me at (510) 567-6765 if you have any questions.

Sincerely,

Barney M. Chan

Hazardous Materials Specialist

Barrey as Clean

Enclosure (ULR-Ms. Heinze)

C: B. Chan, files

Mr. S. Wilson, Crowley Marine Services, 2401 Fourth Ave., Seattle, WA 98121

Ms. M. Heffes, Port of Oakland

Mr. D. Herman, Port of Oakland

Mr. D. Pantages, ACEH

Mr. T. Peacock, ACEH

Mr. H. Gomez, City of Oakland, OES, 505 14th St., 7th Floor, Oakland CA 94612

UstPDD2



Facsimile Transmission Face Sheet



# City of Oakland

# FIRE DEPARTMENT OFFICE OF EMERGENCY SERVICES



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CITY OF OAKLAND
FIRE DEPARTMENT
OFFICE OF EMERGENCY SERVICES DIVISION
505 14th Street, 5th Floor
Oakland, CA 94612

PHONE (510) 238-3938 FAX (\$10) 238-7761

# OAKLAND FIRE SERVICES AGENCY Transfer of Eligible Local Oversight Case

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Date: 9/2//98	From: Hey	man some
Site Name: 321-325 C	rowley X	ard II
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**************************************	<b>LECTRON CONTRACTOR CONTRACTOR CONTRACTOR</b>	
To be eligible for LOP, case must		- 4
1 Y N Tanks Remov	red? # removed? _	2 Date removed: <u>6/30/98</u>
2. Y N Samples recei		on level: <u>&gt; 100 ppm</u> Soil + H2O
Contamination	should be over 100 ppm	TPH to qualify for LOP
3. Y Petroleum?	Circle Type (s):	
Avgas leade	ed fuel oil	jet
diesel waste	e oil kerosene	solvents



September 11, 1998

Mr. Hernan Gomez Hazardous Materials Inspector Office of Emergency Services 505 14th Street, 7th Floor Oakland, CA 94612

Mr. Barney Chan Alameda County Health Agency Department of Environmental Health 1131 Harbor Bay Parkway, 2nd Floor Alameda, CA 94502 And State of State of

September 24

#### Dear Gentlemen:

Please find enclosed the Tank Closure Report, dated September 3, 1998, for two 5,000 gallon underground storage tanks formerly located at 321-325 Embarcadero, Crowley Yard II, Oakland, CA.

If you have any questions or comments regarding the report, please contact me at (510)272-1184.

Sincerely,

Douglas P. Herman

Assistant Port Environmental Scientist

enclosure:

Tank Closure Report, Port of Oakland Tank Numbers GF11, GF12

Pacific Dry Dock, (Crowley Yard II) 325 Embarcadero Street, Oakland, CA

cc:

Stephen Wilson (w/enclosure)

Michele Heffes Diane Heinze

Mark O'Brien (w/o enclosure)

Neil Werner

---

Joyce Washington



pilo July 21, 1998

Mr. Barney Chan Alameda County Health Agency

Department of Environmental Health 1131 Harbor Bay Parkway, 2nd Floor

Alameda, CA 94502

Stephen Wilson Crowley Marine Services, Inc. 2401 Fourth Avenue P.O. Box 2287 Seattle, Washington 98111

Post-it* Fax Note 7671	Date 7/24 # of pages > 4
To Bacun Chas	From Dane Hense
Co./Dept.	Co.
Phone #	Ρήνου τ.
Fax # 337-9335	Fax #

Subject: Request for Supplement to Crowley Risk Assessment and Site Investigation

Reports

Dear Mr. Chan and Mr. Wilson:

Enclosed please find a letter addressed to me from Geomatrix Consultants (Geomatrix) regarding the reports recently submitted by Crowley Maritime Corporation (Crowley) to the Alameda County Department of Environmental Health concerning two Port-owned properties (1441 and 321 Embarcadero). The Geomatrix letter expresses concerns that the risk assessments do not contain adequately formatted and organized information that would allow a full and informed evaluation of the reports. Furthermore, the Port understands how busy county oversight agencies are; consequently, the Port has concerns that the insufficiencies of the reports will occupy too much time and not allow an efficient review.

Our concern is heightened because of the recent discovery of additional contamination. Despite past characterization efforts, PCBs and two 5,000 gallon underground storage tanks were recently discovered at 321 Embarcadero.

The Port requests that prior to consideration of these risk assessment reports that Crowley and its consultants be required to supplement the reports with the information detailed in the enclosed Geomatrix letter. In addition, the Port requests that once such supplemental information is received that the county provide the Port with an adequate time to review such material and respond with its comments on the risk assessment. Finally, the Port requests an opportunity to meet with you regarding these sites after submission of the Port's comments to express the Port's position regarding these sites. We believe that these requests will aid rather than inhibit the County's review of the risk assessments.

530 Water Street ■ Jack London's Waterfront ■ P.O. Box 2064 ■ Oakland, California 94604-2064 Cable address, PORTOFOAK, Oakland Telephone (510) 272-1100 🌘 Fax (510) 272-1172 🔳 TDD (510) 763-5703 📲

Mr. Chan and Mr. Wilson July 21, 1998 Page 2 of 2

If you have any questions, please contact me at 510-272-1467.

Sincerely,

Diane Heinze, P.E.

Associate Environmental Scientist

encl: Geomatrix Letter

cc:

Mark O'Brien

Neil Werner

Sally Goodin, Geomatrix

Derek Lee, RWQCB

John Washington

4721 Indewater Avenue, Suite C (510) 535-2408 • FAX (510) 535-2445

20 July 1998 Project 3999

Oakland, CA 94601



Ms Diane Heinze Port of Oakland 530 Water Street Oakland, California 94607

Dear Ms Heinze:

Geomatrix Consultants, Inc. (Geomatrix), has reviewed on behalf of the Port of Oakland (Port) the following reports: a report by The Gauntlett Group, LLC (the TGG), entitled Supplemental Site Investigation Sampling and Analysis Results, Pacific Dry Dock Yards I and II, Port of Oakland, California; and two reports by Risk Based Decisions, Inc. (RBD), entitled Update to Risk Assessment Report for the Pacific Dry Dock and Repair Company Yard I Site in Oakland, California and Update to Risk Assessment Report for the Former Pacific Dry Dock and Repair Company Yard II Site in Oakland, California.

Our review of these reports has been hampered by the following:

- There are no tables summarizing the proposed scope of work and what was actually performed. Given the complex design of the sampling programs and discussions by Crowley Marine (Crowley) with Alameda County (the County) to which the Port was not a party, it would be appropriate to have a table outlining what had been originally proposed, what modifications were made based on discussions, and what was actually performed.
- There are no analytical data summary tables in the TGG's summary of investigation results. There are data tables in RBD's updated risk assessments, but these tables only include data considered in the risk assessment; preliminary review of these tables indicates that some data included in the laboratory analytical reports attached to the TGG's report are not included or not included accurately.
- RBD's updated risk assessment for Yard I references an additional sampling event on 26 February 1998 for which some data are included on the tables. There are no laboratory analytical reports for these samples in any of the reports.
- RBD's updated risk assessment for Yard I includes figures that show previous and current sampling results; however, the basis for determining which older data correlated with the new "shallow" and "deep" data is not identified.
- There are no figures that illustrate the spatial distribution of the new data for Yard II (except benzene and locally PCBs) or the new data together with the older data.
- The locations of some of the groundwater sampling points and the identity of the duplicate sample are not clear. A table summarizing the groundwater data has not been provided, nor is there any evaluation of the data together with the previous groundwater data and the current and previous soil data.

Geomatrix Consultants, Inc. Engineers, Geologists, and Environmental Scientists



Ms Diane Heinze Port of Oakland 20 July 1998 Page 2

- RBD's updated risk assessments are based solely on the newly collected data and
  do not incorporate or adequately justify the exclusion of the data collected from
  previous investigations.
- The chemicals included in the risk calculations are in some cases different than the chemicals included in the original risk assessments (i.e., some chemicals included previously are not considered in the updated risk assessments); however, no explanation for these differences is provided. In addition, it is unclear how the metals included in the risk calculations were selected.
- References cited in RBD's reports are not provided.

We believe these matters need to be addressed prior to County consideration of the risk assessments. Unless addressed, we believe there is not a sufficient record on which the County can evaluate the risk assessments.

Until these clarifications are provided, we cannot complete our review of the investigation results or the updated risk assessments. Therefore, we are not able to determine whether performance of the risk assessments at this time was warranted or whether the site conceptual models and chemicals of concern used in the risk assessments were appropriate.

We appreciate the opportunity to work with the Port. If you have questions or need additional information, please contact either of the undersigned.

Sincerely,

GEOMATRIX CONSULTANTS, INC.

Gregory P. Brorby, DABT

Senior Toxicologist

GPB/SEO:mdg INDOC\_SAFE\\3999\\3999BULL\_DOC Sally E. Goodin, R.G. Principal Geologist

Eally E. Coodin

July 17, 1998

Mr. Hernan E. Gomez Hazardous Materials Inspector City of Oakland Office of Emergency Services 505 14th Street, 7th Floor Oakland, CA 94612

Mr. Barney Chan Alameda County Health Agency Department of Environmental Health 1131 Harbor Bay Parkway, 2nd floor Alameda, CA 94502 need to see data & transfer to both if warranted, port not convey RP. o can still close SLIC porter grate. Can live @ data to passibly close lot co.

RE: Revised Information for the Port of Oakland's Removal of Tanks GF11 and GF12, Crowley Maritime Yard II, 321 Embarcadero Road, Oakland

Dear Mr. Gomez and Mr. Chan:

The following is in response to your request for revised information regarding the Port of Oakland's removal of two underground storage tanks on June 30, 1998, at Crowley Maritime Yard II, 321 Embarcadero Road, Oakland. As previously indicated, the Port has no records that it ever operated these underground tanks, but has nonetheless removed the tanks at the written request of Alameda County. Both the City of Oakland Application for Underground Tank Removal, and State of California Underground Storage Tank Application-Form B, identify tank GF11 as a 400 gallon unleaded and tank GF12 as unknown in size and contents. Following tank removal activities, tank GF11 appeared to be a 5,000 gallon oil product tank for fueling two boilers that were present in the adjacent building, G-303. Tank GF12 appeared to be a 5,000 gallon waste oil tank. Please consider this letter a revision of the Underground Tank Removal Form and find enclosed two revised "Form B's" indicating the size and contents of both tanks.

In addition to the change of information for the documents indicated above, revisions are necessary to the Underground Storage Tank Closure Plan (Plan). Because the tanks were suspected to contain unleaded fuel, the original Plan indicated soil and groundwater samples would be analyzed to detect unleaded fuel contamination. Following removal activities, however, the tanks appeared to contain fuel oil and waste oil, and the analysis was changed to address possible oil contamination. Please find enclosed the laboratory chain of custody form for the soil and water samples collected during tank removal. As you can see the analysis is indicative of suspected waste and oil fuel product contamination.

Mr. Hernan E. Gomez Mr. Barney Chan July 17, 1998 Page 2.

During tank removal it was evident that the product lines of both tanks had severe corrosion, with holes evident, and product had leaked into the adjacent soil and groundwater. Therefore, I have also enclosed an Underground Storage Tank Unauthorized Release (Leak)/Contamination Site Report for your files.

Due to documented contamination discovered during tank removal activities, and the recently received Supplemental Site Investigation Sampling and Analysis Report dated July 6, 1998, prepared by The Gauntlet Group, LLC on behalf of Crowley, the Port requests that the City and County not close this site. The Port is currently reviewing the above-referenced Gauntlet Group report as well as the Updated Risk Assessment Report dated July 6, 1998, and prepared by Risk-Based Decision, Inc. on behalf of Crowley. As soon as these reports have been thoroughly reviewed we will be providing comments to the appropriate regulatory agencies.

The Port of Oakland appreciates your assistance with the oversight of tank removal and review of the changed information indicated herein. If you have any question, please contact me at (510)-272-1184.

Sincerely,

Douglas P. Herman

Assistant Port Environmental Scientist

P. Denum

enclosures:

cc:	Neil Werner, Port	(w/enclosures)
	Michele Heffes, Port	66
	Stephen Wilson, Crowley Maritime	66
	Joyce Washington, Port	66
	Diane Heinze, Port	66
	Karen Taberski, RWQCB	66
	Loretta Barsamian, RWQCB	46

# STATE OF CALIFORNIA STATE WATER RESOURCES CONTROL BOARD

### UNDERGROUND STORAGE TANK PERMIT APPLICATION - FORM B



#### COMPLETE A SEPARATE FORM FOR EACH TANK SYSTEM.

MARK ONLY 1 NEW PERMIT 3 RENEWAL PERMIT 5 CHANGE OF INFORMATION 7 PERMANENTLY CLOSED ON SITE ONE ITEM 2 INTERIM PERMIT 4 AMENDED PERMIT 6 TEMPORARY TANK CLOSURE 8 TANK REMOVED
DBA OR FACILITY NAME WHERE TANK IS INSTALLED:
I. TANK DESCRIPTION COMPLETE ALL ITEMS - SPECIFY IF UNKNOWN
A OWNER'S TANK I.D. # GFII B. MANUFACTURED BY: Unknown
C. DATE INSTALLED (MO/DAY/YEAR) UNKNOWN D. TANK CAPACITY IN GALLONS: 5000
II. TANK CONTENTS IF A-1 IS MARKED, COMPLETE ITEM C.
A 1 MOTOR VEHICLE FUEL 4 OIL B. 12 PEROLUCY 15 PRODUCT 15 PREMIUM UNLEADED 3 DIESEL 6 AVIATION GAS 15 PREMIUM UNLEADED 4 GASAHOL 7 METHANOL 15 MIDGRADE UNLEADED 5 JET FUEL 8 M95 2 LEADED 59 OTHER (DESCRIBE IN ITEM D. BELOW)
D. IF (A.1) IS NOT MARKED, ENTER NAME OF SUBSTANCE STORED TURE O: C.A. S.#:
III. TANK CONSTRUCTION MARK ONE ITEM ONLY IN BOXES A, B, AND C, AND ALL THAT APPLIES IN BOX D AND E
A. TYPE OF 1 DOUBLE WALL 3 SINGLE WALL WITH EXTERIOR LINER 5 INTERNAL BLADDER SYSTEM 95 UNKNOWN SYSTEM 2 SINGLE WALL 4 SINGLE WALL IN A VAULT 99 OTHER
B. TANK 1 BARE STEEL 2 STAINLESS STEEL 3 FIBERGLASS 4 STEEL CLAD W/ FIBERGLASS REINFORCED PLASTIC  MATERIAL 5 CONCRETE 5 POLYVINYL CHLORIDE 7 ALUMINUM 8 100% METHANOL COMPATIBLE W/FRP  (Primary Tank) 9 BRONZE 10 GALVANIZED STEEL 95 UNKNOWN 99 OTHER
C. INTERIOR 1 RUBBER LINED 2 ALKYD LINING 3 EPOXY LINING 4 PHENOLIC LINING LINING OR 5 GLASS LINING 5 UNLINED 99 OTHER COATING IS LINING MATERIAL COMPATIBLE WITH 100% METHANOL? YES NO
D. EXTERIOR
E. SPILL AND OVERFILL, etc. SPILL CONTAINMENT INSTALLED (YEAR) NO STRIKER PLATE YES NO DISPENSER CONTAINMENT YES NO
IV. PIPING INFORMATION CIRCLE A IF ABOVE GROUND OR U IF UNDERGROUND, BOTH IF APPLICABLE
A. SYSTEM TYPE A U 1 SUCTION A U 2 PRESSURE A U 3 GRAVITY A U 4 FLEXIBLE PIPING A U 99 OTHER
B. CONSTRUCTION A (U) 1 SINGLE WALL A U 2 DOUBLE WALL A U 3 LINED TRENCH A U 95 UNKNOWN A U 99 OTHER  C. MATERIAL AND A U 1 BARE STEEL A U 2 STAINLESS STEEL A U 3 POLYVINYL CHLORIDE (PVC) A U 4 FIBERGLASS PIPE  CORROSION A U 5 ALUMINUM A U 6 CONCRETE A U 7 STEEL W/ COATING A U 8 100% METHANOL COMPATIBLE W/FRP  PROTECTION A U 9 GALVANIZED STEEL A U 10 CATHODIC PROTECTION A U 95 UNKNOWN A U 99 OTHER
D. LEAK DETECTION 1 MECHANICAL LINE LEAK 2 LINE TIGHTNESS 3 CONTINUOUS INTERSTITIAL 4 ELECTRONIC LINE LEAK DETECTOR 5 AUTOMATIC PUMP 99 OTHER
V. TANK LEAK DETECTION
1 VISUAL CHECK 2 MANUAL INVENTORY 3 VADOZE 4 AUTOMATIC TANK 5 GROUND WATER 6 ANNUAL TANK GAUGING 5 GROUND WATER 6 ANNUAL TANK GAUGING 5 MONITORING 10 MONITORING 5 UNKNOWN 99 OTHER 10 MONITORING 10 M
VI. TANK CLOSURE INFORMATION (PERMANENT CLOSURE IN-PLACE)
1. ESTIMATED DATE LAST USED (MO/DAY/YR)  2. ESTIMATED QUANTITY OF SUBSTANCE REMAINING GALLONS INERT MATERIAL?  3. WAS TANK FILLED WITH YES NO DESTRUCTION OF SUBSTANCE REMAINING GALLONS INERT MATERIAL?
THIS FORM HAS BEEN COMPLETED UNDER PENALTY OF PERJURY, AND TO THE BEST OF MY KNOWLEDGE, IS TRUE AND CORRECT  TANK OWNER'S NAME (PRINTED & SIGNATURE)  Veil Warner Mullium 7-7-98
LOCAL AGENCY USE ONLY THE STATE LD. NUMBER IS COMPOSED OF THE FOUR NUMBERS BELOW
STATE I.D.# COUNTY # JURISDICTION # FACILITY # TANK #
PERMIT NUMBER PERMIT APPROVED BY/DATE PERMIT EXPIRATION DATE

# STATE OF CALIFORNIA STATE WATER RESOURCES CONTROL BOARD

## UNDERGROUND STORAGE TANK PERMIT APPLICATION - FORM B



#### COMPLETE A SEPARATE FORM FOR EACH TANK SYSTEM.

MARK ONLY  1 NEW PERMIT  3 RENEWAL PERMIT  ONE ITEM  2 INTERIM PERMIT  4 AMENDED PERMIT	5 CHANGE OF INFORMATION 7 PERMANENTLY CLOSED ON SITE 6 TEMPORARY TANK CLOSURE 8 TANK REMOVED
DBA OR FACILITY NAME WHERE TANK IS INSTALLED:	
I. TANK DESCRIPTION COMPLETE ALL ITEMS SPECIFY IF UNKNOWN	
A OWNER'S TANK I.D. & GF12	B. MANUFACTURED BY:
C. DATE INSTALLED (MO/DAY/YEAR)	D. TANK CAPACITY IN GALLONS: 5,000
II. TANK CONTENTS IF A-1 IS MARKED, COMPLETE ITEM C.	
A 1 MOTOR VEHICLE FUEL 4 OIL 8. 2 PETROLEUM 80 EMPTY 1 PROC 3 CHEMICAL PRODUCT 95 UNKNOWN 2 WAST	1c MIDGRADE UNLEADED 5 JET FUEL 8 M85
D. IF (A.1) IS NOT MARKED, ENTER NAME OF SUBSTANCE STORED	C. A. S. # :
III. TANK CONSTRUCTION MARK ONE ITEM ONLY IN BOXES A, B, AND C, AND	ALL THAT APPLIES IN BOX D AND E
A. TYPE OF 1 DOUBLE WALL 3 SINGLE WALL WITH EXTENSIVE SYSTEM 2 SINGLE WALL 4 SINGLE WALL IN A VAUL	——————————————————————————————————————
B. TANK MATERIAL  Grimary Tank)  BARE STEEL  2 STAINLESS STEEL  6 POLYVINYL CHLORIDE  (Primary Tank)  9 BRONZE  10 GALVANIZED STEEL	3 FIBERGLASS 4 STEEL CLAD W/FIBERGLASS REINFORCED PLASTIC 7 ALUMINUM 8 100% METHANOL COMPATIBLE W/FRP 95 UNKNOWN 99 OTHER
C. INTERIOR 1 RUBBER LINED 2 ALKYD LINING LINING OR 5 GLASS LINING 5 UNLINED COATING IS LINING MATERIAL COMPATIBLE WITH 100% METHANOL?	3 EPOXY LINING 4 PHENOLIC LINING 95 UNKNOWN 99 OTHER PES NO
D. EXTERIOR CORROSION PROTECTION  5 CATHODIC PROTECTION  SPILL CONTAINMENT INSTALLED (YEAR)	3 VINYL WRAP 4 FIBERGLASS REINFORCED PLASTIC 95 UNKNOWN 99 OTHER  OVERFILL PREVENTION EQUIPMENT INSTALLED (YEAR)
E. SPILL AND OVERFILL, etc. SPILL CONTAINMENT INSTALLED (YEAR) ORD TUBE YES NO STRIKER PLATE	E YES NO DISPENSER CONTAINMENT YES NO
IV. PIPING INFORMATION CIRCLE A IF ABOVE GROUND OR U IF UNDERG	ROUND, BOTH IF APPLICABLE
	A U 3 GRAVITY A U 4 FLEXIBLE PIPING A U 99 OTHER
C. MATERIAL AND A 1 BARE STEEL A U 2 STAINLESS STEEL A	
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VI. TANK CLOSURE INFORMATION (PERMANENT CLOSURE IN-PLACE)	
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THIS FORM HAS BEEN COMPLETED UNDER PENALTY OF PERJURY,  TANK OWNER'S NAME (PRINTED & SIGNATURE)  NEIL WEY ORY	and to the BEST OF MY KNOWLEDGE, IS TRUE AND CORRECT
LOCAL AGENCY USE ONLY THE STATE I.D. NUMBER IS COMPOSED OF T	HE FOUR NUMBERS BELOW
STATE I.D.#  COUNTY # JURISDICTION #	FACILITY # TANK #
PERMIT NUMBER PERMIT APPROVED BY/DATE	PERMIT EXPIRATION DATE

## INNOVATIVE TECHNICAL SOLUTIONS, Inc.

1330 Broadway, Suite 1625 Oakland, Culifornia 94612 (510) 286-8888 (Tel), (510) 286-8889 (Fax)

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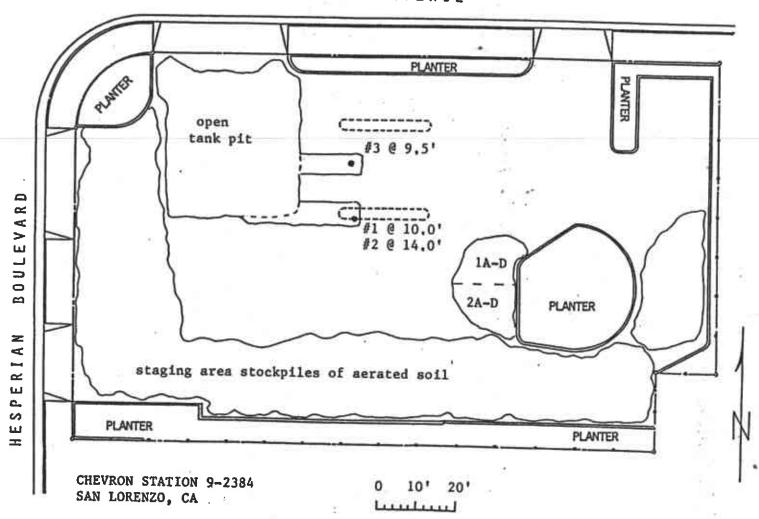
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ISIBLE 17	NAME XUNKNOWN	CONTACT PERSON	PHONE ( )						
RESPONSIBLE PARTY	ADDRESS	GTY .	STATE ZIP						
SITE LOCATION	Crowley Marine Yard II  ADDRESS 321 Embarcadero Ed.	Crowley Marine	PHONE ( ) Alameda 94606						
SITE LC	CROSS STREET  5 Th Avenue	спу	COUNTY ZIP						
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COMMENTS									

RP	Transfer of Eligible Local Oversight Case  Port of Oakland Stip 1222 Date of input/By: 9/23/98 7  Date: 9/18/98 From: B. Chan  Site Name: Crowley Yard II  Address: 321 Embarcadero City: Oak Zip: 94606
	To be eligible for LOP, case must meet 3 qualifications:
	No. of the control of
	1. YN Tanks Removed? # of removed? Date removed:6/30/98
	2. YN Samples received? Contamination level: 2800 ppm diesel in Soil  Type of test TPH of TPH of ppm diesel in Water  Contamination should be over 100 ppm TPH to qualify for LOP 91 ppm diesel in Water
	3 Y N Petroleum? Circle Type(s): • Avgas •leaded •unleaded •fuel oil •jet diesel •waste oil •kerosene •solvents
	The state of the state of the state of the shows qualifications:
	Procedure to follow should your site meet all the above qualifications:
	1. a. Close the deposit refund case.  b. Account for ALL time you have spent on the case.  Coff of Oakland
	c. Turn in account sheet to Leslie.  If there are funds still remaining it is still better to
	transfer the case to LOP as the rate for LOP allows
	more overhead. DO NOT attempt to continue to oversee the site simply because there are funds
	remainingl Remaining DepRef \$'s: ** ** ** ** ** ** ** ** ** ** **
	DepRef Case Closed with Candyce/Leslie? Y N (If no, explain why below.)
	2. Submit the completed A and B permit application forms to NORMA.
	3. Give the entire case to the proper LOP staff.

NA: A:\LOPTRNS.FRM;REV November 21,1995

i

SYCAMORE AVENUE



Blaine Tech Services, Inc. Report No. 911120-C-1

Chevron Station 9-2384

page 42

Post-It™ brand fax transmittal memo 7671 or pages > 5 I will mail you a clea Sincens 1 California Environmental Protection Agency

SFBRWQCB

APR-15-1999 17:06

File No. 01S0480 (KMT)

# California Regional Water Quality Control Board San Francisco Bay Regional Water Quality Control Board

Internet Address: http://www.swrcb.cn.gov 1515 Clay Street, Suize 1400, Oakland, California 94612 Phone (510) 622-2300 \* FAX (510) 622-2460



TO:

Winston H. Hickox

Secretary for

Environmental Protection

Mr. Barney Chan

Alameda County Health Agency

Division of Environmental Protection Department of Environmental Health 1131 Harbor Bay Parkway, 2nd Floor

Alameda, CA 94502

FROM:

Loretta Barsamian

**Executive Officer** 

San Francisco Bay Regional Water Quality Control Board

DATE:

April 15, 1999

SUBJECT:

DESIGNATION OF CANDIDATE TOXIC HOT SPOT - PACIFIC DRY

ewasn c

DOCK #1 (AREA IN FRONT OF STORM DRAIN)

The purpose of this letter is to respond to the discussion between Alameda County Health Agency, the Port of Oakland and Crowley Marine Services, Inc. regarding the listing of Pacific Dry Dock #1 (area in front of storm drain) as a toxic hot spot under the Bay Protection and Toxic Cleanup Program. One of the main objectives of the Bay Protection and Toxic Cleanup Program (BPTCP) is to identify toxic hot spots in the bays and estuaries of the state and develop cleanup plans for remediation. From 1994 to 1997 the BPTCP conducted screening and confirmation studies to identify toxic hot spots in San Francisco Bay. The results of these studies are reported in Sediment Quality and Biological Effects in San Francisco Bay (Hunt et al., 1998). In October 1997, Regional Board staff issued a proposed Regional Toxic Hot Spot Cleanup Plan based on these results, as well as results from other studies. In this report Pacific Dry Dock Yard #1 was identified as a toxic hot spot. In December 1998, the Regional Board issued a draft final Regional Toxic Hot Spot Cleanup Plan. In this report we tried to provide further clarification by defining this area as the "area in front of storm drain". This report was peer reviewed and released to the public for review. Comments were received and Regional Board staff responded to all comments. On January 27, 1999 the Regional Toxic Hot Spot Cleanup Plan was presented to the Regional Board. In March, a final Regional Toxic Hot Spot Cleanup Plan was submitted to the State Water Resources Control Board for inclusion in the Statewide Consolidated Toxic Hot Spot Cleanup Plan.

Prior to the BPTCP studies, Crowley Marine Services, Inc. conducted several sediment studies. In 1994, PTI Environmental Services conducted a study on a sediment gradient from the area directly in front of Pacific Dry Dock Yard #1 to the area around the stormdrain. This study was conducted in response to a formal request by the Regional Board under Section 13267 of the California Water Code. This study showed increasing toxicity with proximity to the stormdrain. On August 2, 1996 a Cleanup and Abatement Order (CAO No. 96-111) was issued for the area in front of the dry dock for the removal of sandblast grit that had been discharged in violation of an

-2-

NPDES permit. This grit seemed to be associated with the metals contamination at the site. The cleanup was completed in December 1997. The Regional Board rescinded the CAO in a letter dated April 22, 1998 (see attached).

Although the area in front of Pacific Dry Dock Yard #1 was cleaned up to the Regional Board's satisfaction, results from the PTI and BPTCP studies revealed another problem associated with the stormdrain near Pacific Dry Dock, Yard #1. Both of these studies indicated that the sediment in front of the stormdrain was more toxic than the sediment in front of the dry dock. BPTCP studies indicated that there was no toxicity directly in front of the dry dock facility. BPTCP studies also indicated that the sediment in front of the stormdrain contained high levels of contaminants common in urban runoff. Based on the evidence that: 1) two stormdrains in the Oakland Estuary and San Leandro Bay as a whole (including the mouth of it's tributaries) were identified as toxic hot spots, and 2) fish in this area have significantly higher levels of contaminants identified in a fish advisory for San Francisco Bay than in other areas of the Bay, Regional Board staff considers this an issue to be addressed through watershed management. Staff are viewing this watershed as a high priority for investigations into ongoing sources of contaminants from urban runoff. A study of San Leandro Bay has just been completed by the San Francisco Estuary Institute with the assistance of the Port of Oakland. Regional Board staff views this as an ongoing stormwater problem. We consider the issue involving Crowley's responsibility under it's former NPDES permit resolved.

Attachment: Letter rescinding Cleanup and Abatement Order 96-111

cc:

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Diane Heinze, Port of Oakland

Stephen Wilson, Crowley Marine Services Inc.

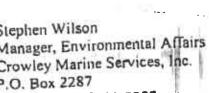
Stephen Hill, RWQCB



San Francisco Buy Regional, Water Quality Control Board

2101 Websier St. #500 Oakland, CA 94612 (510) 286-1255 FAX (510) 286-1380

Stephen Wilson Manager, Environmental Affairs Crowley Marine Services, Inc. P.O. Box 2287 Seattle, WA 98111-2287



Subject:

Rescission of Cleanup and Abatement Order No. 96-111 for the Properties Located at 1441 Embarcadero (Yard I) and 321 Embarcadero (Yard II), Oakland,

Alameda County

Dear Mr. Wilson:

This letter rescinds the Cleanup and Abatement Order (CAO) No. 96-111 issued on August 2, 1996.

Crowley Marine Services, Inc. and its predecessors operated a boat and vessel repair business at 1441 Embarcadero (Yard I) from approximately 1911 to 1992, and at 321 Embarcadero (Yard II) from approximately 1951 to 1992. Barnacles, rusts, paint, and other debris were removed from the hulls of the vessels by a high-pressure stream of water or by sandblasting. Most of the sandblast grit and detritus was collected from the railway platform (at Yard I) or the dry dock (at Yard II) that the vessels rested on during cleaning operations. Some grit, however, accumulated in the estuary and the inter-tidal and supra-tidal zones.

In March 1996, Board staff requested that Crowley remove the grit found in the inter-tidal and supra-tidal zones of the sites to (1) assure that storm water flowing over the surface material will not carry constituents of the material into the estuary, and (2) address environmental hygiene issues at the sites. In response, Crowley prepared a Workplan for Removal of Sandblast Grit from the Inter-Tidal and Supra-Tidal Zones at Pacific Dry Dock Yards I and II in June 1996. On August 2, 1996, I issued CAO No. 96-111, incorporating the submitted workplan, just for the removal of loose grit from the inter-tidal and supra-tidal zones.

The removal activities were conducted in March 1997. Approximately 3,585 and 720 tons of grit were removed from Yard I and Yard II, respectively. Using the Soluble Threshold Limit Concentrations test and Toxicity Characteristic Leaching Procedure, the removed grit and debris were classified as nonhazardous waste, with concurrence from the Department of Toxic Substances Control, and were disposed of at an approved landfill during December 1997.

Based on the submitted report, Board staff concur with the scope of work completed and the work is satisfactory in response to CAO No. 96-111. The Order is therefore no longer needed and hereby rescinded. I understand that the Alameda County Department of Environmental



Date: APR 2 2 1998 File Nos. 019174001 019218001 (DCL) Health is currently supervising soil and groundwater remedial investigations at these sites. Crowley should therefore continue to cooperate in the required investigation/cleanup efforts.

If you have any questions, please contact Derek Lee of my staff at (510) 286-1041.

Sincerely,

Loretta K. Barsamian

Executive Officer

CC.

1.

Diane Heinze Associate Port Environmental Scientist 530 Water Street, 2nd Floor Oakland, CA 94607

Barney Chan ACDEH 1131 Harbor Bay Parkway, 2nd Floor Alameda, CA-94502

Nicholas Salcedo BCDC 30 Van Ness Avenue, Suite 2011 San Francisco, CA 94102-6080

Patrick Lacey
Field Services Manager
The Gauntlett Group, LLC
111 West Evelyn Avenue, Suite 305
Sunnyvale, CA 94086



7

# ALAMEDA COUNTY HEALTH CARE SERVICES

**AGENCY** 



DAVID J. KEARS, Agency Director

January 14, 1998

Mr. R. Stephen Wilson Crowley Marine Services, Inc. 2401 Fourth St. Seattle, WA 98111 ENVIRONMENTAL HEALTH SERVICES ENVIRONMENTAL PROTECTION (LOP) 1131 Harbor Bay Parkway, Suite 250 Alameda, CA 94502-6577 (510) 567-6700 FAX (510) 337-9335

Ref: Environmental Investigation and Remediation at Pacific Dry Docks Yards I and II, 1441 Embarcadero and 321 Embarcadero, Oakland, CA - 94606

Dear Mr. Wilson:

Please remit \$4000 for Yard II and \$1000 for Yard I to cover the current negative balance for the projects and for continued oversight of the referenced sites. This deposit is authorized by Alameda County ordinance code section 3-141.6 to cover the expenses incurred by County personnel for their oversight duties. Records are maintained for the time County employees commit to a project and deposit will be debited at the rate of \$94.00 per hour for any time dedicated to your project. Any money remaining in your account at the end of the project will be refunded. Additional monies may be needed if the project exhausts the fund. Please submit a check payable to "Treasurer, County of Alameda" with the words "Site Mitigation" written on the check for proper credit. Also, please make sure to include the complete address of the site for which the deposit-refund account is being established.

If you have any questions, you may reach me at (510) 567-6765

Sincerely,

Barney Chan,

Hazardous Material Specialist

Files

### ALAMEDA COUNTY HEALTH CARE SERVICES





DAVID J. KEARS, Agency Director

1131 Harbor Bay Parkway, Suite 250 Alameda, CA 94502-6577 (510) 567-6700

FAX (510) 337-9335

**ENVIRONMENTAL PROTECTION** 

**ENVIRONMENTAL HEALTH SERVICES** 

December 18, 1997

ATTN: R. Stephen Wilson

Crowley Maritime Plaza 2401 Fourth Ave 11th Floor Seattle WA 98121

RE: Project # 1226A - Type M

at 321 Embarcadero in Oakland 94606

Dear Property Owner/Designee:

Our records indicate the deposit/refund account for the above project has fallen below the minimum deposit amount. replenish the account, please submit an additional deposit of \$1,000.00, payable to Alameda County, Environmental Health Services.

It is expected that the amount requested will allow the project to be completed with a zero balance. Otherwise, more money will be requested or any unused monies will be refunded to you or your designee.

The deposit refund mechanism is authorized in Section 6.92.040L of the Alameda County Ordinance Code. Work on this project will be debited at the Ordinance specified rate, currently \$94 per hour.

Please be sure to write the following identifying information on your check: - project #

- type of project and

- site address

(see RE: line above).

If you have any questions, please contact at (510) 567-6765.

Sincerely

om Peacock, Manager

Environmental Protection

c: files/inspector -



December 17, 1997

Mr. John West California Regional Water Quality Control Board San Francisco Bay Region 2101 Webster Street, Suite 500 Oakland, CA 94612

RE: Demolition of Buildings G-301, 302, 303, 305 at Former Crowley Marine Services Site, 321 Embarcadero, Oakland

Dear Mr. West:

Please accept this letter as notification that the Port has received bids from interested contractors for the demolition and removal of all structures at the former Crowley Marine Services (Crowley) Yard II site, 321 Embarcadero, Oakland, CA. (please find enclosed location and site maps). The project also includes the removal of two suspect Underground Storage Tanks (USTs). We estimate that demolition will begin some time in January or February 1998.

Since 1942 the site was used as a ship repair and maintenance facility. The United States Navy leased the property from the City of Oakland and occupied it from 1942 to 1951 and sub-leased the property from 1951 to 1962. Since 1963, the Site has been operated by Crowley. In the late 1980s all commercial activity at the Site ceased. From 1989 to 1997 a series of phased investigation programs were conducted by Crowley at Yard II to determine the extent of soil and groundwater contamination created by the boat repair operation.

On August 5, 1996 Crowley was issued a Cleanup and Abatement Order from the Regional Water Quality Control Board (RWQCB) to remove inter-tidal sediment contaminated with spent sandblast grit. In March 1997, approximately 500 tons of spent sandblast grit was removed from the inter-tidal zone and after testing, removed from the site.

Questions still surround the remainder of the site and the extent of contamination, and the need for further site characterization. Separate workplans recently submitted by the Port of Oakland and Crowley to Mr. Barney Chan of Alameda County Department of Environmental Health are under review.

Please be aware that during the demolition the building foundations will remain in place. The only excavation proposed is for the removal of the two suspect USTs. Even though the site is less than 5 acres, due to the proximity of the site to the Oakland Estuary a Storm Water Pollution Prevention Plan will be assembled and in place during construction activities.

If you have any questions or concerns regarding the demolition project, please contact me at 510-272-1184. If you have any question regarding the environmental investigations and workplans, please contact Ms. Diane Heinze at 510-272-1467.

Sincerely,

Douglas P. Herman

Assistant Port Environmental Scientist

Enclosures:

Figure I, Location Map of Crowley Marine Services Yard II

Figure II, Site Map of Crowley Marine Services Yard II

cc: w/o encl

Mark O'Brien, Port EH&SC

Neil Werner, Port EH&SC

Joyce Washington, Port Commercial Real Estate

Rachel Hess, Port EH&SC

Stephen Wilson, Crowley Marine Services, 2401 Fourth Street, Seattle, WA. 98111

Barney Chan, Department of Environmental Health, 1131 Harbor Bay Parkway, 2nd

Floor, Alameda, CA. 94502

Pam Evans, Department of Environmental Health, 1131 Harbor Bay Parkway, 2nd

Floor, Alameda, CA. 94502

Kim Taylor, California Regional Water Quality Control Board

San Francisco Bay Region, 2101 Webster Street, Suite 500

Oakland, CA 94612

97 NOV 17 AH 8: 22

Mr. Barney Chan Alameda County Health Care Services Agency Department of Environmental Health 1131 Harbor Way Parkway, #1130 Alameda, CA 94502-6577

November 14, 1997

RE: Former Pacific Dry Dock and Repair Company Yards I & II

Dear Barney:

Under separate cover mailed this date we have transmitted a Workplan for the Further Sampling at Pacific Dry Dock Yards I & II prepared by Crowley Marine Services, Inc. (Crowley) and its consultants. Crowley has been diligently negotiating with the Port of Oakland (Port) and its consultants for the past several months, but we have not been able to reach full agreement as to what additional sampling should be done, or the scientific basis for why such samples should be taken. Thus, the Workplan is not being submitted jointly by the Port and Crowley. It is important to note, however, that Crowley has made extremely significant and substantial concessions with respect to such sampling which are reflected in the Workplan.

Crowley still believes that, consistent with the risk assessments for Pacific Dry Dock Yard I and Yard II, which were submitted previously to your office, no further characterization is needed and the sites, as they stand, do not pose an unacceptable risk to human health or the environment. Notwithstanding its strong belief that no further characterization is necessary at either site, in deference to the Port's concerns, however, Crowley is prepared to conduct further sampling at both sites as described in the enclosed Workplan. In fact, although we have not reached full agreement with the Port as to certain aspects of the work to be done, our Workplan proposes 38 soil samples at each site, where the Port's environmental consultant had originally only requested 30 soil samples.

Notwithstanding our lack of agreement with the Port with respect to all facets of the additional sampling, we believe that the work proposed in Crowley's Workplan should adequately characterize any data gaps which might be perceived and that the approach reflected in this Workplan is supported by good scientific and engineering practices.

## ALAMEDA COUNTY

### HEALTH CARE SERVICES







DAVID J. KEARS, Agency Director

September 29, 1997 SLIC StID # 1222 & 1420

Mr. R. Stephen Wilson Crowley Marine Services, Inc. 2401 Fourth St. Seattle, WA 98111

ENVIRONMENTAL HEALTH SERVICES **ENVIRONMENTAL PROTECTION (LOP)** 1131 Harbor Bay Parkway, Suite 250 Alameda, CA 94502-6577 (510) 567-6700 FAX (510) 337-9335

Re: Environmental Investigation and Remediation at Pacific Dry Docks Yards I and II, 1441 Embarcadero and 321 Embarcadero, Oakland CA 94606

Dear Mr. Wilson:

I have received your request for an extension of our office's September 29, 1997 deadline for the submittal of a mutual work plan for additional site assessment for the above referenced I understand that some progress has been made in the meetings with your consultant and that of the Port of Oakland. further understand that the Port's consultant has prepared their own individual work plan. Because our office would like to see a work plan with both parties input, we will grant the extension requested, November 15, 1997, on the condition that if the mutual work plan is not submitted by this date, we will request that the Port send their consultant's work plan for review.

In addition, you are again requested to submit a copy of the shoreline soils removal report for both sites and a copy of "Attachment 2" referenced in your May 29, 1997 letter.

You may contact me at (510) 567-6765 if you have any questions.

Sincerely,

Barney M. Chan

Hazardous Materials Specialist

c: B. Chan, files

ane, as Chan

Ms. D. Heinze, Port of Oakland, 530 Water St., P.O. Box 2064, Oakland CA 94604

Ms. M. Heffes, Port of Oakland, Legal Department, 530 Water P.O. Box 2064, Oakland CA 94604

Ms. R. Hess, Port of Oakland, P.O. Box 2064, Oakland 94604

Ms. Beth Hamilton, Enea, Piunti & Hamilton, 60 S. Market St., Suite 730, San Jose, CA 95113

Mr. I. Jamall, Risk-Based Decisions, Inc., 910 Florin Rd., Suite 202, Sacramento, CA 95831

Mr. Steve Moore, RWQCB

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## ALAMEDA COUNTY HEALTH CARE SERVICES

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DAVID J. KEARS, Agency Director

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September 29, 1997 SLIC StID # 1222 & 1420

Mr. R. Stephen Wilson Crowley Marine Services, Inc. 2401 Fourth St. Seattle, WA 98111

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Con Crowley Marine	CO. ACEH
Dept.	Phone # T 10 - 56 7-6765
Pax # 206.4438621	Fax 4

ENVIRONMENTAL PROTECTION (LOP)

1131 Harbor Bay Parkway, Suite 250

Alameda, CA 94502-6577
(510) 567-6700

FAX (510) 337-9335

Re: Environmental Investigation and Remediation at Pacific Dry Docks Yards I and II, 1441 Embarcadero and 321 Embarcadero, Oakland CA 94606

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In addition, you are again requested to submit a copy of the shoreline soils removal report for both sites and a copy of "Attachment 2" referenced in your May 29, 1997 letter.

You may contact me at (510) 567-6765 if you have any questions.

Sincerely,

Barnov M. Cham

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## ALAMEDA COUNTY HEALTH CARE SERVICES

**AGENCY** 

DAVID J. KEARS, Agency Director



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September 29, 1997 SLIC StID # 1222 & 1420

Mr. R. Stephen Wilson Crowley Marine Services, Inc. 2401 Fourth St. Seattle, WA 98111 ENVIRONMENTAL PROTECTION (LOP)
1131 Harbor Bay Parkway, Suite 250
Alameda, CA 94502-6577
(510) 567-6700
FAX (510) 337-9335

Re: Environmental Investigation and Remediation at Pacific Dry Docks Yards I and II, 1441 Embarcadero and 321 Embarcadero, Oakland CA 94606

Dear Mr. Wilson:

I have received your request for an extension of our office's September 29, 1997 deadline for the submittal of a mutual work plan for additional site assessment for the above referenced sites. I understand that some progress has been made in the meetings with your consultant and that of the Port of Oakland. I further understand that the Port's consultant has prepared their own individual work plan. Because our office would like to see a work plan with both parties input, we will grant the extension requested, November 15, 1997, on the condition that if the mutual work plan is not submitted by this date, we will request that the Port send their consultant's work plan for review.

In addition, you are again requested to submit a copy of the shoreline soils removal report for both sites and a copy of "Attachment 2" referenced in your May 29, 1997 letter.

You may contact me at (510) 567-6765 if you have any questions.

Sincerely,

Barney M. Chan

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Aug 1940



Mr. Barney Chan Alameda County Health Care Services Agency Department of Environmental Health 1131 Harbor Way Parkway, #1130 Alameda, CA 94502-6577

Via Facsimile

September 26, 1997

RE: Former Pacific Dry Dock and Repair Company Yards I & II Sites

Dear Mr. Chan:

The purpose of this letter is to confirm my voice mail messages to you of September 25<sup>th</sup> and 26<sup>th</sup> requesting that your office delay commencing the review of the risk assessment reports for the former Pacific Dry Dock and Repair Company Yards I & II Sites, located at 1441 and 321 Embarcadero in Oakland, respectively. A delay until November 15<sup>th</sup> 1997 is being requested by Crowley due to the factors presented below.

Crowley and the Port of Oakland are continuing to discuss what additional data collection may or may not be necessary to satisfy both parties. Our consultants have met and various documents have been exchanged, but due to workloads it has not been possible to resolve these issues within the September 29<sup>th</sup> 1997 time frame of your letter to me. As I shall be out of the country from October 1<sup>et</sup> through October 17<sup>th</sup>, the technical discussions between Crowley and the Port of Oakland will be on hold until I return. To give Crowley and the Port of Oakland additional time to resolve the issues I request a delay in your review of the risk assessments until November 15<sup>th</sup> 1997.

I have spoken to Ms. Rachael Hess of the Port of Oakland regarding this matter. The Port of Oakland is concerned that unless the Port receives word from the your office that the September 29<sup>th</sup> deadline has been extended, the Port would feel compelled to unilaterally submit a work plan, prepared by its consultants, to your office. Therefore to avoid "escalating" this matter any further, I request that you fax your response regarding this extension to both Ms. Hess (510) 451-5916 and me (206) 443-8621 as soon as possible.

Singerely

Stephen Wilson

Manager, Environmental Affairs

CC:

PDDI & Il Correspondence Rachael Hess

Rachael Hes

Bruce Love Esq.

P.1/1



## CROWLEY MARINE SERVICES, Inc.

gr # 122 /1420 **FAX TRANSMISSION SHEET** 

To:

Mr. Barney Chan

Company:

Alameda County

Port of Oakland

Fax No.:

(510) 337-9335

From:

Stephen Wilson

Tel. No.:

(206) 443-8042

Fax No.:

(206) 443-8621

Date:

September 24, 1997

No. of Pages inc. cover: 1

Subj. : Pacific Dry Dock and Repair Company

Barney, Rachael Hess' fax at the Port of Oakland is (510) 451-5916. Sorry for the error.

9/3/97 - a.p. given to Crawley

### HARD COPY WILL NOT FOLLOW

This is a confidential communication, in the event that there are problems with transmission, or this fax was incorrectly delivered, please contact Pam McElroy at (206) 443-7879



### **FAX TRANSMISSION SHEET**

To:

Mr. Barney Chan

CC:

Company:

Alameda County

Port of Oakland

Fax No.:

(510) 337-9335

From:

Stephen Wilson

Tel, No.:

(206) 443-8042

Fax No.:

(206) 443-8621

Date:

September 24, 1997

No. of Pages inc, cover: 3

Subj.: Pacific Dry Dock and Repair Company

PLEASE DELIVER THIS FAX TO MR. CHAN AS SOON AS POSSIBLE

### HARD COPY WILL NOT FOLLOW

# ALAMEDA COUNTY HEALTH CARE SERVICES

**AGENCY** 

DAVID J. KEARS, Agency Director



August 27, 1997 SLIC StID # 1222 & 1420

Mr. R. Stephen Wilson Crowley Marine Services, Inc. 2401 Fourth St. Seattle, WA 98111 ENVIRONMENTAL HEALTH SERVICES ENVIRONMENTAL PROTECTION (LOP) 1131 Harbor Bay Parkway, Suite 250 Alameda, CA 94502-6577 (510) 567-6700 FAX (510) 337-9335

Re: Environmental Investigation and Remediation at Pacific Dry Docks Yards I and II, 1441 Embarcadero and 321 Embarcadero, Oakland CA 94606

Dear Mr. Wilson:

Our office has received the Risk Assessment reports for both of the above referenced sites as prepared by Dr. Ijaz Jamall of Risk-Based Decisions, Inc. Prior to reviewing these documents, I verbally requested that you submit a copy of the shoreline soils removal report for both sites. We further request copies of the "Attachment 2" referenced in your May 29, 1997 letter.

You are aware that the Port of Oakland retained the consulting firm, Geomatrix, in order to review the existing data for both sites. Their objective was to determine if sufficient site characterization had been performed prior to completing a risk assessment. Our office was submitted a Geomatrix report detailing extensive additional recommended investigation for both sites. In response to this report, our office has also received your May 29, 1997 letter and the May 28, 1997 Gauntlett Group report which responds to the Geomatrix report, basically stating that no further work is warranted. At this time, our office is in the unfortunate position of determining which recommendation should be taken.

Our office would like the parties to confer and come to a mutually acceptable decision, however, we are prepared to evaluate the information provided as provided. Because the Geomatrix report was not specific in its recommended sampling, our office requests a specific supplemental work plan for any additional site investigation. Please provide within 30 days or by September 29, 1997 either a work plan or notification that no additional work is recommended.

If no additional report is provided, our office will evaluate **both** submitted reports in consideration as to the future requirements for these sites.

You may contact me at (510) 567-6765 if you have any questions.

Mr. R. Stephen Wilson Pacific Dry Dock Yard I & II August 27, 1997 Page 2.

Sincerely,

Barney M. Chan

Hazardous Materials Specialist

c: B. Chan, files

Ms. D. Heinze, Port of Oakland, 530 Water St., P.O. Box 2064, Oakland CA 94604

Ms. M. Heffes, Port of Oakland, Legal Department, 530 Water P.O. Box 2064, Oakland CA 94604

Ms. Beth Hamilton, Enea, Piunti & Hamilton, 60 S. Market St., Suite 730, San Jose, CA 95113

Mr. T. Jamall, Risk-Based Decisions, Inc., 910 Florin Rd., Suite 202, Sacramento, CA 95831

Mr. Steve Moore, RWQCB 2PDDI&II

Sou.

July 18, 1997

Mr. Barney Chan Alameda County Health Care Services Agency Department of Environmental Health 1131 Harbor Way Parkway, #1130 Alameda, CA 94502-6577

RE: Former Pacific Dry Dock and Repair Company Yards I & II Sites

Dear Mr. Chan:

The purpose of this letter is to ask that your office continue to review the regulatory status of the former Pacific Dry Dock and Repair Company Yards I & II Sites, located at 1441 and 321 Embarcadero in Oakland, respectively. As may be noted from the recent submittal of revised data for Yard II and the risk assessment report for Yard I, Crowley Marine Services, Inc. (Crowley) continues to work to obtaining regulatory closure for both these sites.

In a letter to you dated June 19<sup>th</sup> 1997 the Port of Oakland (the Port) stated that, amongst other things, Crowley and the Port were meeting to discuss and resolve differences regarding the sufficiency of the risk assessment work prepared by Crowley for Yard II and the site investigations performed by Crowley at both Sites. Crowley received this letter on June 23<sup>rd</sup> and was not advised that the Port intend to send such a letter to your office.

Regardless of the Port's unilateral action, Crowley met with the Port and its consultants on June 24<sup>th</sup> and reviewed the data from both Sites. As a result of the meeting Crowley and the Port have tentatively outlined an agenda to resolve issues between the Port and Crowley. Crowley's position regarding the adequacy of the investigation and the completeness of the risk assessments, however, is unchanged, and as such Crowley requests that your office continue its review of the sites and determination of the regulatory status.

Letter to Mr. Barney Chan July 18<sup>th</sup> 1997 Page 2

I look forward to reviewing our closure requests with your office, and please contact me with any questions or comments that you may have regarding this matter.

Stephen Wilson

Manager, Environmental Affairs

CC:

PDDI & Il Correspondence

Diane Heinze
John Wolfenden



May 20, 1997

Ms. Pamela J. Evans Senior Hazardous Materials Specialist Alameda County Health Agency Department of Environmental Health 1131 Harbor Bay Parkway, 2nd Floor Alameda, CA 94502

Dear Ms. Evans:

This letter follows up on our conversation on May 19, 1997, regarding the removal of the underground storage tanks located at 321 Embarcadero Road, Oakland, former location of Pacific Dry Dock and currently leased to its successor Crowley Marine Services, Inc. The removal of these tanks has been delayed due to the Port's investigation of the tank owners and discussions between the Port and Crowley concerning responsibility for the property. These issues are to date unsettled.

However, to act in a good faith effort with the County, the Port has paid the five year state surcharge and annual fee for the tanks, an amount totaling \$583.00, and issued a work request dated March 10, 1997 for the removal of the tanks. We anticipate the tanks should be removed by November or December 1997. Please be aware that the Port, as the property owner, is only trying to comply with the County's requirements. The Port is not claiming ownership of the tanks. Moreover, the Port did not install or ever operate these tanks.

Sincerely,

Douglas P. Herman Port of Oakland

Environmental Health

and Safety Compliance

cc;

Joyce Washington, CRE

Michele Heffes

Neil Werner, EH&SC

Diane Heinze, EH&SC

Barney Chan, ACHA

Stephen Wilson, Crowley Marine Services, Inc.

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HRA - May 16, 1997 Yard II 321 end of May Yard I 1441

Mts al Stephen Wilson &

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Regense to Cometrixis report: 6/6/97.

Material & yard I covered w/ usqueen are the storeline material.

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S. Wilson: Sithis adequately characterized + monitored light: i) PNAS in oil contaminated soils not a usk 2) Ib come based on DTSC model allows up to 3000 pm @ Capped area.

Brus i Madhella as needed.

Letely: if Port is outsfield so will County.

- County needs a copy of metals in shoretime removal report.

Bobo's [840 ppm Pb] com allowed en soil 2 mendants

med Jane mts a/ D. Heinze)

Charles Nalen Vice President Environment, Safety and Quality Assurance Crowley Marine Services, Inc. P.O. Box 2287 Seattle, Washington 98111-2287

Re: 1441 and 321 Embarcadero, Oakland, California (former Crowley Marine Services, Inc./Pacific Dry Dock Yards I and II)

Dear Mr. Nalen:

The Port is in receipt of your letter of March 26, 1997, addressed to Mr. John Aguilar. Mr. Aguilar has left Port employment. I am the Manager of Commercial Real Estate. As you may know, I am familiar with the situation at the former Pacific Dry Dock ("PDD") facilities at 1441 Embarcadero (Yard I) and 321 Embarcadero (Yard II).

In its letter, the Port offered to work with Crowley Marine Services, Inc. ("Crowley") on a cooperative basis to attempt to fashion a resolution of PDD's tenancies at Yards I and II that would leave both parties satisfied they had been dealt with fairly. Based on Crowley's recent letter, it does not appear that this is what Crowley has in mind. Based on that decision, the Port must proceed to protect its interests.

The Port does not agree with the portrayal in the March 26, 1997, letter that the entirety of Crowley's necessary activity at Yards I and II is set forth in the 1992 Environmental Agreements between the Port and Crowley. Crowley must fulfill certain requirements upon lease termination with respect to the condition of both Yard I and II under its leases with the Port and as a matter of law. While Crowley may dispute the extent of that responsibility, its stated position that it has done all it has to do is not a helpful step in resolving the dispute.

Moreover, as you will see in our companion letter to the Alameda County Health Care Services (Agency ("ACHESA") and the Regional Water Quality Control Board ("RWQCB"), the Port believes that Crowley's characterization of both Yards is incomplete and substantial further work is required. Crowley's assertion that agencies had approved Crowley-sponsored work plans is of little moment if those workplans leave significant room for in situ contamination to remain. The Port submits that activities and evidence of activities at Yards I and II raise significant questions not answered by Crowley investigations and characterization attempts nor remediated by Crowley's alleged remedial activities. Consequently, the Port retained the environmental consulting firm, Geomatrix Consultants, Inc. ("Geomatrix") to review work plans and reports submitted by Crowley with respect to both Yards.

Geometrix reviewed such materials for, among other matters, the sufficiency of the characterization of the activities and potential environmental contamination resulting therefrom. We enclose a summary of the areas where further characterization activities are necessary and the reasons therefor. We note that many of Geomatrix' areas of further investigation are substantially similar to those directed to Crowley by the ACHCSA in its July 15, 1996, letter and reiterated in

the recent ACHCSA Notice of Violation, dated February 21, 1997, regarding Yard II. As described below, the Geomatrix areas of further investigation are intended to further refine what appears to be only a partial and preliminary picture that has resulted from those previous efforts. In all events, such additional work should be completed before a human health risk assessment or an environmental risk assessment would be ready for consideration by the ACHCSA or RWOCB.

In addition, while Crowley has apparently completed one part of a clean-up required by the RWQCB from its decades long operations which contaminated Yards I and II, that does not preclude the Port or others asking whether such efforts were or were not ameliorative or whether further efforts or monitoring should be necessary. Indeed, nearly seven years have passed since Crowley began this process with progress and remedial activities occurring only episodically and then at regulatory instigation. This history strongly argues that a strict timeline should be required. The Port's intention in this regard is reinforced by the recent Notice of Violation sent to Crowley regarding Yard II. That Crowley determined not to comply with regulatory directives is substantial evidence that agreed and strictly enforceable deliverables should be part of any future arrangements with Crowley.

Should Crowley determine to continue on its present course and prepare a risk assessment, an action that the Port believes is, at best premature, the Port advises Crowley that as part of the planning process for the waterfront between the City and Port of Oakland a draft Estuary Plan was recently promulgated. That plan presently calls for the use of Yard II as a public heach. Permitted and proposed activities include human contact uses of the area such as wading, swimming, picnicking and playgrounds. A copy of the draft Estuary Plan is enclosed for your information and use in preparing workplans for further required investigations. In any event, it is reasonable to conclude that any risk assessment proposed must account for this type of intended use.

Another matter that should be mentioned is that to the extent Crowley's settlement discussions with the United States or the United States Navy impact on obligations under the lease, Crowley is required to advise the Port by virtue of lease clauses 6 and 8. Consequently, the Port renews its request for information regarding any settlement or settlement discussions.

Finally, after reviewing this letter, Crowley may determine to reconsider its position as state in its March 26 letter. The Port, subject to the conditions in Mr. Aguilar's letter, remains willing to discuss with Crowley how best to amicably resolve this matter. In the meantime, the Port will continue to act to best protect its and the public's interest.

Very truly yours,

Jayre Washington Joyce Washington

Manager,

Commercial Real Estate

Enclosure

Charles Nalen 1441 and 321 Embarcadero, Oakland, California (former Crowley Marine Services, Inc./Pacific Dry Dock Yards I and II) April 10, 1997 Page 3

### Enclosure

cc:

Barbara Szudy David L. Alexander Michele Heffes Bruce Flushman Mark O'Brien Diane Heinze

Doug Herman
John Wolfenden, RWQCB
Sum Arigala, RWQCB
Barney Chan, ACHCSA

ok to bill

## ALAMEDA COUNTY HAZARDOUS MATERIALS DIVISION DEPOSIT / REFUND ACCOUNT SHEET

printed03/20/97

#### SITE INFORMATION

Pacific Dry Dock 321 Embarcadero Oakland Site Contact:

Site Phone :

Owner Contact: Owner Phone : 94606

11

StID: 1222 Site#: 1226 PROJECT#: 1226A PROJECT TYPE:\*\*\* M \*\*\* INSP: Barney Chan ACCT. SHEET PG #:

### PROPERTY OWNER INFORMATION

#### PAYOR INFORMATION

Crowley Maritime Plaza
P O Box 6287
Seattle WA 98111 # 676
Payor Contact: R. Stephen Wilson
Payor Phone :

Date Action Taken In Out Spent/ Hour Spent/ Money Spent/ Poposited Balance

Rept# 740547

Balance from Prev. Page

1/3/96 Review 12/195 Mwint gu rep. file reven 1.0

Possible Gaussie w/ chlorolanz, Pb, Hg + B

7/10/96 Review 6/2/196 Quits. 9/18/195, 9/18/95

9/10/96 review reports: 18/91, 1/8/195, 9/18/95

9/10/96 review reports: 18/91, 1/8/195, 9/18/95

9/10/96 Spen/D. Herman + D. Heinze of Port 0.3

1/24/97 Sp w/ Ph. | Cix Versar 0.3

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2/21/97 Review File & rep. , write Nov 1.0

94 - 559.75

UPON COMPLETION OF PROJECT

PROJ COMPLETED BY:

DATE OF COMPLETION:

TOTAL COST OF PROJECT:

REFUND AMOUNT:

REV. 7/96

REPORT: WrkShtC (Continued balance)

<sup>\*</sup> Billing adjustment forms needed when site is in our UST program.

## ALAMEDA COUNTY HAZARDOUS MATERIALS DIVISION DEPOSIT / REFUND ACCOUNT SHEET

SITE INFORMATION  Pacific Dry Dock 321 Embarcadero	StID: 1222 Site#: 1226 PROJECT#: 1226A PROJECT TYPE: M INSP: Barney Chan
Oakland 94606 Site Contact: -0- Site Phone : -0-	ACCT. SHEET PG #: 4
PROPERTY OWNER INFORMATION	PAYOR INFORMATION
-0- -0- -0- Owner Contact: -0- Owner Phone : -0-	Crowley Maritime Plaza P O Box 6287 Seattle WA 98111 #676 Payor Contact: R. Stephen Wilson Payor Phone : -0-
Date Action Taken	Hours Money Time Spent/ Hour Spent/ Money In Out Depstd Balance Depositd Balance
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DATE OF COMPLETION :	DATE SENT TO BILLING:
TOTAL COST OF PROJECT:	REFUND AMOUNT: Rev. 1/93

\* Billing adjustment forms needed when site is in our UST program.

# ALAMEDA CONTY HAZARDOUS MATERIALS DIVISION DEPOSIT / REFUND ACCOUNT SHEET

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Owner Owner	Contact: Phone :	P 0 Seat Cont	vley Marine Svc Box 2287 ttle WA tr. Contact: tr. Phone :	s 98111 #676
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REFUND AMOUNT:

Rev. 1/93

TOTAL COST OF PROJECT:

<sup>\*</sup> Billing adjustment forms needed when site is in our UST program.

### ALAMEDA COUNTY HAZARDOUS MATERIALS DIVISION DEFETT / REFUND ACCOUNT SHEET

### SITE INFORMATION

Crowley Environmental Services Atta:

320 Embarcadero

George Brooks

Oakland

94606

Site Contact:
Site Phone :

SITE#:
PROJECT#:

1226 1226A

PROJECT TYPE: M

INSP: PAUL SMITH

ACCT. SHEET PG #:  $\frac{\gamma}{2}$ 

#### PROPERTY OWNER INFORMATION

### CONTRACTOR INFORMATION

Crowley Marine Svcs

P O Box 2287 Seattle

WA 98111

#676

Owner Contact: Owner Phone : Contr. Contact:
Contr. Phone:

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## ALAMEDA COUNTY HAZARDOUS MATERIALS DIVISION DEF IT / REFUND ACCOUNT SHEET

Pacific Drydock & Repair Yd  1441 0 Embarcadero 324 Sumburcadero Oakland 94606 Site Contact: 0- Site Phone : -0-			SITE#: 6085 PROJECT#: 6085A PROJECT TYPE: M - INSP: Barney Chan ACCT. SHEET PG #:					
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-0- 5330 -0- Fair Owner Contact: -0- Cont			sar, Inc D Primrose Dr. Ste. 228 C Oaks Ca 95628 #521 Cr. Contact: -0- Cr. Phone : -0-					
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Rev. 4/91

TOTAL COST OF PROJECT: \_

Mr. Barney Chan Alameda County Health Care Services Agency Department of Environmental Health 1131 Harbor Way Parkway, #1130 Alameda, CA 94502-6577

March 18, 1997

RE: Pacific Dry Dock Yard II, 321 Embarcadero, Oakland, California

Dear Barney:

I have received your letter dared February 21, 1997. I assure you that I was surprised to receive a "violation notice", especially as this week we have completed the removal of the spent sandblast grit from the inter-tidal and supratidal zones at the site as we were ordered to do by the Regional Water Quality Control Board (the Board) in August, 1996. I apologize if you did not receive a copy of the Cleanup and Abatement Order (the Order), as a copy of the Order was transmitted to Mr. Paul Smith of your office by the Board. The site was, in fact, inspected yesterday by Mr. John Wolfenden of the Board.

The Order was preceded in March, 1996, by a letter from the Board stating that "[d]ata from [Crowley's] 1994 study and the 1995-96 Bay Protection and Toxic Cleanup Program screening study indicate that the sediments of the subtidal areas on and near the sites do not represent a significant threat to aquatic life and human health." A copy of that letter was also transmitted to Paul Smith of your agency. For your convenience, I have enclosed a copy of the Order and the March, 1996 letter from the Board.

The other reason for my surprise is that we are now in the process of preparing a baseline human health and aquatic risk assessment on this site, to determine, as you directed in your July, 1996 letter, "whether risk and additional work is necessary at this site." That baseline health risk assessment will address virtually all of the issues you raised in you July 15<sup>th</sup> 1996 letter. As I indicated in my voice mail message to you we are finalizing some data for this assessment, and should submit this assessment to your office on or before April 16<sup>th</sup> 1997. I hope that this revised schedule meets your approval.

Letter to Mr. Barney Chan March 18, 1997 Page 2

The questions as to whether any of the underground storage tanks existing at the site, which are not and never have been, owned or operated by Crowley, have served as a source of groundwater contamination, should I believe be posed to the Port of Oakland which is the landowner and which leased the property to tenants, including the United States Nave, before the property was leased to Crowley's predecessor. The groundwater and soil investigation already conducted by Crowley has not revealed any evidence to suggest that any of the existing tanks "serve as a source of continuing groundwater contamination."

I would need more details with respect to your comment regarding allegedly "stained "soils, "noticed in several areas on this site." in order to respond adequately. The site is completely covered with asphalt, and I am not aware of such "stained" soils.

After you have had an opportunity to review the risk assessment, I would like to arrange a meeting with you to discuss the site and what further action, if any, you will request. I apologize if a lack of communication on my part, as to Crowley's continuing activity at the site, appeared as if nothing was happening; but as the above information indicates, Crowley continues to work to resolve the outstanding issues at the site.

Also, as Crowley is no longer working with Versar, Inc., I do not believe that it is necessary to continue to send copies of correspondence on this matter to that firm.

Stebhen Wilson

Manager, Environmental Affairs

Enclosure:

Letter from California Regional Water Quality Control Board - San Francisco Bay

Region to Mr. R. Stephen Wilson, dated March 22<sup>nd</sup>, 1996

Letter from California Regional Water Quality Control Board - San Francisco Bay

Region to Mr. R. Stephen Wilson, dated August 5th, 1996

cc: PDDII Correspondence

Beth Hamilton w/o enclosure Diane Heinze w/o enclosure John Wolfenden w/o enclosure

# CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN FRANCISCO BAY REGION

2101 WEBSTER STREET, Suite 500 OAKLAND, CA 94612

VIA CERTIFIED MAIL

Tel: (510) 286-1255 FAX: (510) 286-1380



AUG 0 5 1996

File Nos. 2199.9174 (SMM) 2199.9218 (SMM)

pours

R. Stephen Wilson Manager, Environmental Compliance Crowley Marine Services, Inc. P.O. Box 2287 Seattle, WA 98111-2287

Subject:

Transmittal of Cleanup and Abatement Order for Crowley Marine Services,

Pacific Drydock Yards I and II, Oakland Inner Harbor

Dear Mr. Wilson:

Transmitted herewith is the Cleanup and Abatement Order and accompanying staff report for the sites located at 321 Embarcadero and 1441 Embarcadero in the City of Oakland. The order was drafted in cooperation with Ms. Beth Hamilton, representing Crowley, and is based on discussions during the meeting of May 24, 1996. Please call Steve Moore, staff engineer, with any questions at (510) 286-1262.

Sincerely,

Loretta K. Barsamian Executive Officer

cc: Dan Schoenholz, Port of Oakland Paul Smith, Alameda County Steve MacAdam, BCDC

C. IIM LONGO

# ALAMEDA COUNTY HEALTH CARE SERVICES

**AGENCY** 



DAVID J. KEARS, Agency Director

RAFAT A. SHAHID, DIRECTOR

DEPARTMENT OF ENVIRONMENTAL HEALTH

1131 Harbor Bay Parkway Alameda, CA 94502-6577 (510) 567-6777

August 2, 1996

Doug Herman
Port of Oakland
530 Water St.
Oakland CA 94607

RE: Abandoned Underground Storage Tanks at

**321** Embarcadero, Oakland **94606** (Our site #1222)

### NOTICE OF LEGAL OBLIGATION

Dear Mr. Herman:

Recently we discussed the abandoned underground tanks that remain in place at 321 Embarcadero. This parcel is owned by the Port of Oakland. The former tenant, Crowley Marine Services, has removed the one tank that they claim to have operated at this address. Visual inspections of the site and reports from environmental investigations indicate that at least two tanks remain. No permit to operate these tanks has been submitted to this office.

The UST laws and regulations require that the owner either apply for a permit and properly monitor the tanks for leaks, or properly close the tanks. It is clear that the Port has no intention of operating these tanks. So, by August 23, 1996 you must submit completed "A" and "B" tank information forms (enclosed) and submit a written plan for closure of the tank (forms and additional information enclosed).

You may contact me at (510)567-6770 with any questions regarding the UST closure permit processes.

Sincerely,

Pamela J. Evans

Senior Hazardous Materials Specialist

Svans

**Enclosures** 

c: Gordon Coleman, ACDEH Don Atkinson-Adams, ACDEH

Barney Chan, ACDEH

### CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN FRANCISCO BAY REGION

### STAFF REPORT

To:

Loretta K. Barsamian

Date:

July 15, 1996

**Executive Officer** 

File Nos.

2199.9174 (SMM)

2199.9218 (SMM)

Subject:

From: Steven M. Moore

Associate Engineer

Crowley Marine Services, Pacific Drydock Yards I and II, Cleanup and

Abatement Order

Pacific Drydock Yards I and II are located at 1441 Embarcadero and 321 Embarcadero, respectively, along the east side of Oakland Inner Harbor on property owned by the Port of Oakland. Crowley Marine Services (Crowley) and its predecessors performed vessel maintenance activities at Yard I from 1911 until 1992, and at Yard II from approximately 1951 until 1992. Before 1951, the United States Navy operated a marine terminal at Yard II. Vessel maintenance activities have ceased at both sites; the drydock at Yard II was removed in 1993 and the marine railways at Yard I are in a state of disrepair.

Sandblast grit was used by the tenants at both Yard I and Yard II as part of the tenants' vessel maintenance activities. Wastewater and stormwater discharges resulting from activities at the sites were permitted under two separate NPDES permits, which both expired in March 1996. During site inspections in 1987, 1988, and 1990, Board staff observed and documented evidence of storm runoff washing spent sandblast grit into waters of the State. Regional Board files contain notices of violation that were sent to Crowley at these times. The specific violations were related to discharge prohibitions and receiving water limitations in the permits.

In response to being notified of these violations, Crowley initiated environmental investigations to determine whether the discharges were a threat to human health or aquatic life. In 1990 and 1991, Crowley conducted an investigation at both yards which included collection of seawater and sediment samples (1990) and collection of surface sediment, sediment cores, and seawater samples (1991). Crowley concluded on the basis of those studies that seawater close to the two yards was not adversely affected by underlying sediments containing spent sandblast grit or other substances.

At the request of the Regional Board, in 1993 Crowley designed, and in 1994 implemented, a Supplemental Inshore Sediment Impairment Study. The purpose of that Study was to determine whether elevated concentrations of chemicals or sandblast material in the sediments were of biological concern. Crowley reported in June, 1994 that based on the results of the Study, no

active remedial action was warranted at Yard I or Yard II. Board staff responded that the toxicity data did not rule out the possibility of environmental impairment at the sites. As part of the 1995-96 Bay Protection and Toxic Cleanup Program screening study, Board staff performed sediment toxicity bioassays on sediments at the two sites, and did not observe significant toxicity in the context of multiple bioassays performed throughout the San Francisco Estuary.

In March 1996 the Executive Officer acknowledged that "data from [Crowley's] 1994 study and the 1995-96 Bay Protection and Toxic Cleanup Program screening study indicate that the sediments of the subtidal areas on and near the sites do not represent a significant threat to aquatic life and human health." Notwithstanding the Regional Board's determination that the sediments in the subtidal areas do not represent a significant threat to aquatic life or human health, Regional Board staff has requested that the spent sandblast grit located on the surface in the inter-tidal and sub-tidal zones be removed (1) to assure that storm water flowing over that surface material will not carry constituents of the material into the estuary, and (2) to address past permit violations related to environmental hygiene.

Crowley has responded cooperatively to the request of Board staff by presenting a workplan that addresses cleanup of grit materials in visible portions of the upland, inter-tidal and sub-tidal zones on the two sites. This workplan has been incorporated into a Cleanup and Abatement Order to ensure completion of the tasks. Board staff believe that implementation of the workplan will adequately address past permit violations, and will qualify Crowley to withdraw its Notice of Intent (NOI) to comply with the Statewide General NPDES Stormwater Permit for Industrial Activities. Such withdrawal will be based on the fact that the facilities are no longer operational, and the source for any potential impact from stormwater will have been removed.

Concur:

John D. Wolfenden

Section Leader

Teng-Chung Wu Division Chief

## CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN FRANCISCO BAY REGION

CLEANUP AND ABATEMENT ORDER NO. 96-111

FOR CROWLEY MARINE SERVICES, INC.

for the property located at

1441 Embarcadero (Yard I) and 321 Embarcadero (Yard II) Oakland, California Alameda County

The California Regional Water Quality Control Board, San Francisco Bay Region (hereinafter the "Board"), finds that:

### SITE DESCRIPTION

- 1. Spent sandblast grit (Grit) is present in the inter-tidal<sup>1</sup> and supra-tidal<sup>2</sup> zones on the property at 1441 Embarcadero (Yard I) and at 321 Embarcadero (Yard II) in the City of Oakland in Alameda County (collectively the "Sites"). Crowley Marine Services, Inc. (Crowley) is the lessee of the property at Yard I and Yard II which is owned by the Port of Oakland and is located at the Port of Oakland.
- 2. Crowley is named in this Order as a discharger at Yards I and II because Crowley and its predecessors operated a boat and vessel repair business at Yard I since the early 1900s, and at Yard II since approximately 1951. Other tenants, including the United States of America, operated similar businesses at Yard II prior to 1951. The primary activity at both yards was the repair and renovation of boats and sea-going vessels. Barnacles, rust, paint, and other debris were removed from the hulls of these vessels by a high-pressure stream of water or by sandblasting. Most of the Grit and detritus was collected from the railway platform (at Yard I) or the dry dock (at Yard II) that the vessels rested on during cleaning operations. Some Grit accumulated, however, in the estuary and in the inter-tidal zone.
- 3. The discharge of Grit into the estuary was a violation of the NPDES permits for the two Sites, which both expired in March 1996. Board staff documented the violations during

The inter-tidal zone is defined as the area between the mean low-water mark and the mean high water mark

<sup>&</sup>lt;sup>2</sup> The supra-tidal zone is the area immediately landside of the inter-tidal zone.

Draft Order 96-July 25, 1996

inspections in 1987, 1988, and 1990. In response to being notified of these violations, Crowley initiated environmental investigations, noted under Findings 8 and 9, below.

4. The Sites are located at the Port of Oakland, and the land in the vicinity of the Sites is devoted to Port uses.

Specifically, Yard I consists of 6.56 acres of shoreline property bounded by the Brooklyn Basin on the southwest, the Embarcadero on the northeast, and other industrial property on the southeast and the northwest. Yard I has been vacant since 1992 when Crowley ceased operations at the Site.

Yard II consists of 8.296 acres of shoreline property bounded by the Embarcadero on the north, the Lake Merritt Channel on the west, the Oakland Inner Harbor on the south, and other industrial property on the east. Yard II has been vacant since 1993 when Crowley ceased operations at the Site.

5. This Order relates only to removal of the loose Grit from the inter-tidal zone and the supra-tidal zone at the Sites, and does not relate to any soil and/or groundwater contamination that may be present at the Sites. The Alameda County Health Care Service Agency is currently supervising Crowley's efforts to investigate if such soil and groundwater contamination is present at the Sites.

### SITE GEOLOGY

Fault (to the east) and the San Andreas Fault (to the west). The underlying bedrock consists of Mesozoic volcanic and metavolcanic rocks similar to those found throughout the Coast Ranges. Overlying the bedrock are Quaternary marine and nonmarine alluvial sediments consisting of clays and silts. The Sites are nearly level at elevations between five and eight feet above mean seal level (National Geodetic Vertical Datum of 1929). The shallow soils have been characterized as gravel, sand, silt, and clay fill material extending from the surface to the bay muds. The depth of bay muds is between 7 and 15 feet below ground surface (bgs). The bay muds consist of silty clays, clays with shell fragments, and thin water-saturated layers of sands or gravels.

#### SITE HYDROGEOLOGY

7. Groundwater occurs beneath the Sites at depths ranging from approximately two to five feet bgs. Because the Sites are on the waterfront, the depth and movement at groundwater is expected to be tidally influenced.

# SITE INVESTIGATIONS OF SEDIMENTS CONTAINING SPENT SANDBLAST GRIT

- 8. In 1990 and 1991, Crowley conducted an investigation at both yards which included collection of seawater and sediment samples (1990) and collection of surface sediment, sediment cores, and seawater samples (1991). Crowley concluded on the basis of those studies that seawater close to the two yards was not adversely affected by underlying sediments containing Grit or other substances.
- 9. At the request of the Regional Board, in 1993 Crowley designed, and in 1994 implemented, a Supplemental Inshore Sediment Impairment Study. The purpose of that Study was to determine whether elevated concentrations of chemicals or sandblast material in the sediments were of biological concern. Crowley reported in June 1994 that based on the results of the Study, no active remedial action was warranted at Yard I or Yard II.
- 10. In March 1996 the Executive Officer acknowledged that "data from [Crowley's] 1994 study and the 1995-96 Bay Protection and Toxic Cleanup Program screening study indicate that the sediments of the subtidal areas on and near the Sites do not represent a significant threat to aquatic life and human health."
- 11. Notwithstanding the Regional Board's determination that the sediments in the subtidal areas do not represent a significant threat to aquatic life or human health, Regional Board staff has requested that the Grit located on the surface in the inter-tidal and sub-tidal zones be removed, (1) to assure that storm water flowing over that surface material will not carry constituents of the material into the estuary, and (2) to address past permit violations related to environmental hygiene.

# INTERIM REMEDIAL ACTIONS

12. In 1995, at the Regional Board staff's request, Crowley vacuumed and swept the two Sites, removing approximately 80 tons of Grit.

# FINAL REMEDIATION PLAN

- In response to Regional Board staff's direction, Crowley has submitted a Workplan for Removal of Spent Sandblast Grit from the Inter-tidal and Supra-tidal Zones at Pacific Dry Dock Yards I and II, a copy of which is attached as Appendix A.
- 14. Regional Board staff has reviewed and approved the proposal described in the Workplan.

#### **BASIN PLAN**

- 15. The Regional Board adopted a revised Water Quality Control Plan for the San Francisco Bay Basin (Basin Plan) on June 21, 1995. This updated and consolidated plan represents the Board's master water quality control planning document. The revised Basin Plan was approved by the State Water Resources Control Board and the Office of Administrative Law on July 20 and November 13, respectively, of 1995. A summary of regulatory provisions is contained in Title 23 of the California Code of Regulations at Section 3912. The Basin Plan defines beneficial uses and water quality objectives for waters of the State, including surface waters and groundwaters.
- 16. The existing and potential beneficial uses of the groundwater underlying and adjacent to the property include:
  - a. Industrial process water supply
  - b. Industrial service supply
  - c. Municipal and domestic supply
  - d. Agricultural supply
- 17. The existing and potential beneficial uses of Oakland Inner Harbor include:
  - a. Ocean, commercial, and sport fishing
  - b. Estuarine habitat
  - c. Industrial service supply
  - d. Fish migration
  - e. Navigation
  - f. Preservation of rare and endangered species
  - g. Water contact recreation
  - h. Non-contact water recreation
  - i. Shellfish harvesting
  - i. Wildlife habitat

### **CEQA**

- 18. The Discharger has caused or permitted, and threatened to cause or permit, waste to be discharged or deposited where it is or probably will be discharged to waters of the State and create or threaten to create a condition of pollution or nuisance.
- This action is an order to enforce the laws and regulations administered by the Board.

  This action is categorically exempt from the provisions of the CEQA pursuant to Section 15321 of the Resources Agency Guidelines.

#### **NOTICE**

20. Pursuant to Section 13304 of the Water Code, the discharger is hereby notified that the Board is entitled to, and may seek reimbursement for, all reasonable costs actually incurred by the Board to investigate unauthorized discharges of waste and to oversee cleanup of such waste, abatement of the effects thereof, or other remedial action, required by this Order.

IT IS HEREBY ORDERED, pursuant to Section 13304 of the California Water Code, that the Discharger shall cleanup and abate the effects described in the above findings as follows:

#### A. PROHIBITIONS

1. The discharge of waste in a manner which will significantly degrade water quality or adversely affect beneficial uses of the Waters of the State is prohibited.

#### B. CORRECTIVE MEASURES

1. Discharger shall demolish and remove the improvements located at Yard I, in order that the loose Grit located in the inter-tidal and supra-tidal zones are accessible to Discharger for removal.

#### C. PROVISIONS

- 1. Discharger shall implement the remedial measures described in the Workplan, Appendix A, consistent with the schedule stated therein.
- If Discharger is delayed, interrupted or prevented from meeting one or more of the completion dates set forth in the Workplan schedule, and specified in the Order, Discharger shall immediately notify the Executive Officer, in writing, of such delays.
- 3. When Discharger has completed implementation of the Workplan, Discharger shall submit a Technical Report, acceptable to the Executive Officer, describing the remedial measures taken. This technical report shall be submitted six months after all required permits are obtained. Discharger shall inform the Executive Officer when all required permits have been obtained.
- Copies of all correspondence, reports, and documents pertaining to compliance with the Prohibitions, Specifications, and Provisions of this Order shall be provided

### to the following agencies:

- a. The Port of Oakland
- b. The Bay Conservation and Development Commission
- c. Alameda County Health Care Service Agency
- d. Regional Water Quality Control Board, Attn: Steven M. Moore
- 5. The Discharger shall permit the Board or its authorized representative, in accordance with section 13267 of the California Water Code entry upon Discharger's premises in which any pollution sources exist, or may potentially exist, or in which any required records are kept, which are relevant to this Order.

Loretta K. Barsamian

**Executive Officer** 



DAVID J. KEARS, Agency Director

July 15, 1996 SLIC ID # 1222

Mr. R. Stephen Wilson Manager, Environmental Compliance Crowley Maritime Services, Inc. P. O. Box 2287 Seattle, WA 98111-2287 ENVIRONMENTAL HEALTH SERVICES ENVIRONMENTAL PROTECTION 1131 Harbor Bay Parkway Alameda, CA 94502-6577 (510) 567-6700

Re: Status of Investigation at Pacific Dry Dock, Yard II, 321 Embarcadero, Oakland 94606

Dear Mr. Wilson:

This letter serves to reply to your cover letter dated July 2, 1996 wherein you stated you would welcome the opportunity to meet to discuss what additional work, if any, would be necessary to lead the above referenced site to closure.

Following our office's review of the file for this site, I have the following concerns which should be addressed prior to considering closure:

- 1. The subject of the sediments in the estuarine portion of Yards I & II still must be addressed, even though our office is not the lead agency. Concurrent to any request for site closure, you should also be contacting the Surface Water Division of the Regional Water Quality Control Board (RWQCB) to determine what additional work they will require. At a minimum, specific cleanup levels for the metals: mercury, copper, lead and zinc were given by the RWQCB for the sediments. Please keep our office aware of your progress in the remediation of the shoreline soils. Site closure should be for both the onsite and estuarine portions.
- 2. The subject of underground tanks has been previously discussed with you whereby all existing tanks were claimed to be the responsibility of the Port of Oakland. Even if this is the case, you should determine if any of the existing tanks serve as a source of continuing groundwater contamination.
- 3. Based on the continuing presence of total petroleum as diesel and chlorinated solvents detected in groundwater monitoring wells, please consider the need to determine the extent of groundwater contamination.
- 4. As an estimate of groundwater impact to Lake Merritt Channel, the levels of contamination being detected in MW4 should be evaluated as to its potential risk to estuarine life. Although temporary groundwater sampling points were installed at this site, the true impact to surface water may require a permanent

Mr. R. Stephen Wilson 321 Embarcadero, Pacific Dry Dock Yard II SLIC # 1222 July 15, 1996 Page 2.

monitoring well. Please comment on the need to install additional wells.

- 5. Please have PNA's (polynuclear aromatics) run on the next sampling of MW4 due to the presence of TPHd and motor oil in this well.
- 6. Stained soils have been noticed in several areas on this site, please address the remediation of these areas.
- 7. A baseline human health and aquatic risk assessment should be performed on this site. This will determine whether risk and additional work is necessary at this site.

You may contact me at (510) 567-6765 if you have any questions.

Sincerely,

Barney M. Chan

Karney as Cha

Hazardous Materials Specialist

cc: Mr. P. Graff, Versar, 7844 Madison Ave., 167 Fair Oaks, CA 95628

Mr. D. Heinze, Port of Oakland, 530 Water St., Oakland, 94607

Mr. S. Moore, RWQCB, Surface Water Protection Division G. Coleman, files RA321Em

465-2533 Robin Barriso - Mos iden offer of has lived + worked downward for past 23 years ..... Ripping ap the pier has caused and of perticulates to be reliaced at Pacific Dry Dock. The hour chapped that he had been brushed in frankle + tallen away Pacific Dry Dock - 321 Embarcadero yesterday they were ming a sweeper, which BARAMD-Simon Wiener- responded

Jack week he leaving a reportion to the positional

(Didn't go to doctor) feels better now

Crowley - Doing on investigation

Barney- can you dease put this in your file for 321 Embarcadero? Marks from pours

LAW OFFICES OF SOLVE PHONE SOL

60 SOUTH MARKET STREET, SUITE 730 SAN JOSE, CALIFORNIA 95113 TELEPHONE (408) 271-4800 FACSIMILE (408) 271-4808

BETH L. HAMILTON

DIRECT TELEPHONE (408) 271-4814

DIRECT FACSIMILE (408) 292-3376

April 18, 1996

Mr. Barney Chan Alameda County Health Care Service Agency Department of Environmental Health 1131 Harbor Bay Parkway, No. 260 Alameda, California 94502-6577

Re: Groundwater Monitoring Report for the former Pacific Dry Dock and Repair Company Yard II Facility, Oakland, California

Dear Mr. Chan:

Stephen Wilson of Crowley Marine Services, Inc. is out of the office for a few weeks on vacation. In his absence, he has asked that I forward to you a copy of the most recent groundwater monitoring report for the above referenced property at 321 Embarcadero in Oakland, California.

Please let me or Mr. Wilson know if you have any questions or comments.

Very truly yours,

Buth Hamilton

Beth L. Hamilton

Enc.

R. Stephen Wilson, Crowley w/o enc.
 Dan Schoenholtz, Port of Oakland w/enc.
 Paul Graff, Versar w/o enc.

# ALAMEDA COUNTY HEALTH CARE SERVICES

AGENCY

DAVID J. KEARS, Agency Director



ARNOLD PERKINS, DIRECTOR RAFAT A. SHAHID, DEPUTY DIRECTOR

DEPARTMENT OF PUBLIC HEALTH

499 Fifth Street Oakland, California 94607 (510)

January 17, 1996

Dan Schoenholz

Dan Schoenholz Port of Oakland 530 Water St. Oakland CA 94607

RE: 321 Embarcadero Av., Oakland and other Port of Oakland Sites

Dear Mr. Schoenholz:

Recently we discussed underground tanks that remain in place at 321 Embarcadero. The former tank operator, Crowley Marine Services, has removed the one tank that they claim to have operated at this address. Visual inspections of the site and reports from environmental investigations indicate that three (3) to five (5) tanks remain.

At such time that Port of Oakland determines that the number of tanks is definitely more than or less than three, or identifies another responsible party to be billed for tank fees, this agency will continue to bill the Port for three tanks at 321 Embarcadero Ave.

I am also interested in knowing whether the following Port of Oakland facilities operate any remaining underground tanks or generate hazardous waste, including waste oil and parts cleaning solvent, and batteries:

1755 Embarcadero

Berth 30

2801 7th St.

801 Maritime

5190 7th St.

Any information or referrals you can provide for these sites would be helpful. You can reach me regarding these sites or 321 Embarcadero at 567-6770.

Sincerely,

Pamela J. Evans

Senior Hazardous Materials Specialist

c: Norma Arreguin, ACDEH
Don Atkinson-Adams, ACDEH
Barney Chan, ACDEH

September 25, 1995

ATTN: R. Stephen Wilson

Crowley Maritime Plaza P O Box 6287 Seattle WA 98111

RE: Project # 1226A - M

at 321 Embarcadero in Oakland 94606

Dear Property Owner/Designee:

Our records indicate the deposit/refund account for the above project has fallen below the minimum deposit amount. To replenish the account, please submit an additional deposit of \$1,000.00, payable to Alameda County.

Please write your project number and site address on your check.

We must receive this deposit before we perform any further work on this project. At the completion of this project, any unused monies will be refunded to you or your designee.

If you have any questions, please contact Barney Chan at (510) 567-6700.

Sincerely,

from Peacock, Area Manager

Environmental Protection Division

c: files/inspector

# ALAMEDA COUNTY HEALTH CARE SERVICES AGENCY

DAVID J. KEARS, Agency Director



RAFAT A. SHAHID, DIRECTOR

DEPARTMENT OF ENVIRONMENTAL HEALTH
State Water Resources Control Board
Division of Clean Water Programs
UST Local Oversight Program
1131 Harbor Bay Parkway
Alameda, CA 94502-6577
(510) 567-6700

September 22, 1995 SLIC ID # 1222

Mr. R. Stephen Wilson Manager, Environmental Compliance Crowley Maritime Services, Inc. P. O. Box 2287 Seattle, WA 98111-2287

Re: Comment on Draft Addendum to Site Investigation Workplan for Pacific Dry Dock, Yard II, 320 Embarcadero, Oakland 94606

Dear Mr. Wilson:

This letter serves to comment on the above referenced work plan addendum prepared by your consultant, Versar. I have spoken with Mr. Phil Cox of Versar and understand that a signed copy of this draft is going to be sent to me. I also understand that no corrections have been made to this draft. This being the case, I would like to comment on this addendum which proposes to install an additional four monitoring wells at this site.

Our office concurs with this work plan and I understand that this field work will commence on Monday, September 25, 1995. Please note that our office has the following comments/requests:

Please add either Total Oil and Grease or TPH as motor oil and the metals; mercury, copper, lead and zinc to the analytes to be tested for in your soil and groundwater samples.

You should also be aware that the soil contamination detected near the presumed tanks between area 2 buildings must be addressed. The proposed wells do not reflect groundwater downgradient to this area.

You may contact me at (510) 567-6765 if you have any questions.

Sincerely,

Barney M. Chan

Hazardous Materials Specialist

anex us Elian

cc: Mr. P. Cox, Versar, 7844 Madison Ave., 167 Fair Oaks, CA

Mr. D. Schoenholz, Port of Oakland, 530 Water St., Oakland, 94607

Mr. S. Moore, RWQCB, Surface Water Protection Division
G. Young, files well321Em

8/20/95 metsal RStephen Wilson + B. Hamilton What reports are minings? In Pier Report: (expected 12/95) · May 1994 Versar 21 borness · Remeter of 5 piermeter. o gtr. bu reports w/i 60days activity (field work) reports prepotitication 48 his farany field work. Stated that a wp, written Canty up approval, report is typical · To not accept any liability for · likely 3 ather UST'S per Mr Cuilson after the PIER, a RAP will be essent

8/24/95 10423 To: Pam Evane From: B. Chan at Pacific Dry Doch 321 Embarc. From the meeting I had today a/ R. Stephen Wilson + Beth Hamilton attorney for Cowley they confirmed that any they are not responsed for the tanks (presumably 3) at the site. They net up the Port Dan Se huenholy and told him this. So, you probably need to bill ust is the area other aspor bulls to the Port.

# ALAMEDA COUNTY HEÀLTH CARE SERVICES

AGENCY DAVID J. KEARS, Agency Director

RAFAT A. SHAHID, Director

RAFAT A.

DEPARTMENT OF ENVIRON

June 29, 1995 SLIC # 1222

Mr. R. Stephen Wilson Manager, Environmental Compliance Crowley Maritime Services, Inc. P. O. Box 2287 Seattle, WA 98111-2287 DEPARTMENT OF ENVIRONMENTAL HEALTH
Environmental Protection Division
1131 Harbor Bay Parkway, #250 7
Alameda, CA 94502-6577
(510) 567-6700

Re: Status of Subsurface Investigation at Pacific Dry Dock Yard II, 321 Embarcadero, Oakland CA 94606

Dear Mr. Wilson:

Thank you for the submittal of the June 14, 1995 Groundwater Monitoring Well Installation report prepared by Versar, your consultant. I have reviewed this report. Based on its results, at a minimum, you should continue to monitor these wells on a quarterly basis. Please submit a quarterly groundwater report within 45 days of each quarterly monitoring event.

Our office has a number of questions relating to this site which we require clarification. It appears that our office and that of the Port of Oakland reviewed a June 13, 1991 Versar report which detailed the results of a number of shallow borings soil samples at this site. These borings identified areas of both organic (petroleum) and inorganic (metals) contamination. This report further recommended the installation of six monitoring wells and up to 19 borings in areas of known or suspected contamination. Both our office (Mr. Paul Smith) and the Port of Oakland ( Mr. Dan Schoenholz) responded with letters commenting on this work In September 1994, I was informed by Mr. Larry Kleinecke that Versar had initiated this work. It was also at this time that I met you at the site when I oversaw the removal of an underground fuel tank. At this time, we noticed evidence of additional fuel tanks which you stated belonged to the Port of Oakland. Please verify that any existing tanks at this site are property and responsibility of the Port of Oakland.

No report ever was received for the work which occurred in September 1994 (other than the tank removal), therefore, I assume that the results of this investigation are to be included in the forthcoming Problem Assessment Report (PAR) mentioned in your June 22, 1995 coverletter to the June 14 Versar report.

Mr. R. Stephen Wilson SLIC # 1222 321 Embarcadero, Oakland Pacific Dry Dock, Yard II June 29, 1995 Page 2

Our office has the following concerns/requests to which we request a written response:

- 1. Please provide evidence that any remaining underground tanks are not the responsibility or property of Crowley Marine Services. This should be in the form of a written agreement with the Port of Oakland.
- 2. Please inform our office if the work outlined in the June 1991 Versar report has been completed. Have there been any changes as to the contents of this work plan? If not, when will the other three monitoring wells be installed? Will they be located as shown in Figure 3-1 in the 1991 report? When will all the results of the borings be reported to our office?
- 3. Our office understands that the offshore release of materials from this site are being dealt with through the Regional Water Quality Control Board, Surface Water Protection Division and this issue is separate from the on-site subsurface release of which the County has assumed lead. Please confirm this belief.

It appears that our office has not been informed of the progress of this site investigation in a timely fashion. Also, proposed work has not occurred in a timely fashion. If a June 1991 work plan was reviewed and commented on by our office and work only recently completed, or if work was performed in September 1994 and we have not yet received a written report, this is not acceptable. To this end, our office requests a written update on this site, including response to the above items, within 30 days or by July 31, 1995. Please also include in your PAR, all analytical results, your work plan for additional assessment and a timetable for its implementation.

Failure to submit the requested information may subject Crowley Marine Services to civil liability and referral of this site to the Water Board or the District Attorney's Office for enforcement.

Mr. R. Stephen Wilson SLIC # 1222 321 Embarcadero, Oakland Pacific Dry Dock II June 29,1995 Page 3

You may contact me at (510) 567-6765 if you have any questions.

Sincerely,

Barney M. Chan

Hazardous Materials Specialist

cc: G. Jensen, Alameda County DA Office

Mr. P. Cox, Versar, 7844 Madison Ave., 167 Fair Oaks, CA 95628

Mr. D. Schoenholz, Port of Oakland, 530 Water St., Oakland 94607

Mr. S. Moore, RWQCB, Surface Water Protection Division J. Makishima, files

PAR321Em

# CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD

SAN FRANCISCO BAY REGION 2101 WEBSTER STREET, SUITE 500 OAKLAND, CA 94612 (510) 286-1255

Bounds you site of strains?

May 18, 1995 17

File Nos. 2199.9174 (SMM) and 2199.9218 (SMM)

R. Stephen Wilson Manager, Environmental Compliance Crowley Marine Services, Inc. P.O. Box 2287 Seattle, WA 98111-2287

Subject:

Pacific Dry Dock Yards I and II

Request for Rescission of NPDES Permits

Dear Mr. Wilson:

This letter responds to your February 6, 1995 letter, which requested cancellation of the NPDES permits for the two facilities located at 321 Embarcadero and 1441 Embarcadero, in the City of Oakland. In order to rescind the permits, it must be demonstrated to Board staff that discharges of wastewater or storm water (Wastes 001, 002, and 003), subject to requirements of the permits for the two sites, have been eliminated.

Board staff personnel Steve Moore and Peter Otis visited the 321 Embarcadero site during normal business hours of the marine salvage yard on May 16, 1995. On the same day, they observed the 1441 Embarcadero site from the street, since that site was not accessible without prior arrangement. During these informal visits, staff confirmed that Wastes 001 and 002, associated with dry dock operations, are no longer discharged from the two sites, since the dry docks have been removed from the sites. However, Waste 003, storm water runoff from both facilities, remains a water pollution concern.

During the site visits, staff observed evidence of storm water (Waste 003) from recent rains moving sandblast grit materials associated with the unstabilized shoreline from the sites to waters of the State. Based on these staff observations, Waste 003 has not been eliminated at either site, and NPDES permit coverage for industrial storm water must be retained at these sites until it is demonstrated that the storm water from the facilities is not in contact with industrial materials such as sandblast grit.

A permitting alternative for the storm water does exist. The NPDES permits for the sites could be rescinded if Crowley Marine Services files acceptable Notices of Intent (NOIs) for coverage of the two sites under the statewide General Industrial Activities Storm Water Permit (Industrial Permit).

Of course, if measures are taken that eliminate storm water contact with industrial materials on the sites and along the shoreline, NPDES coverage under general or individual permits would be rendered unnecessary. Site drainage improvements and/or shoreline stabilization may be necessary to demonstrate that storm water from the site contains no pollutants related to past or present industrial activity.

The two NPDES permits expire on March 20, 1996. Because this expiration date is approaching within the upcoming year, please be advised of requirements of Provision 10 of the two NPDES permits for the sites. To meet these permit application requirements, you will need to file with our agency, by September 20, 1995, either (1) Reports of Waste Discharge as applications for renewal of the existing permits, (2) NOIs for coverage under the statewide Industrial Permit, or (3) a workplan or schedule of activities that will be implemented to demonstrate that industrial storm water has been eliminated at the sites. We encourage you to pursue option (3), since it would eliminate regulatory requirements and fees, as well as sources of water pollution. If you choose option (3), we will work closely with you to reach a solution that is mutually acceptable.

If you have any questions regarding the letter please contact staff engineer Steve Moore at (510) 286-1262.

Sincerely,

Teng-Chung Wu, Chief

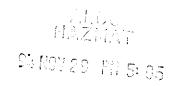
Surface Water Protection Division

Walk for

CC Dan Schoenholz, Port of Oakland
Paul Smith, Alameda County Department of Environmental Health
Karen Taberski, Planning Division, RWQCB
Ronni Vasconcellos, Division of Water Ouality, SWRCB

#### CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN FRANCISCO BAY REGION

2101 WEBSTER STREET, SUITE 500 OAKLAND, CA 94612 (510) 286-1255 FAX: (510) 286-1380 or -0967





November 22, 1994

File Nos. 2199.9174 (SMM) and 2199.9218 (SMM)

423

R. Stephen Wilson Manager, Environmental Compliance Crowley Marine Services, Inc. P.O. Box 2287 Seattle, WA 98111-2287

Dear Mr. Wilson:

This letter acknowledges the receipt of and responds to the technical report entitled "Supplemental Inshore Sediment Impairment Study," dated June 1994. This report is an environmental study of sediments at the Pacific Dry Dock Yards I and II, located in the Oakland Inner Harbor, prepared by PTI Environmental Services for Crowley Marine Services.

Board staff reviewed the data contained in the technical report and believe that data quality objectives were met, and therefore consider the quantitative toxicity, chemistry, and bioaccumulation information valid. While we believe that the data was collected and the report prepared in a professional manner, we disagree with some of the interpretations of the data and conclusions of the report.

Based on the data in the report, we do not agree with your conclusion that additional consideration of active remedial action at PDD Yards I and II is not warranted to protect the environment. For example, the echinoderm assays indicated consistent toxicity in all sediment transects at the Dry Dock sites except the one furthest from the shore, compared to the San Pablo Bay reference sites. In addition, the sediments of Transects I-T4, II-T5, and II-T6 appear to have significantly elevated levels of constituents of concern.

As stated in earlier correspondence, Crowley Maritime Corporation has been given Notices of Violation for permit violations in 1987, 1988, and 1990. The recently submitted environmental report does not exonerate Crowley from enforcement and remedial action relative to those documented violations. We are still considering requiring Crowley Maritime Corporation to submit a remedial action plan for cleanup of the sediments at the site. Any required remedial action at the site in the future will be consistent with sediment remedial plans approved by the RWQCB for other sites in the toxic hotspots database of the Bay Protection and Toxic Cleanup Program (BPTCP - Section 13394 of the California Water Code). Data in the recently submitted technical report will be considered in setting cleanup goals, if they are determined to be necessary in the regional context of the BPTCP.

If you have any questions regarding the letter please contact staff engineer Steve Moore at (510) 286-1262. Questions regarding the toxic hot spots cleanup activities should be directed to Karen Taberski at (510) 286-1346.

Sincerely,

Teng-Chung Wu, Chief

Surface Water Protection Division

cc Dan Schoenholz, Port of Oakland Paul Smith, Alameda County Department of Environmental Health Karen Taberski, Planning Division, RWQCB

# ALAMEDA COUNTY HEALTH CARE SERVICES AGENCY

DAVID J. KEARS, Agency Director

RAFAT A. SHAHID, ASST. AGENCY DIRECTOR

DEPARTMENT OF ENVIRONMENTAL HEALTH
State Water Resources Control Board
Division of Clean Water Programs
UST Local Oversight Program
80 Swan Way, Rm 200
Oakland, CA 94621
(510) 271-4530

September 29, 1994 StID #1222

Mr. Stephen Wilson Crowley Marine Services 2401 Fourth Ave. P.O. Box 2287 Seattle, WA 98111

Re: Copy of Charges for Alameda County Oversight of 320 Embarcadero, Oakland CA 94606, PDDII.

Dear Mr. Wilson:

As requested, enclosed please find copies of all charged actions performed by our office in regards to the oversight of the above referenced site. I hope this satisfies your inquiry and will facilitate the submittal of a check for the previously requested \$1000.00. As you can see, the current account is in arrears in the amount of \$303.75.

You may contact me at (510) 567-6765 should you have any questions.

Sincerely,

Barney M. Chan

Barney M Cha

Hazardous Materials Specialist

cc: G. Jensen, Alameda County District Attorney Office

E. Howell, files

2dep325



COMES

54 JUN -3 Fil 2:48

May 31, 1994

Mr. Edgar B. Howell III, Chief Hazardous Materials Division Department of Environmental Health Alameda County Health Care Services 80 Swan Way, Room 200 Oakland, CA 94621

Reference:

**Project # 1226A - M** 

Dear Mr. Howell:

With reference to your letter to me dated May 18, 1994 regarding a minimum deposit amount for the above project, I would like to make the following corrections:

- The Site address is 321 Embarcadero not 320 as stated;
- The correct contact address is:

Crowley Marine Services, Inc. PO Box 2287

Seattle, WA 98111-2287.

Before Crowley pays an additional deposit of \$1,000 to Alameda County, please supply me with documentation regarding the expenditure of the original \$1,000.

Thank you for your help with this matter. If you have any questions or comments regarding this matter please contact me at (206) 443-8100.

1/ XI

R. Stepher Wilson

Manager, Environmental Compliance

cc:

9209.1

RAFAT A. SHAHID, Assistant Agency Director

DEPARTMENT OF ENVIRONMENTAL HEALTH Hazardous Materials Division 80 Swan Way, Rm. 200 Oakland, CA 94621 (510) 271-4320

May 18, 1994

ATTN: R. Stephen Wilson

Crowley Maritime Plaza P O Box 6287 Seattle WA 98111

RE: Project # 1226A - M at 320 Embarcadero in Oakland 94606

Dear Property Owner/Designee:

Our records indicate the deposit/refund account for the above project has fallen below the minimum deposit amount. To replenish the account, please submit an additional deposit of \$1,000.00, payable to Alameda County.

Please write your project number and site address on your check.

We must receive this deposit before we perform any further work on this project. At the completion of this project, any unused monies will be refunded to you or your designee.

If you have any questions, please contact Barney Chan at (510) 271-4320.

Sincerely,

Edgar B Howell III, Chief Hazardous Materials Division

c: files/inspector

# CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD

SAN FRANCISCO BAY REGION 2101 WEBSTER STREET, SUITE 500 OAKLAND, CA 94612 (510) 286-1255



December 30, 1993 File Nos. 2199.9174, 2199.9218 (SMM)

R. Stephen Wilson Manager, Site Remediaton Crowley Environmental Services P.O. Box 2287 Seattle, WA 98111

Subject:

Pacific Dry Dock Yards I and II, Oakland Inner Harbor

Dear Mr. Wilson:

Thank you for your prompt submittal of the revised workplan for the Pacific Dry Dock sites. Concerns that we expressed in our November 9, 1993 letter have been thoroughly addressed in your latest submittal. We are pleased that you have elected to retain *Neanthes* toxicity testing at both sites.

We appreciate the cooperative demeanor exhibited by your staff and consultants in our discussions about the workplan. Given the lack of information and precedents in the field of "sediment quality," it is important for both of us to remain openminded about the results of your study and the appropriate course of action at the dry dock sites. Board staff believe that your revised workplan is technically strong and that it will provide a firm basis for informed decision-making.

By this letter, staff of the San Francisco Bay Regional Water Quality Control Board approve your study proposal that was submitted on December 13, 1993. We hope that this written notice will facilitate the rapid initiation of the environmental study at Yards I and II. Please let us know when you will be working in the field, so that we can arrange to observe some of the sampling, at your convenience.

If you have any questions, please contact Steve Moore at (510) 286-1262. We look forward to working with you on this environmental study.

Sincerely,

Teng-Chung Wu, Chief

Surface Water Protection Division

cc: Dan Schoenholz, Port of Oakland

Paul Smith, Alameda County Dept. of Env. Health

DATE: 12 37 93	
TO: Madhulla Logan- Barney	
FROM: Paul	
subj: Transfer of Slic cases	
	and the second of the second o
Site name: Vocision to Down / Creates  Address: 221 Embarcaduro	2 - Collat 2 in 94606
Address: 221 Embarcadero	City Carsand Pip Codes
stid #_122_	
This site is also regulated by the fo	llowing programs:
maka x Gen_ X UGT_ ★ LOP_	storm Water
Contamination level: 100,000,000 TPF	(ppm, TTLC, STLC, in order of hazard)
additional:	
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Is the site file organized with all	pertinent information in it?
Date of last correspondance from this	s office:
Date of last workplan/technical repo	
T	he case has less than \$100 first send
Dep/Ref request for additional rands	7
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# CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN FRANCISCO BAY REGION HAZMAT

2101 WFBSTER STREET, SUITE 500 CAKLAND, CA 94612 (510) 286-1255

93 NOV 10 AM 11: 02



November 9, 1993

File Nos. 2199.9218 2199.9174 (SMM)

R. Stephen Wilson Manager, Site Remediation Crowley Environmental Services (CES) P.O. Box 2287 Seattle, WA 98111

Subject:

Pacific Dry Docks I and II, Oakland Inner Harbor

Dear Mr. Wilson:

This letter is a formal request for a technical report pursuant to Section 13267 of the California Water Code. Failure to respond or late response to this request may subject you to civil liability imposed by the Board to a maximum amount of \$1,000 per day. A revised workplan, acceptable to the Executive Officer, must be submitted to the Board by December 15, 1993 or within 30 days of receipt of this letter, whichever is earlier. Any extension of this time deadline must be confirmed in writing by Board staff.

With this letter, we acknowledge the receipt of the revised Supplemental Sediment Sampling and Analysis Plan prepared for Crowley, and discuss remaining concerns of Board staff. In addition, this letter responds to the report's transmittal letter dated October 25, 1993, as well as Crowley's letter dated June 8, 1993. Also, for your information, we have included a summary of ranges of tissue residue levels in Bay prey species, such as *Macoma balthica*, the Board would probably consider "levels of concern," based on ecological and public health risk studies in the available literature.

The discussion below begins with responses to your comments of the June 8, 1993 letter, followed by responses to comments of the October 25, 1993 transmittal letter. The letter ends with discussion of remaining concerns about the workplan, and the necessary steps Crowley must take to complete a workplan acceptable to the Executive Officer.

# JUNE 8, 1993 LETTER FROM CROWLEY TO RWOCB

1. Sediments contaminated near Pacific Dry Docks I and II are the result of violations of discharge prohibitions and receiving water limitations of Orders 84-11 and 85-115. More specifically, solid wastes have been discharged to the

estuary due to activity on the sites, and spent abrasives and paint residue were placed in areas where they could be washed into waters of the State by stormwater runoff. Board staff inspection reports during the past years confirm these past violations. It is useless for Crowley to deny that contamination resulted from permit violations, because Board staff observed and documented evidence of storm runoff washing contaminated spent abrasives into the Oakland Inner Harbor from the PDD sites in 1987, 1988, and 1990. Regional Board files contain notices of violation that were sent to Crowley at these times. The specific violations are noted below:

Order 84-11: Discharge Prohibitions B.1, B.2; Receiving Water Limitations C.1.a, C.1.b, C.1.e.

Order 85-115: Discharge Prohibitions A.1, A.2; Receiving Water Limitations C.1.a, C.1.b, C.1.e.

2. Current compliance with Waste Discharge Requirements has nothing to do with Crowley's responsibility to address past violations. In annual inspection reports Board staff will recognize permittees for their exemplary compliance with permit requirements, as was the case for the PDD sites in 1993. Board staff views the past violations by Crowley, unrelated to this year's inspection, as negligent and potentially deleterious to wildlife and public health, based on sediment concentrations reported separately by Board staff and Crowley.

# OCTOBER 25, 1993 LETTER FROM CROWLEY TO RWOCB

- 1. Board staff support the addition of the echinoderm larvae test, because this sediment toxicity bioassay tends to be more sensitive to metals, the pollutants of concern at the PDD sites. The fundamental question to be addressed at the PDD sites is whether the contaminants deposited in the estuary will adversely affect the resident organisms that are the most sensitive to those specific contaminants. Whether the endpoint of a toxicity test is acute or chronic is secondary in comparison. Board staff disagree that all *Neanthes* tests must be withdrawn, and disagree with the allegation that requiring three bioassays would only contribute to "research" comparisons. If two bioassays per transect are performed and important questions remain unanswered, more bioassays will be required by the Board. For instance, the performance of *Neanthes* tests on sediment transects that include grit concentrations over 30% could yield useful information on the physical impact of these contaminated sediments.
- 2. No workplan will be acceptable to the Executive Officer that does not include provisions to study bioaccumulation potential. Mercury is the principle contaminant of concern at the PDD sites, present in sediment at "extremely high" concentrations according to U.S. Fish and Wildlife (USFWS) contaminant specialists who have been consulted regarding the sites. Mercury has documented bioconcentration factors (BCFs) ranging between 10,000 (inorganic)

and 81,000 (phenylmercury). Bioaccumulation studies will aid in determining whether more deleterious species of organic mercury, which accumulate rapidly compared to inorganic mercury, are present in the contaminated sediment. Generally speaking, methylmercury percentages are greater in fine grain sediments such as those found naturally at the site (due to typically greater organic content in fine sediments), so Board staff believe that further investigations of tissue residue are soundly warranted.

Please be advised that independent of Board staff concerns, no resource agency (CDFG, USFWS, or EPA) or environmental organization would approve an environmental impact workplan on mercury-contaminated sediments that did not evaluate bioaccumulation potential of those sediments.

The only research the Board is interested in with regard to the PDD sites is whether or not there is a serious environmental threat related to the contaminated sediments. Based on numbers alone, a serious bioaccumulation threat was indicated by sediment chemistry results submitted by Crowley to the Board. Crowley staff would probably agree that the PDD sites need to be evaluated in the context of the impaired water body to which the sites are adjacent, and not just relative to absolute tissue standards. Board staff have access to a substantial amount of data with which to compare results obtained at Crowley. The idea that these comparisons constitute research unrelated to the Crowley sites, as suggested by your consultant, is a misinterpretation. Rather, the bioaccumulation data from certain dredging projects in the Inner Harbor would provide some appropriate background data relative to the PDD sites. More likely than not, such data comparisons would allow greater leniency relative to the use of rigid tissue concentration numbers developed through special studies conducted by USFWS and EPA.

At our meeting on August 25, 1993, Board staff agreed to provide Crowley "criteria" on which evaluation of bioaccumulation data would be based. In this letter, we have attached some examples of prey tissue levels of concern for different predators (including humans) for mercury. Staff believe that these cited tissue residue levels provide an "order of magnitude" with which to compare results at the PDD sites. If similar orders of magnitude are experienced in test organisms for the PDD sites, those results alone do not necessarily signify a required remediation effort.

Bioaccumulation test results will be considered in the balance of evidence of environmental impact, which includes results of the proposed toxicity tests, *Macoma* test data from applicable dredging projects (based on location), resident *Macoma* data collected by USFWS bay-wide, and results from the proposed reference sites. In addition, by the time Crowley's study results become available, it is probable that USFWS and EPA will have released applicable mercury sediment and/or tissue criteria. Reference sources similar to those cited for mercury exist for lead, also a contaminant of concern related to

bioaccumulation at the PDD sites. Bioaccumulation tests conducted by Crowley should focus on mercury and lead.

#### REVISED SUPPLEMENTAL SEDIMENT SAMPLING AND ANALYSIS PLAN

Board staff appreciate the compromises that Crowley staff have made in the workplan to focus on the Board's concerns. Testing protocol and sediment sampling depth issues have been resolved. Appropriate reference sites have been established. We are optimistic that the bioaccumulation and toxicity concerns detailed above will be resolved in the next round of communication.

Board staff had the impression that one issue raised at the August 25, 1993 meeting, regarding transect compositing (Figures 2 and 3), was resolved at the meeting. However, the revised plan did not incorporate the changes suggested by Board staff, with which Crowley staff appeared to give concurrence at the meeting. Board staff maintain that the following proposed sediment transects are inappropriate and recommend the following changes:

#### YARD I

Proposed

<u>Recommended</u>

2C-7A-1C-7B

2C-7A; 1C-7B or 7B only

YARD II

**Proposed** 

Recommended

6A-7A-7B-7C

6A-7A; 7B-7C

Board staff would be receptive to the elimination of one transect with lower contamination further away from the docks and railways (based on previous results) at each Yard as a trade-off for the above recommended transects. Specific details can be worked out prior to the next workplan submittal. This issue is important to Board staff for reasons already discussed at length with Crowley representatives at the two meetings of this year.

### **CONCLUDING REMARKS**

The Regional Water Quality Control Board believes that disagreements such as those we have had over the proposed workplan should be resolved at the staff level, as we have been attempting to accomplish. Resolution is possible only if all parties communicate clearly and proceed with good faith. The revised workplan did not address the transect issues we resolved, and ignored the bioaccumulation suggestions on the basis of Board staff producing an informal framework for decision-making that is not required to be produced under Section 13267 of the California Water Code.

Section 13267(b) states that "the burden, including costs, of these (technical) reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports." All of Board staff who have reviewed this case believe that bioaccumulation testing of mercury-contaminated sediment is reasonable, and such testing is routine and certainly not cost-prohibitive. Therefore, pursuant to Section 13267(b), Crowley "shall furnish, under penalty of perjury, the technical report as the board may specify."

Up to now, Board staff have been pursuing a collaborative goal in discussions with Crowley, and have been purposefully avoiding the taking of enforcement action that is warranted under Section 13304(a) of the California Water Code. In the event that Crowley does not provide an acceptable workplan to define environmental impacts of the contaminated sediment within 30 days, the Board will explore other available alternatives to expedite the removal of contaminated sediments deposited in Oakland Inner Harbor by Crowley in violation of waste discharge requirements.

We reiterate the factors that render the currently proposed workplan unacceptable to the Executive Officer:

- Improper compositing of two sediment transects
- Lack of bioaccumulation testing on any sediment transect

In addition, we request that you consider the additional toxicity tests that would better address physical impacts of the illicitly deposited sandblast grit.

We look forward to resolving the remaining issues with your representatives. If you have any questions regarding the contents of this letter, please contact Steve Moore at (510) 286-1262 or Karen Taberski at (510) 286-1346.

Sincerely,

Teng-Chung Wu, Chief Surface Water Protection

Division

cc: Dan Schoenholz, Port of Oakland Paul Smith, Alameda County Dept. of Env. Health

attachment

# Tissue Residue Levels for Protection of Wildlife and Human Health Mercury

Species to be Protected	Prey Tissue Concentration <sup>1</sup>	LITERATURE SOURCES
Sensitive Bird Species	0.100 mg/kg	(1), (2)
Sensitive Mammalian Species (mink, otter)	1.1 mg/kg	(2)
Harp Seals (acute lethal)	25 mg/kg	(3)
River Otters (acute lethal)	2.0 mg/kg	(3)
Mallard Ducks (chronic - LOAEL for adult reproduction)	0.5 mg/kg elemental Hg	(3)
FDA Action Level for Fish or Shellfish (Human Health)	1.0 mg/kg	(4)
Human Expectant Mothers	0.250 mg/kg	(2)
Human Health - Ingestion of Trout	5.0 mg/kg	(2)
Water Quality Criterion-Residue Approach (Maximum Permissible Tissue Concentration or MPTC) <sup>2</sup>	1.0 mg/kg	(5)

For assessment of the environmental threat of sediment contamination, U.S. EPA's guidance document, "Managing Contaminated Sediments," (December 1990) suggests the tissue residue approach as one of a number of technically valid methodologies.

All tissue concentrations are in wet weight (or "fresh weight")

 $<sup>^2</sup>$  MPTC = BCF X WQO where BCF is the bioconcentration factor of the contaminant and WQC is the applicable water quality objective. For mercury, BCF = 40,000 and the salt water quality objective from the Basin Plan is 0.025  $\mu$ g/l.

### LITERATURE SOURCES

- (1) Schwarzbach, S., "Water Quality Objectives for Mercury in San Francisco Bay," U.S. Fish and Wildlife Letter Report, October 14, 1991.
- (2) Eisler, Ronald, "Mercury Hazards to Fish, Wildlife, and Invertebrates: A Synoptic Review," U.S. Fish and Wildlife Service, Patuxent Wildlife Research Center, April 1987.
- (3) U.S. Environmental Protection Agency, "Great Lakes Water Quality Initiative Criteria Documents for Protection of Wildlife (Proposed)," April 1993.
- (4) U.S. Environmental Protection Agency, "Ambient Water Quality Criteria for Mercury," January 1985.
- (5) U.S. Environmental Protection Agency, "Sediment Classification Methods Compendium," September 1992.

October 15, 1992

Mr. Paul M. Smith Senior Hazardous Materials Specialist Alameda County Health Care Services Agency Department of Environmental Health Hazardous Materials Division 80 Swan Way, Room 200 Oakland, California 94621

Reference: Pacific Dry Dock and Repair Yard II, Oakland

Dear Mr. Smith:

Per your letter of October 4, 1992 enclosed please find a check for \$1,000.00 as a deposit to cover regulatory agency file review fees regarding the Crowley Marine Services (Crowley) facility located at 321 Embarcadero in Oakland.

Crowley is currently negoiating an environmental agreement with the property owner, the Port of Oakland, with respect to the proposed workplan for the site and your subsequent conditional approval. As and when the environmental agreement has been finalized Crowley and the workplan has been revised per your letter, Crowley will proceed with the investigation at the site.

If you have any questions or comments regarding this site please contact me at (206) 443-8042.

Sincerely

R. Stephen Wilson

Manager, Site Remediation

encl.

cc: Charlie Nalen

RAFAT A. SHAHID, Assistant Agency Director

DEPARTMENT OF ENVIRONMENTAL HEALTH Hazardous Materials Division 80 Swan Way, Rm. 200 Oakland, CA 94621 (510) 271-4320

S4 . . .

October 4, 1992

R. Stepten W.\Scoots

Mr. George A. Brooks

Manager, Environmental Control

Crowley Maritime Corporation

Crowley Maritime Plaza

Post Office Box 2287

Seattle, Washington 98111

Re: Pacific Dry Dock Yard II located at 320 Embarcadero, Oakland, CA 94606

Dear Mr. Breeks:

This is a follow up to August 13, 1992 correspondence sent to you from this office. The work plan was approved conditional to the inclusion of six items stated in that correspondence. Upon review of the file for the above project it became apparent that an initial deposit/refund account had never been established.

The deposit refund mechanism in which fees associated with the regulatory oversight, of a project can be billed to a Responsible Party, is authorized by Alameda County Ordinance Code Section 3-140.5 (z). You are requested to remit \$ 1000.00 to cover expenses incurred by this Department in the review of the 320 Embarcadero site. The funds will be billed against at the rate of \$ 71.00 per hour. Any unused portion of funds charged will be returned to you at the completion of the project.

Additionally, please provide an update of your intentions regarding the implementation of the approved work plan and

Mr. Brooks October 5, 1992 page 2 of 2

include a timetable for both the implementation of the proposed work, the removal of the underground storage tanks and the completion of the HMMPs for the 321 and the 1441 Embarcadero sites. Please provide the above to this office within 30 days of the receipt of this letter.

Sincerely,

Paul Mother

Paul M. Smith Senior Hazardous Materials Specialist

cc:

Mr. John Dunn, Facility Manager, Pacific Dry Dock, 1441 Embarcadero, Oakland, CA 94606

Mr. Rich Hiett, San Francisco Regional Water Quality Control Board, 2101 Webster St., 5th floor, Oakland, CA 94612

Mr. Dan Schoenholz, Port of Oakland, 530 Water St., Oakland, 94607

Mr. Gil Jensen, Alameda County District Attorneys Office, 7677 Oakport, 4th floor, Oakland, CA 94621

Ms. Yvonne M. Lembi, Versar Inc., 5330 Primrose Drive, Suite 228, Fair Oaks, CA 95628-3520.

(alled 12/16/92 Stephen wilson (200) 443-8042

CALIF. REG. WATER
SEP 2 4 1992
QLTY. CONTROL BOARD

September 18, 1992

Teng-Chung Wu, Chief Surface Water Protection Division San Francisco Bay Regional Water Quality Control Board 2101 Webster Street Oakland, CA 94612

RE: Pacific Dry Dock Yards I and II

Dear Mr. Wu:

This letter responds to your letter of August 3, 1992 requesting that we submit a plan for removal of sediments from San Francisco Bay adjacent to Pacific Dry Dock Yards I and II. We have a number of questions and concerns about this request, which we will briefly describe in this letter. After you have had a chance to consider our concerns, we would appreciate meeting with appropriate Board staff to determine what actions should be undertaken and the schedule for completing them.

 The Board should be proceeding under the Bay Protection and Toxic Cleanup Act, rather than Water Code section 13267.

Your letter cites Water Code section 13267 as authority for requiring us to remove sediments from the Bay adjacent to Yards I and II. We believe that sediment cleanups should be undertaken pursuant to the Bay Protection and Toxic Cleanup Act (Water Code section 13390, et. seq.). This Act calls upon the Board, along with other state agencies, to develop and maintain a comprehensive program to identify and characterize areas where marine sediments may pose a substantial present or potential hazard to aquatic life, wildlife, fisheries or human health or may adversely affect the beneficial uses of the bay estuary, or exceeds adopted water quality or sediment quality objectives. Clearly, this statute was designed to address precisely the type of situation that the Board has asserted may exist adjacent to Yards I and II.

We believe that one of the principal benefits of the Bay Protection and Toxic Cleanup Act is that it requires an integrated, bay/estuary-wide analysis and remedy. We are quite concerned that any attempt to isolate Yards I and II from the bay and estuary program could lead to ineffective and wasteful remedial investigation and design.

Available data indicate no impact on surface waters.

Although the inshore sediment studies Crowley has conducted indicate that spent abrasive materials have collected on the bay floor adjacent to Yards I and II, those studies do not establish that these deposits are having any adverse effect on human health or the environment. Indeed, the sampling from overlying surface waters would appear to indicate that at least that aspect of the environment remains unaffected.

Teng-Chung Wu September 18, 1992 Page 2

We strongly believe that before the need for and scope of any remedy relating to the sediments adjacent to Yards I and II can be determined, it is necessary to have a better understanding of the availability to the environment of the metals contained in the sediments, the toxicity of these sediments to marine life, and the effects of disturbing the sediments. Given that no effect on marine life or marine waters has been demonstrated, we believe that it is inappropriate to embark upon the design of a remedy. To design a remedy, the problem to be remedied must first be defined. We believe that the "problem," if any, remains undefined.

3. The suggested clean-up goals are not based on sound science.

Your letter of August 3 suggests cleanup levels for the sediments adjacent to Yards I and II based upon what you have calculated to be the average background concentrations for the metals of concern in the Oakland Inner Harbor. First, it is unclear to us whether these numbers in fact represent average background concentrations in this portion of the estuary. More importantly, however, we do not believe that average background concentrations should necessarily be used as clean-up goals. Such background concentrations do not necessarily bear a relationship to the levels at which one might expect to observe some effect on marine waters or marine life. Indeed, "background" concentrations may be higher or lower than the levels at which an effect would be observed. In any event, we believe that the determination of whether in fact a problem exists, and how it should be remedied, must turn on some scientific evaluation of appropriate cleanup levels based on the effects of these sediments on the environment.

Further the suggestion that we remove all sediments containing more than 10% spent abrasives does not appear to be based on any type of effects analysis. Like the other constituents, we believe there must be a scientific evaluation of this issue before a cleanup level can be set.

 Without an adequate definition of the environmental harm posed by the presence of these sediments, it is impossible to design a remedy.

As indicated above, we believe that the appropriate first step in determining whether and how to address the presence of spent abrasives in the marine sediments adjacent to Yards I and II is to fully define the scope and extent of the "problem," if any. As we see it, the problem is not the mere presence of these sediments, but some adverse effect that they might have upon human health or the environment.

Further investigation is required.

For all of these reasons, we believe that the best course of action would be to:

a. Manage the Pacific Dry Dock sites in a manner consistent with the Bay Protection Act, and make any decisions as to whether remediation is required based on the sediment quality objectives and criteria for requiring cleanup which will be established pursuant to the Act; and

Teng-Chung Wu September 18, 1992 Page 3

> b. Complete sediment and surface water investigations as specified in section 13390 to determine the source, nature and extent of the discharge with sufficient detail to provide the basis for decisions regarding subsequent cleanup and abatement actions if any are necessary, and to evaluate the effectiveness, feasibility and relative costs of applicable alternative methods for cleanup and abatement.

To accomplish these goals, we need guidance from the Board staff, particularly the Bay Protection Unit. We would like to meet with you and Regional or State Board personnel involved with the Bay Protection Program to discuss completing our investigation efforts and evaluating the feasibility of remediation alternatives. We look forward to hearing from you.

Very truly yours,

George & Brooks General Manager, CES

cc: B. Love C. Nalen

D. Schoenholtz, Port of Oakland

M. Steele, PM&S

RAFAT A. SHAHID, Assistant Agency Director

DEPARTMENT OF ENVIRONMENTAL HEALTH Hazardous Materials Division 80 Swan Way, Rm. 200 Oakland, CA 94621 (510) 271-4320

August 13, 1992

Mr. George A. Brooks
Manager, Environmental Control
Crowley Maritime Corporation
Crowley Maritime Plaza
Post Office Box 2287
Seattle, Washington 98111

Re: Pacific Dry Dock Yard II located at 320 Embarcadero, Oakland, CA 94606

Dear Mr. Brooks:

Alameda County has performed a review of the Site Investigation Work Plan dated June 13, 1991 prepared by Versar Inc. We have also had the opportunity to perform a site inspection at the above site.

The work plan outlines results of a previous subsurface investigation performed by Versar, Inc. Results of 20 soil samples collected indicate subsurface contamination at five locations as high as 109,000 ppm of Total Petroleum Hydrocarbons (TPH), 61 ppm total Chromium, 1,900 ppm Copper, 7,500 ppm Lead, 26 ppm Mercury, 0.21 ppm Tetrachloroethene and 0.30 ppm of bis(2-ethylhexyl) phthalate.

Based upon the results outlined above Versar is proposing to perform approximately 19 additional borings and install 6 monitoring wells. The proposal is hereby approved with the following inclusions:

- 1) The proposal specifies that 5 wells four inch wells will be installed and that one well will be a two inch inside diameter well. The work plan does not specify the location of the two inch well. You are requested to clarify this point.
- Please specify the soil sampling depths, well installation depths and well screening intervals to be observed.
- 3) The listing for the analysis of future soil and groundwater samples to be collected did not specify analysis for total chromium. Because sample results from PDDII-1 indicated a level of total chromium exceeding ten times the soluble limit threshold concentration specified in Title 22 of the California Code of Regulations, you are required to also analyze all samples for

Mr. Brooks August 13, 1992 page 2 of 3 this substance. Additionally, regarding groundwater samples to be collected, the work plan specifies that "not all of the samples will be analyzed for the listed constituents". You are required to analyze each groundwater sample collected for all pollutants previously identified at the site. Regarding the site safety plan. You are requested to specify the monitoring equipment to be used during the proposed drilling/ monitoring well installation. 5) You are requested to have your Consultant notify this office in advance of the boring work to be performed at the site so that a representative from this Department can be present to observe some phase of the work being performed. 6) The initial subsurface report prepared by Versar did not include the original analytical data or chain of custody. preparing the soils report following the next phase of work please include this information and any Quality Assurance and Quality Control data relevant to these data. Regarding the site inspection performed by this Office on May 5, 1992, the following issues were noted: 1) In the area of the powerhouse building is an old boiler and ancillary piping containing what appears to be asbestos wrapping. Will this material be removed when Pacific Dry Dock vacates the premises? 2) There are several underground storage tanks (usts) in front of the power pack shop. The law requires that underground storage tanks be either properly permitted (which includes monitoring and performing annual tank integrity tests) or removed. Please specify your intentions regarding these tanks. Based upon results of the initial Versar study it appears that petroleum hydrocarbon soil contamination in the area of these usts has been associated with fuel tank activity 3) Behind the area of the warehouse where supplies and hazardous materials are stored is a metal bin containing several ruptured and dried up asphalt roofing material containers. asphalt must be properly used or disposed of. 4) Numerous hazardous material and waste containers were noted at several locations throughout the facility. Based upon the threshold reporting quantities specified in California Assembly Bill 2185, businesses storing hazardous materials above 55 gallons (liquids), 500 pounds (solids), or 200 cubic feet (compressed gasses) are required to prepare a Hazardous Materials Mr. Brooks August 13, 1992 page 3 of 3

Management Plan (HMMP). Because materials containing such quantities are currently stored at <u>both</u> Pacific Dry Dock locations, the law requires that each site complete an HMMP. I am aware that it is your intention to vacate the above premises however, upon inspection, it was quite apparent that several businesses continue to function at the site.

Please complete an HMMP for the 321 Embarcadero and also for the 1441 Embarcadero facility within 30 days of the receipt of this letter by September 15, 1992. Enclosed is an HMMP form for your review.

If you have any questions regarding the content of this letter please feel free to contact me at (510) 271-4320.

Sincerely,

Kenem, Druk

Paul M. Smith Senior Hazardous Materials Specialist

cc:

Mr. John Dunn, Facility Manager, Pacific Dry Dock, 1441 Embarcadero, Oakland, CA 94606

Mr. Rich Hiett, San Francisco Regional Water Quality Control Board, 2101 Webster St., 5th floor, Oakland, CA 94612

Mr. Dan Schoenholz, Port of Oakland, 530 Water St., Oakland, CA 94607

Mr. Gil Jensen, Alameda County District Attorneys Office, 7677 Oakport, 4th floor, Oakland, CA 94621

Ms. Yvonne M. Lembi, Versar Inc., 5330 Primrose Drive, Suite 228, Fair Oaks, CA 95628-3520.

PETE WILSON, Governor

# CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN FRANCISCO BAY REGION 2101 WEBSTER STREET, SUITE 500 CAKLAND, CA 94612

Phone: (510) 484-1255 FAX: (510) 464-1280



Mr. George Brooks
Crowley Maritime Corporation
Environmental Compliance
P.O. Box 2287
Scattle, Wa 98111

Date: August 3, 1992

File: 2199.9218 and 2199.9174 (DIB)

SUBJECT: CONTAMINATED SEDIMENT AT PACIFIC DRY DOCK

Dear Mr. Brooks:

We have reviewed the reports on the Inshore Sediment Impairment Study for Pacific Dry Dock and Repair Yards I and II, submitted to this office on October 28, 1991. The study was in response to a Regional Board request for a sediment investigation at Yards I and II.

The results of the study confirm that sand blasting of vessel hulls at Yards I and II has impacted the sediments at the two sites. Heavy Metals such as copper, chromium, lead, zinc and mercury, as well as organo-tin, associated with marine anti-fouling paint are present in elevated concentrations in sediment at Yards I and II. Cleanup of this contaminated sediment will be necessary.

Although the levels of all the metals just listed are high, mercury is of most concern to us. The reported mercury values are very high; much higher than any other spot in the Bay for which we have data. Four of the averaged values from the sampling areas exceed the California Title 22 Total Threshhold Limit for mercury. Sediment quality data developed as part of the EPA's Sediment Quality Criteria Program, indicate that mercury is one of the most toxic metals in sediment. Accordingly, mercury will probably be driving the cleanup at these sites. We have decided that the most appropriate cleanup levels for the Pacific Dry Dock sites are the average background concentrations in the Oakland Inner Harbor for the metals of concern. These concentrations are:

Mercury - 0.72 mg/kg Copper - 73 mg/kg Lead - 54 mg/kg Zinc - 178 mg/kg (Dry weight values)

These values are in dry weight. For any future sediment sampling, results should be reported on a dry weight basis. This allows an easier comparison with other samples and with sediment criteria.

Section 13267 of the California Water Code (Porter - Cologne Act) gives the Regional Water Quality Control Board the authority to investigate water quality in relation to a waste

discharge and to require a waste discharger to supply related technical reports deemed necessary. Therefore, in accordance with Section 13267 of the California Water Code, please submit a plan by September 30, 1992 for the removal of contaminated sediment from Pacific Dry Dock Yards I and II. The plan should include a time schedule and should address the following items:

- 1. Removal of contaminated sediment such that metals levels in sediment at the two sites does not exceed the above criteria.
- 2. Removal of sediment that contains more than 10% sand blasting grit.
- 3. Steps to ensure that resuspension and offsite movement of contaminated sediment and heavy metals will be kept to a minimum.
- 4. Proper disposal of contaminated sediment once it has been removed.

If you have any questions please call David Barr at (510) 464-1246.

Sincerely,

Teng-Chung Wu

Chief, Surface Water Protection

Division

cc: Dan Schoenholz - Port of Oakland

white -env.health yellow -facility pink -files

Signature:

### ALAMEDA COUNTY, DEPARTMENT OF **ENVIRONMENTAL HEALTH**

80 Swan Way, #200 Oakland, CA 94621 (415) 271-4320

morehole

### Hazardous Materials Inspection Form

	Site Today's /5 92
1. Immediate Reporting	Site Address  City Zip 4 Phone  MAX AMI stored > 500 lbs, 55 gai., 200 cft.?  Inspection Categories: i. Haz. Mat/Waste GENERATOR/TRANSPORTER ii. Business Plans, Acute Hazardous Materials iii. Underground Tanks  * Calif. Administration Code (CAC) or the Health & Safety Code (HS&C)  Comments:
III. UNDERGROUND TANKS (Title 23)	or moving your vessels their / mintende.
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11.Monitor Plan 2632 12.Access Secure 2634 13.Plans Submit 2711 Date:	The last water the partition is also the
ev 6/88	
Contact:	11, W
Title:	Inspector:

Inspector:

Signature:

white -env.health yellow -facility pink -files

## ALAMEDA COUNTY, DEPARTMENT OF ENVIRONMENTAL HEALTH

### **Hazardous Materials Inspection Form**

80 Swan Way, #200 Oakland, CA 94621 (415) 271-4320

11,111

		Site Site Name Date_/_/
I.A BUSINESS PLANS		
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## ALAMEDA COUNTY, DEPARTMENT OF ENVIRONMENTAL HEALTH

**Hazardous Materials Inspection Form** 

80 Swan Way, #200 Oakland, CA 94621 (415) 271-4320

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-		Site Site Today's  ID # Name Date /_/
II.A	BUSINESS PLANS (Title 19)	
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## ALAMEDA COUNTY, DEPARTMENT OF ENVIRONMENTAL HEALTH

#### **Hazardous Materials Inspection Form**

80 Swan Way, #200 Oakland, CA 94621 (415) 271-4320

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	Site Site Today's Date /_/_
II.A BUSINESS PLANS (Title 19)	
	Site Address  Zip 94 Phone
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June 25, 1991

Mr. George A. Brooks
Manager, Environmental Control
Crowley Maritime Corporation
Crowley Maritime Plaza, P.O. Box 2287
Seattle, WA 98111

Dear George:

SUBJECT: COMMENTS ON WORKPLANS FOR PACIFIC DRY DOCK & REPAIR YARD II AND EASTERN PORTION OF YARD I

The purpose of this letter is to transmit my comments and questions regarding the workplans for the site investigations at 321 Embarcadero and 1441 Embarcadero, Oakland. Some of my comments are applicable to both sites, and others are site specific.

#### OVERALL COMMENTS

- 1) How will drill cuttings and purge water be stored and handled?
- 2) An Alameda County Flood Control and Water Conservation District permit is required for well installation and soil borings. The District number is (415) 484-2600.
- 3) Has Crowley contacted the San Francisco Bay Conservation and Development Commission (BCDC) regarding the need for a permit? The Port of Oakland has been required to obtain permits for site investigation activities within the 100-foot shoreline band.
- 4) Have these workplans been provided to the County and the Regional Board for their review and comment?
- 5) Many areas in each yard have not been sampled. Results from the first round of sampling suggest that contamination of the yard is widespread. The Port will not consider the characterization of the sites complete until sampling has been conducted throughout the yard, even in locations with no documented sources of contamination.

### COMMENTS ON YARD II WORKPLAN

- 1) Was sample #12 ever analyzed? The workplan says it was taken and held for a WET test, but I couldn't find the analytical results.
- 2) Samples taken in Area 1 (near Merritt Channel) should be analyzed for Total Petroleum Hydrocarbons (TPH) as well as metals, based on high levels of TPH found in the previous round of sampling.
- 3) Which monitoring well is going to be the smaller-diameter well, and why?

### COMMENTS ON WORKPLAN FOR EASTERN PORTION OF YARD I

- 1) The workplan states that the location of sample PDDI-4 was a trap for spent sandblast material. If this is the case, why was no analysis for metals conducted? Area No. 1 should be analyzed for presence of metals associated with sandblasting.
- 2) In a discussion with John Dunn of Pacific Dry Dock, Mr. Dunn indicated that he had discovered a previously unknown underground storage tank at the SE corner of Yard 1. The workplan should include verification of the tank location and sampling to determine possible contamination of surrounding soils.
- 3) The workplan states that groundwater samples will be taken using a bailer from the soil boreholes. Why is this method being used as opposed to a well point or a well?

We appreciate the opportunity to review the workplans and look forward to your response. If you have any questions, please contact me at (415) 272-1220.

Sincerely,

Dan Schoenholz

Assistant Environmental Scientist

DS

pc/dspacdry3.ltr/fw3



June 20, 1991

Mr. Barney Chan Alameda County Health Care Services Agency Hazardous Materials Program 80 Swan Way, Room 200 Oakland. CA 94621

RE: Pacific Dry Dock & Repair 320 and 1440 Embarcadero, Oakland

Dear Mr. Chan,

As requested in your April 12, 1991 letter, we are submitting work plans for contamination investigation of the eastern portion of Yard 1 and all of Yard 2. Your comments on these plans would be appreciated. Performance of the investigation is scheduled for mid-July.

of any questions arise concerning this matter, feel free to contact me at (206) 443-7882.

Sincerely,

George a. Brooks

Manager, Environmental Control

Enclosure



Mr. Robert Hartsock Pacific Dry Dock and Repair Co. 321 Embarcadero Oakland, California 94606

Pacific Dry Dock and Repair Co. 1441 Embarcadero Oakland, California 94606

Mr. George A. Brooks
Manager, Environmental Complaince
Crowley Maritime Corporation
Pacific Division
2401 Fourth Avenue
P.O. Box 2287
Seattle, Washington 98111

Mr. Robert Andres Senior Vice President, Administration Crowley Maritime Corporation 155 Grand Avenue Oakland, California 94612

Subject: Environmental Contamination at Pacific Dry Dock and Repair Co.'s Leased Facilities at 321 and 1441 Embarcadero, Oakland, California

Dear Gentlemen:

Port of Oakland recently received a Assessment Report for the Pacific Dry Dock and Repair Yards 1 and 2" ("Versar Report") dated October 2, 1990, prepared Versar, Inc. for Crowley Maritime Corporation We also received a "Work Plan for the ("Crowley"). Characterization of the Shoreline Sediment at the Pacific Dry Dock and Repair Yards 1 and 2, Oakland, California, dated March 11, 1991, prepared by Versar, Inc. The Versar Report documents high levels of petroleum hydrocarbons, volatile and semi-volatile organic compounds, metals and non-metals in soil and marine sediments at Pacific Dry Dock's leased premises at 321 and 1441 Embarcadero, Oakland. Pacific Dry Dock and Repair Co. ("Pacific") has leased these premises for many years from the Port of Oakland who owns the land.

The Port is very concerned about the contamination of the two sites as referenced in the Versar Report. appreciate the efforts by Pacific and Crowley to address the sediment contamination on the two sites. These efforts re evident from the correspondence we have seen between you and California Regional Water Quality Control Board ("CRWQCB"). It is imperative that you also address upland soil contamination and groundwater contamination. We expect that you will, at no cost to the Port, undertake all necessary investigation and clean-up of the two sites, including sediment, soil and groundwater. Under the leases for the sites, this work should be completed before your termination of the leases and surrender of the premises. This investigation and clean-up should be undertaken with the full involvement and approval of all appropriate regulatory agencies. The Port will require its prior review and approval of all work plans.

Please provide us copies of all other documents containing information concerning the above-described contamination.

Please call me to arrange for a meeting soon with the Port so we can discuss relevant issues, plans and schedules regarding the subject contamination and clean-up.

We hope we can cooperatively work together on this matter. If you have any questions or comments concerning this letter, please contact Joyce Washington of my staff at (415) 272-1217.

Very truly yours,
Henry M. Kammannik

Henry Kammermeier

Director of Commercial Real Estate

cc: David Barr, Regional Water Quality Control Board

Barney Chan, Alameda County Department

of Environmental Health Charles R. Roberts

James McGrath

Thomas D. Clark